

**NEW ISSUES-DTC BOOK-ENTRY ONLY**

*In the opinion of Bond Counsel, (i) under existing law, interest on the Bonds, assuming continuing compliance by the County with certain covenants described more fully under "Tax Matters" herein, is excludable from gross income for purposes of federal income taxation, (ii) as described under "Tax Matters" herein, interest income from the Bonds is not a specific preference item or included in adjusted current earnings for purposes of the federal alternative minimum tax, but may be subject to the branch profits tax imposed on foreign corporations engaged in a trade or business in the United States, and (iii) under existing law of the State of Maryland, the interest on the Bonds and profit realized from the sale or exchange of the Bonds is exempt from income taxation by the State of Maryland or by any of its political subdivisions; however, the law of the State of Maryland does not expressly refer to, and no opinion is expressed concerning, estate or inheritance taxes or any other taxes not levied directly on the Bonds or the interest thereon.*

**\$71,815,000  
FREDERICK COUNTY, MARYLAND**

**Relating to**

**\$55,810,000 General Obligation Public Facilities Bonds, Series 2011A**

**\$16,005,000 General Obligation Public Facilities Refunding Bonds, Series 2011B**

**Dated: Date of Delivery**

**Due: As described on inside cover**

Bond Ratings	Fitch Ratings: AAA
	Moody's: Aa1
	Standard & Poor's: AA+
Redemption	Bonds maturing on or after August 1, 2022 are redeemable in whole or in part, on or after August 1, 2021 – Page 5.
Security	General obligations of County Commissioners of Frederick County
Purpose	Series 2011A: To provide funds for County capital projects Series 2011B: To advance refund outstanding County bonds
Interest Payment Dates	February 1 and August 1, beginning February 1, 2012
Closing/Settlement	On or about August 4, 2011
Denominations	\$5,000
Book-Entry Only Form	The Depository Trust Company, New York, NY
Registrar/Paying Agent	Manufacturers and Traders Trust Company, Baltimore, MD
Bond Counsel	Venable LLP, Baltimore, MD
Financial Advisor	Davenport & Company LLC, Towson, MD
Issuer Contact	Frederick County Director of Finance: (301) 600-1753

The Bonds are offered for delivery when, as and if issued, subject to the approving opinion of Venable LLP, Baltimore, Maryland, Bond Counsel. The date of this Official Statement is July 21, 2011 and the information contained herein speaks only as of that date.

This cover page contains certain information for quick reference only. It is not a summary of this issue. Investors must read this entire Official Statement to obtain information essential to the making of an informed investment decision.

**\$55,810,000 General Obligation Public Facilities Bonds, Series 2011A****MATURITIES, AMOUNTS, INTEREST RATES, PRICES OR YIELDS\* AND CUSIPS**

<b>Maturing August 1</b>	<b>Principal Amount</b>	<b>Interest Rate*</b>	<b>Price or Yield*</b>	<b>CUSIP**</b>
2013.....	\$2,045,000	2.50%	0.43%	355694T83
2014.....	2,090,000	3.00	0.68	355694T91
2015.....	2,140,000	4.00	0.95	355694U24
2016.....	2,205,000	4.00	1.26	355694U32
2017.....	2,275,000	5.00	1.59	355694U40
2018.....	2,355,000	5.00	1.97	355694U57
2019.....	2,450,000	5.00	2.30	355694U65
2020.....	2,550,000	5.00	2.54	355694U73
2021.....	2,655,000	5.00	2.71	355694U81
2022.....	2,775,000	4.00	3.00†	355694U99
2023.....	2,920,000	3.00	3.21	355694V23
2024.....	3,070,000	3.25	3.40	355694V31
2025.....	3,225,000	4.00	3.53	355694V49
2026.....	3,390,000	3.50	3.62	355694V56
2027.....	3,565,000	3.50	3.71	355694V64
2028.....	3,750,000	4.00	3.80†	355694V72
2029.....	3,940,000	4.00	3.89†	355694V80
2030.....	4,120,000	4.00	3.98†	355694V98
2031.....	4,290,000	4.00	4.05	355694W22

**\$16,005,000 General Obligation Public Facilities Refunding Bonds, Series 2011B****MATURITIES, AMOUNTS, INTEREST RATES, PRICES OR YIELDS\* AND CUSIPS**

<b>Maturing August 1</b>	<b>Principal Amount</b>	<b>Interest Rate*</b>	<b>Price or Yield*</b>	<b>CUSIP**</b>
2013.....	\$2,605,000	2.00%	0.43%	355694W30
2014.....	3,170,000	3.00	0.68	355694W48
2015.....	3,280,000	3.00	0.95	355694W55
2016.....	3,400,000	4.00	1.26	355694W63
2017.....	3,550,000	4.00	1.59	355694W71

\* The interest rates shown above are the interest rates payable by the County resulting from the sale of the Bonds on July 21, 2011. The prices or yields shown above were furnished by Banc of America Merrill Lynch. Any other information concerning the terms of the reoffering of the Bonds, if any, should be obtained from the successful bidder and not from the County. (See "SALE AT COMPETITIVE BIDDING" herein.)

† Priced to the first call date.

\*\* CUSIP numbers provided herein are provided by Standard & Poor's CUSIP Service Bureau, a division of The McGraw-Hill Companies, Inc., and the County does not take responsibility for the accuracy thereof. This information is not intended to create a database and does not serve in any way as a substitute for the CUSIP Service Bureau.

## **COUNTY COMMISSIONERS OF FREDERICK COUNTY**

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### **CERTAIN ELECTED OFFICIALS**

Blaine R. Young  
President, Board of County Commissioners

C. Paul Smith  
Vice President, Board of County Commissioners

Billy Shreve  
Commissioner

David P. Gray  
Commissioner

Kirby Delauter  
Commissioner

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### **CERTAIN APPOINTED OFFICIALS**

David B. Dunn  
Acting County Manager

John S. Mathias  
County Attorney

John R. Kroll  
Director, Finance Division

Michael J. Gastley  
Acting Assistant County Manager

Eric. E. Soter  
Director, Community Development Division

Kevin L. Demosky  
Director, Utilities and Solid Waste Management Division

Thomas J. Meunier, P.E.  
Director, Public Works Division

Laurie M. Boyer  
Director, Department of Economic Development

**BOND COUNSEL**  
Venable LLP  
Baltimore, Maryland

**FINANCIAL ADVISOR**  
Davenport & Company LLC  
Towson, Maryland

**COUNTY AUDITOR**  
SB & Company  
Hunt Valley, Maryland

**PAYING AGENT AND BOND REGISTRAR**  
Manufacturers and Traders Trust Company  
Baltimore, Maryland

**VERIFICATION AGENT**  
The Arbitrage Group, Inc.  
Tuscaloosa, Alabama

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No dealer, broker, salesman, or other person has been authorized by County Commissioners of Frederick County (the "County"), or the successful bidders to give any information or to make any representations other than those contained in this Official Statement, and if given or made, such other information or representations must not be relied upon as having been authorized by any of the foregoing. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy, nor shall there be any sale of the Bonds by any person in any jurisdiction in which it is unlawful for such person to make such an offer, solicitation or sale. The information set forth herein has been obtained from the County and other sources which are deemed to be reliable but it is not to be construed as a representation by the County as to information from sources other than the County.

This Official Statement is not to be construed as a contract or agreement between the County and the purchasers or holders of any of the Bonds.

All quotations from and summaries and explanations of provisions of laws and documents herein do not purport to be complete and reference is made to such laws and documents for full and complete statements of their provisions. Any statements made in this Official Statement involving estimates or matters of opinion, whether or not expressly so stated, are intended merely as estimates or opinion and not as representations of fact. The information and expressions of opinion herein are subject to change without notice and neither the delivery of this Official Statement nor any sale of the Bonds shall under any circumstances create any implication that there has been no change in the affairs of the County since the respective dates as of which information is given or the date hereof.

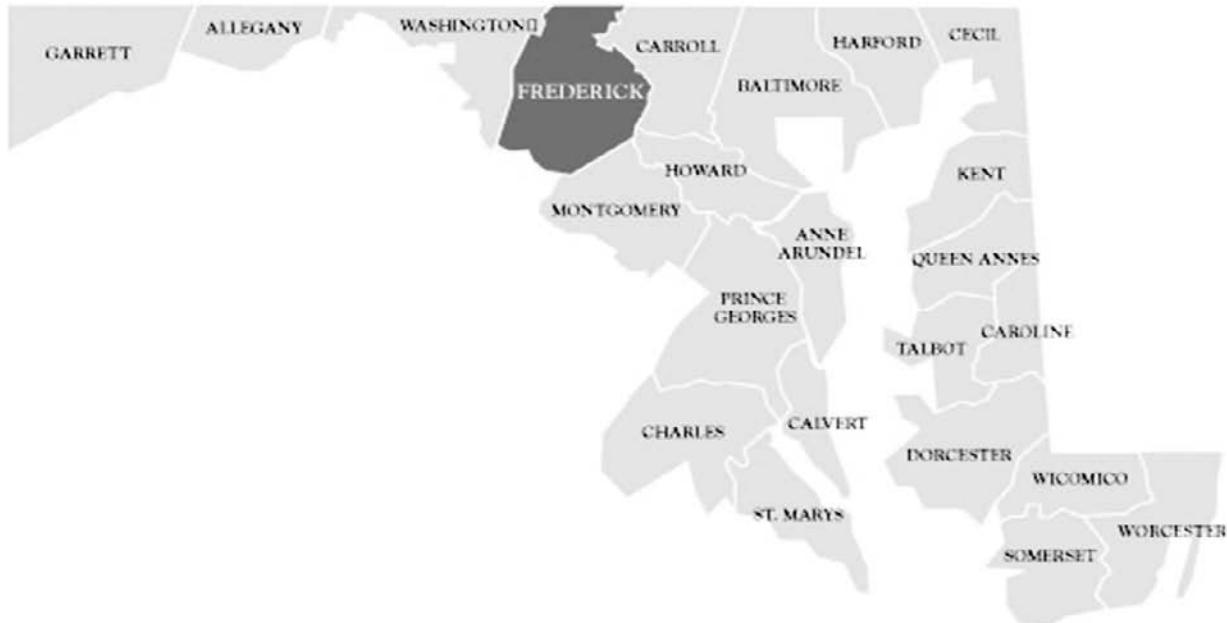
Figures used in this Official Statement relating to tax collections, assessed value of property and the financial position of the County have been taken from official records of the County.

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## LOCATION

Frederick County is located in the north central part of the State of Maryland, 245 miles from New York City, 150 miles from Philadelphia, 45 miles from Baltimore, and 45 miles from Washington, D.C.



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**OFFICIAL STATEMENT**  
**Relating to**

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**\$71,815,000**

**FREDERICK COUNTY, MARYLAND**  
**Relating to**

**\$55,810,000 General Obligation Public Facilities Bonds, Series 2011A**

**\$16,005,000 General Obligation Public Facilities Refunding Bonds, Series 2011B**

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**INTRODUCTION**

The purpose of this Official Statement (excluding prices or yields) and appendices, is to provide information for prospective purchasers and others regarding the County Commissioners of Frederick County, Maryland (the “County”) and the \$55,810,000 County Commissioners of Frederick County, Maryland, General Obligation Public Facilities Bonds, Series 2011A (the “Series 2011A Bonds”) and the \$16,005,000 County Commissioners of Frederick County, Maryland, General Obligation Public Facilities Refunding Bonds, Series 2011B (the “Series 2011B Bonds” and, together with the Series 2011A Bonds, the “Bonds”).

All estimates and assumptions herein have been based upon information believed to be reliable and correct, however, statements made involving estimates and assumptions, whether or not expressly so stated, are intended merely as such and not as representations of facts. Figures herein relating to tax collections, assessed value of property, and the financial position of the County have been taken from official records of the County.

The material and information contained in this Official Statement have been provided by the County and the execution and distribution of this Official Statement have been authorized and approved by the County.

Frederick County, founded in 1748, originally included the present Maryland counties of Garrett, Allegany, Washington, Carroll and Montgomery. It is located in the north central part of Maryland and is 664 square miles in area. Frederick County is bordered on the north by Pennsylvania, on the west by Washington County, on the east by Howard and Carroll Counties, and on the south by Montgomery County and Virginia. The estimated population of Frederick County as of June 30, 2011 is 237,900.

There are 12 incorporated towns within Frederick County. The County seat and largest city is the City of Frederick, which has an estimated population of 65,500 as of June 30, 2011. The City of Frederick is located approximately 45 miles northwest of Washington, D.C. and 45 miles west of Baltimore, Maryland.

Frederick County is governed by an elected five-member Board of County Commissioners (the “Board”) which serves for four years (see “COUNTY GOVERNMENT AND ADMINISTRATION”). The Board may exercise only such powers as are conferred on it by the General Assembly of Maryland, including the power to issue debt to finance its capital projects. See “CERTAIN DEBT INFORMATION”.

The executive offices of the County are located at Winchester Hall, 12 East Church Street, Frederick, Maryland. The County’s central telephone number is (301) 600-1100.

Any questions regarding this Official Statement or the Bonds should be directed to the Director of Finance, Frederick County, Maryland, Winchester Hall, 12 East Church Street, Frederick, Maryland 21701, telephone number (301) 600-1753. The County’s Internet address is [www.FrederickCountyMD.gov](http://www.FrederickCountyMD.gov).

## THE BONDS

### General

The Bonds will be dated the date of their delivery and will bear interest at the rates and mature in the amounts and at the times set forth on the inside front cover page hereof.

Interest on the Bonds, calculated on the basis of a 30-day month/360-day year factor, will be payable on February 1, 2012 and semiannually thereafter on the first days of February and August until the principal amount is paid.

Interest on the Bonds shall be payable to the person in whose name such Bond is registered on the registration books for the Bonds as of the 30th calendar day of the month immediately preceding each interest payment date.

The Bonds will be issued in fully-registered form without coupons and will be issued in denominations of \$5,000 and integral multiples thereof. The Bonds initially will be issued in book-entry form without any physical distribution of certificates made to the public. The Depository Trust Company, New York, New York ("DTC"), will act as securities depository for the Bonds and the Bonds will be registered in the name of DTC's partnership nominee, Cede & Co. (See "DTC and Book-Entry Only System").

So long as the Bonds are maintained in book-entry form, payments of principal of, premium and interest on the Bonds will be made as described below under "DTC and Book-Entry Only System." At any other time, the principal amount of and premium, if any, on the Bonds will be payable at the principal corporate trust office of Manufacturers and Traders Trust Company, Baltimore, Maryland (the "Paying Agent" and "Bond Registrar"). Interest on the Bonds will be payable by check of the Paying Agent mailed to the registered owners thereof. The principal of, premium, if any, and interest on the Bonds will be paid in lawful money of the United States of America in the manner and at the places hereinabove described.

*The Bonds will be valid and legally binding general obligations of the County, to which the full faith and credit and unlimited taxing power of the County will be pledged. They are not guaranteed by the State of Maryland or any other entity. Security for the Bonds is more fully described herein under "THE BONDS - Security for the Bonds".*

### DTC and Book-Entry Only System

Initially, DTC will act as securities depository for the Bonds and one fully-registered Bond will be issued for each maturity of the Bonds and registered in the name of Cede & Co., as DTC's partnership nominee, or such other name as may be requested by an authorized representative of DTC, and will be deposited with DTC. DTC, the world's largest depository, is a limited-purpose trust company organized under the laws of the State of New York (the "New York Banking Law"), a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934, as amended. DTC holds and provides asset servicing for over 2.2 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments from over 100 countries that DTC's participants (the "Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions, in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust Clearing Corporation ("DTCC"). DTCC, in turn, is owned by a number of Direct Participants of DTC and members of The National Securities Clearing Corporation, Fixed Income Clearing Corporation and Emerging Markets Clearing Corporation (all of which are subsidiaries of DTCC) as well as by the New York Stock Exchange, Inc., the American Stock Exchange, LLC, and the National Association of Securities Dealers, Inc. Access to the DTC system is also available to others such as U.S. and non-U.S. securities brokers and dealers, banks and trust companies and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly (the "Indirect Participants", and collectively with Direct Participants, the "Participants"). DTC has Standard & Poor's highest rating: AAA. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at [www.dtcc.com](http://www.dtcc.com).

Purchases of the Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC's records. The ownership interest of each actual purchaser of each Bond (the "Beneficial Owner") is in turn to be recorded on the records of the Direct and Indirect Participants. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations

providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owners purchased the Bonds. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of the Participants acting on behalf of the Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co. or such other names as may be requested by an authorized representative of DTC. The deposit of Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownerships. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Participants remain responsible for keeping account of their holdings on behalf of their customers.

So long as the Bonds are held by DTC under a book-entry only system, redemption proceeds, payments of the principal of, redemption premium, if any, and interest on the Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the County or the Paying Agent on payable dates in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name", and will be the responsibility of such Participants, and not of DTC, or the Bond Registrar and Paying Agent or the County, subject to any statutory and regulatory requirements as may be in effect from time to time. Payment of principal, redemption premium, if any, and interest on the Bonds to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC is the responsibility of the Issuer or Paying Agent; disbursement of such payments to Direct Participants shall be in the responsibility of DTC; and disbursement of such payments to the Beneficial Owners shall be the responsibility of the Direct and Indirect Participants. Redemption notices shall be sent to DTC. If less than all of the Bonds within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

So long as the Bonds are held by DTC under a book-entry only system, the Bond Registrar and Paying Agent will send any notice with respect to the Bonds only to DTC. Conveyances of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by agreements among them, subject to any statutory or regulatory requirements as may be in effect from time to time.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to the Bonds unless authorized by a Direct Participant in accordance with DTC's procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the Issuer as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

DTC may discontinue providing its services as depository for the Bonds at any time by giving reasonable notice to the County or Paying Agent. Under such circumstances, in the event that a successor depository is not obtained, Bonds are required to be printed and delivered. The County may determine to select a different securities depository or the County may determine to discontinue the book-entry only system at any time by giving notice to DTC (or its successor). In the event the County determines to discontinue a book-entry only system of registration of the Bonds, bond certificates will be delivered and payments of interest, principal and redemption or purchase premium, if any, will be made as described above under "THE BONDS - General".

The current "Rules" applicable to DTC and its Participants are on file with the Securities and Exchange Commission and the current "Procedures" of DTC to be followed in dealing with Direct Participants are on file with DTC. The information under this heading concerning DTC and DTC's book-entry only system has been obtained from sources that the County believes to be reliable. No representation is made by the Bond Registrar and Paying Agent or the County as to, and the Bond Registrar and Paying Agent and the County take no responsibility for, the completeness or the accuracy of such information or the absence of material adverse changes in such information subsequent to the date of this Official Statement.

*So long as Cede & Co., or any successor thereto, is the registered owner of the Bonds, as DTC's partnership nominee, references herein to the Bond holders or registered owners of the Bonds shall mean DTC and shall not mean the Beneficial Owners of the Bonds. During such period, the Bond Registrar and Paying Agent and the County will recognize DTC or its*

*partnership nominee as the owner of all of the Bonds for all purposes, including the payment of the principal of, redemption premium, if any, and interest on the Bonds, as well as the giving of notices and voting.*

NEITHER THE COUNTY NOR THE BOND REGISTRAR AND PAYING AGENT WILL HAVE ANY RESPONSIBILITY OR OBLIGATION TO ANY DIRECT PARTICIPANT, INDIRECT PARTICIPANT OR ANY BENEFICIAL OWNER OF THE BONDS WITH RESPECT TO: (1) THE BONDS; (2) THE ACCURACY OF ANY RECORDS MAINTAINED BY DTC OR ANY DIRECT PARTICIPANT OR INDIRECT PARTICIPANT; (3) THE PAYMENT OF ANY AMOUNT DUE TO ANY DIRECT PARTICIPANT, INDIRECT PARTICIPANT OR BENEFICIAL OWNER IN RESPECT OF THE PRINCIPAL OF, REDEMPTION PREMIUM, IF ANY, OR INTEREST ON THE BONDS; (4) THE DELIVERY BY DTC OR ANY DIRECT PARTICIPANT OR INDIRECT PARTICIPANT OF ANY NOTICE TO ANY BENEFICIAL OWNER WHICH IS REQUIRED OR PERMITTED UNDER THE TERMS OF THE BONDS TO BE GIVEN TO BOND OWNERS; (5) THE SELECTION OF BENEFICIAL OWNERS TO RECEIVE PAYMENT IN THE EVENT OF ANY PARTIAL REDEMPTION OF THE BONDS; OR (6) ANY CONSENT GIVEN OR OTHER ACTION TAKEN BY DTC AS BONDHOLDER.

DTC may charge the Participants a sum sufficient to cover any tax, fee or other governmental charge that may be imposed for every transfer and exchange of a beneficial interest in the Bonds, and the Participants may seek reimbursement therefor from the Beneficial Owners.

#### **Application of Proceeds of Series 2011A Bonds**

The Series 2011A Bonds are being issued to pay a portion of the costs of financing certain capital projects of the County.

The capital projects to be financed with the proceeds of the Series 2011A Bonds generally include:

General Government .....	\$ 38,244,361
Board of Education.....	7,672,000
Roads and Bridges.....	5,290,527
Community College .....	1,852,190
Parks and Recreation .....	1,598,922
Tourism .....	1,152,000
Total Bonds .....	<u>\$ 55,810,000</u>

#### **Application of Proceeds of Series 2011B Bonds; Advance Refunding Program**

The County anticipates that the proceeds of the Series 2011B Bonds will be escrowed and invested until applied on November 1, 2012, to redeem certain outstanding maturities of the County's General Obligation Public Facilities Bonds of 2002 (the "Refunded Bonds"), and to pay costs of issuing the Series 2011B Bonds. The County is issuing the Series 2011B Bonds to advance refund the Refunded Bonds in order to realize savings on debt service costs. As a result of the refunding, net present value savings will be obtained by the County. The Refunding Bonds constitute only those of the County's General Obligation Public Facilities Bonds of 2002 stated to mature on November 1, 2013 through 2017, inclusive; the bonds of that issue stated to mature on November 1, 2018 through 2022, inclusive, were advance refunded by a prior County bond issue. The Refunded Bonds are more fully described in Appendix E hereto.

The refunding method being used is frequently termed a "net defeasance" in that provision is made to set aside immediately, from the proceeds of a refunding bond issue and other funds then available for debt service on the refunded bonds, monies for investment which, together with the interest to be received thereon, shall be sufficient to satisfy all payments of principal of and premium, if any, and interest on the Refunded Bonds to and including the dates on which such bonds mature or are redeemed.

The proceeds of the Series 2011B Bonds will be applied to the purchase of non-callable direct obligations of the United States of America ("Government Obligations") and used to pay certain expenses of the County related to the issuance and disposition of the proceeds of the Bonds. Any proceeds remaining after purchase of the Government Obligations will be held in cash. The Government Obligations will be held in trust by Manufacturers and Traders Trust Company (the "Escrow Agent") pursuant to an escrow agreement to be dated as of the date of issuance of the Bonds, between the Escrow Agent and the County. The Government Obligations will mature at such times and in such amounts, and will bear interest payable at such times and in such amounts so that sufficient money will be available to pay (i) interest on the Refunded Bonds accruing to and including their redemption date and (ii) the redemption price of the Refunded Bonds. An examination of yields and escrow

sufficiency prepared by The Arbitrage Group, Inc. has been made showing that the cash and securities deposited to defease the Refunded Bonds will be sufficient for such purposes. The Escrow Agent will be irrevocably instructed to redeem the Refunded Bonds on their redemption date. The Government Obligations will be pledged only to the payment of the Refunded Bonds and will not be available for the payment of principal, premium, if any, or interest on the Bonds.

### ***Refunding Requirements and Sources of Funds***

#### **Refunding Requirements**

Deposit to Escrow.....	\$17,396,184.61
Costs of Issuance (1).....	<u>106,362.99</u>
<b>TOTAL REQUIREMENTS.....</b>	<b><u>\$17,502,547.60</u></b>

#### **Sources of Funds**

Proceeds of Series 2011B Bonds.....	\$16,005,000.00
Premium.....	<u>1,497,547.60</u>
<b>TOTAL REQUIREMENTS.....</b>	<b><u>\$17,502,547.60</u></b>

(1) Includes underwriter's discount, legal, financial advisory, accounting, Bond Registrar, Paying Agent, Escrow Agent, printing and miscellaneous expenses.

### **Authorization**

The Series 2011A Bonds are issued pursuant to the authority of Chapter 558 of the Laws of Maryland of 2000, as amended (the "2000 Act"), Chapter 382 of the Laws of Maryland of 2007, as amended (the "2007 Act"), Sections 5-601 through 5-604 of the Education Volume of the Annotated Code of Maryland, as amended (the "Education Act") and in accordance with Resolution No. 11-14 adopted by the Board on June 30, 2011. The Series 2011B Bonds are issued pursuant to the authority of Section 24 of Article 31 of the Annotated Code of Maryland, as amended (the "Refunding Act" and, together with the 2000 Act, the 2007 Act and the Education Act, the "Acts"), and in accordance with Resolution No. 11-15 adopted by the Board on June 30, 2011(together with Resolution No. 11-14, the "Resolutions").

### **Redemption**

***Optional Redemption of Series 2011A Bonds.*** The Series 2011A Bonds maturing on or after August 1, 2022 shall be subject to redemption prior to their respective maturities, at the option of the County, at any time on or after August 1, 2021, either as a whole or in part, but only upon payment of a redemption price equal to 100% of the principal amount thereof, together with accrued interest thereon to the date fixed for redemption.

If less than all of the outstanding Bonds are called for redemption, the County shall choose the maturities of the Series 2011A Bonds to be redeemed and the principal amount of each maturity to be redeemed, in its sole discretion; and if less than all of the Series 2011A Bonds of any one maturity are called for redemption, the particular Series 2011A Bonds to be redeemed from such maturity shall be selected by lot by the Registrar, except that so long as The Depository Trust Company ("DTC") or its nominee is the sole registered owner of the Series 2011A Bonds, the particular Series 2011A Bonds or portion to be redeemed shall be selected by lot by DTC, in such manner as DTC shall determine. Each \$5,000 portion of a Series 2011A Bond shall be treated as a separate Bond in the selection by lot of Series 2011A Bonds to be redeemed.

In case part but not all of a Series 2011A Bond shall be selected for redemption, then, upon the surrender thereof, there shall be issued without charge to the registered owner thereof a Bond or Bonds in any authorized denomination as specified by the registered owner. The aggregate principal amount of the Bond or Bonds so issued shall be equal to the unredeemed balance of the principal amount of the Bond surrendered.

If the County elects to redeem all or a portion of the Series 2011A Bonds outstanding, a redemption notice as prescribed in Resolution No. 11-14 shall be mailed by the Bond Registrar (hereinafter defined), on behalf of the County, not less than 30 days prior to the date fixed for redemption, postage prepaid, to the registered owners of the Series 2011A Bonds to be redeemed by first-class mail at their last addresses appearing on the registration books maintained by the Bond Registrar (the "Bond Register"); provided, however, that the failure to mail such notice with respect to a particular Series 2011A Bond to be redeemed or any defect in such notice, or in the mailing thereof, shall not affect the sufficiency of the redemption of any other Series 2011A Bond. So long as DTC or its nominee is the sole registered owner of the Series 2011A Bonds, any redemption notice shall be given to DTC by a secure means (e.g., legible facsimile transmission, registered or certified mail or overnight express delivery) in a timely manner designed to assure that such notice is in DTC's possession no later than the close of

business on such 30th day. From and after the date fixed for redemption, if notice has been duly and properly given and if funds sufficient for the payment of the redemption price of the Series 2011A Bonds called for redemption are held by the Bond Registrar on such date, the Series 2011A Bonds so called for redemption shall become due and payable at the redemption price provided for the redemption of such Bonds on such date, interest on the Series 2011A Bonds shall cease to accrue and the registered owners of such Series 2011A Bonds so called for redemption shall have no rights in respect thereof except to receive payment of the redemption price thereof from such monies held by the Bond Registrar. Upon presentation and surrender of a Series 2011A Bond called for redemption in compliance with the redemption notice, the Bond Registrar shall pay the appropriate redemption price of such Series 2011A Bond. If Series 2011A Bonds so called for redemption are not paid upon presentation and surrender as described above, such Series 2011A Bonds shall continue to bear interest at the rates stated therein until paid.

**Series 2011B Bonds.** The Series 2011B Bonds are not subject to redemption prior to their respective maturities.

## **Registration and Transfer**

So long as the Bonds are maintained in book-entry form, transfers of ownership interests will be made as described above under “DTC and Book-Entry Only System.” At any other time, the Bonds will be transferable only upon the registration books kept at the principal corporate trust office of Manufacturers and Traders Trust Company in Baltimore, Maryland (the “Bond Registrar”), by the registered owner thereof upon surrender thereof together with a written instrument of transfer in form attached thereto and satisfactory to the Bond Registrar and duly executed by the registered owner or his duly authorized attorney. The County may deem and treat the person in whose name a Bond is registered as the absolute owner thereof for the purpose of receiving payment of or on account of the principal or redemption price thereof and interest due thereon and for all other purposes. Upon any such transfer or exchange, the County shall execute and the Bond Registrar shall authenticate and deliver a new registered Bond or Bonds of any authorized denomination in an aggregate principal amount equal to the principal amount of the Bond exchanged or transferred and maturing on the same date and bearing interest at the same rate. In each case, the County and the Bond Registrar may require payment by any holder of Bonds requesting exchange or transfer of Bonds of any tax, fee or other governmental charge, shipping charges and insurance that may be required to be paid with respect to such exchange or transfer, and the County and the Bond Registrar may charge a sum sufficient to reimburse them for expenses incurred in connection with such exchange or transfer. The Bond Registrar shall not be required to transfer or exchange any Bond within fifteen (15) days preceding any interest payment date or after the mailing of notice calling such Bond or portion thereof for redemption as hereinafter described; provided, however, that the foregoing limitation shall not apply to that portion of a Bond in excess of \$5,000 which is not being called for redemption.

## **Security for the Bonds**

The Acts provide that the Bonds constitute an irrevocable pledge of the full faith and credit and unlimited taxing power of the County to the payment of the maturing principal of and interest on the Bonds as and when they become payable. The maturing principal of and interest on a portion of the Bonds equal to the amount of Bonds issued pursuant to the Water and Sewer Act will be payable in the first instance from connection charges, special assessments and other charges permitted to be levied by the County pursuant to the Water and Sewer Act in connection with specific solid waste, water and sewer projects. The Acts further provide, and the County has covenanted in the Resolution, that in each and every fiscal year that any of the Bonds are outstanding the County shall levy or cause to be levied ad valorem taxes upon all assessable property within the corporate limits of Frederick County in rate and amount sufficient to provide for or assure the payment, when due, of the principal of and interest on all such Bonds maturing in each such fiscal year and, if the proceeds from the taxes so levied in such fiscal year prove inadequate for such payment, additional taxes shall be levied in the succeeding fiscal year to make up any deficiency.

The Acts further provide that the County may apply to the payment of the principal of and interest on any Bonds any funds received by it from the State of Maryland, (the “State”) the United States of America, or any agency or instrumentality of either, or from any other source. If such funds are available for the purpose of assisting the County in financing the construction of the public facilities as defined in the Acts, and, to the extent of any such funds received or receivable in any fiscal year, taxes that might otherwise be required to be levied under the Acts may be reduced or need not be levied.

Indebtedness of the County presently outstanding and the County’s authority to issue future debt are described herein under “CERTAIN DEBT INFORMATION”.

## **Bondholders' Remedies**

It is the opinion of Bond Counsel that the County may be sued in the event that it fails to perform its obligations under the Bonds to the registered owners thereof and that any judgments resulting from such suits would be enforceable against the County. Nevertheless, a holder of a Bond who has obtained any such judgment may be required to seek additional relief to compel the County to assess, levy and collect such taxes as may be necessary to provide the funds from which such judgment may be paid. Although there is no Maryland law with respect to this issue, it is the opinion of Bond Counsel that the appropriate courts of Maryland have jurisdiction to entertain proceedings and power to grant additional relief, such as a mandatory injunction, if necessary, to enforce the levy and collection of such taxes and payment of the proceeds thereof to the holders of general obligation bonds, *pari passu*, subject to the inherent constitutional limitations referred to below.

It is also the opinion of Bond Counsel that, while remedies would be available to bondholders and while the Bonds are entitled to constitutional protection against the impairment of the obligation of contracts, such constitutional protection and the enforcement of such remedies would not be absolute.

Enforcement of a claim for payment of the principal of or interest on the Bonds could be made subject to the provisions of federal bankruptcy laws or of any statutes that may hereafter be constitutionally enacted by the United States Congress or the Maryland General Assembly extending the time of payment or imposing other constraints upon enforcement.

## **RATINGS**

Fitch Ratings, Moody's Investors Service, Inc., and Standard & Poor's Credit Market Services have given the Bonds the ratings indicated on the cover page of this Official Statement. An explanation of the significance of such ratings may be obtained only from the rating agency furnishing the same. The County furnished to such rating agencies the information contained in a preliminary form of this Official Statement and other information. Generally, rating agencies base their ratings on such materials and information, as well as their own investigations, studies and assumptions. Such ratings may be changed at any time and no assurance can be given that they will not be revised downward or withdrawn entirely by any or all of such rating agencies if, in the judgment of any or all, circumstances so warrant. Any such downward revision or withdrawal of any of such ratings may have an adverse effect on the market price of the Bonds.

## **LEGAL MATTERS**

### **Approval of Legal Proceedings**

The validity of the Bonds will be passed upon by Venable LLP, Baltimore, Maryland, Bond Counsel. The proposed forms of Bond Counsel's opinions are set forth in Appendix B to this Official Statement.

## **TAX MATTERS**

### **Federal Income Taxation**

In the opinion of Bond Counsel, (i) under existing law, assuming continuing compliance by the County with its covenants to comply with the provisions of the Internal Revenue Code of 1986, as amended, as more fully described below, interest on the Bonds is excludable from gross income for purposes of federal income taxation, and (ii) under existing law of the State of Maryland, the interest on the Bonds and profit realized from the sale or exchange of the Bonds is exempt from income taxation by the State of Maryland or by any of its political subdivisions; however, the law of the State of Maryland does not expressly refer to, and no opinion is expressed concerning, estate or inheritance taxes or any other taxes not levied directly on the Bonds or the interest thereon.

The provisions of the Internal Revenue Code of 1986, as amended (the "Code"), include several restrictions that must be met simultaneously with or subsequent to the delivery or issuance of the Bonds some of which must be complied with throughout the term of the Bonds. The County has adopted resolutions and will execute and deliver a Tax Certificate and Compliance Agreement on the date of delivery of the Bonds, in which it covenants and agrees to comply with these requirements in order to maintain the exemption of interest on the Bonds from federal income taxation. In the opinion of Bond Counsel, the covenants of the County are sufficient to meet the requirements (to the extent applicable to the Bonds) of Section 103 and Sections 141 through 150 of the Code. However, Bond Counsel assumes no responsibility for, and will not monitor, compliance with the covenants and agreements of the County. In the event of noncompliance with such covenants, the

available enforcement remedies may be limited by applicable provisions of law and, therefore, may not be adequate to prevent interest on the Bonds from becoming includable in gross income for Federal income tax purposes retroactively to the date of issue.

Interest on the Bonds is not included in corporate or individual alternative minimum taxable income as a separate enumerated item of tax preference or other specific adjustment and is not taken into account in determining adjusted current earnings for the purpose of computing the alternative minimum tax imposed on certain corporations. Interest income on the Bonds may also be included with the “dividend equivalent amount” for purposes of determining the branch profits tax imposed by the Code on certain foreign corporations conducting a trade or business in the United States. Other Federal income tax consequences may arise from ownership of the Bonds, and in connection therewith, attention is directed to the following provisions of the Code: (a) Section 265 of the Code denies a deduction for interest on indebtedness incurred or continued to purchase or carry the Bonds or, in the case of a financial institution, that portion of a holder’s interest expense allocated to interest on the Bonds, (b) with respect to insurance companies subject to the tax imposed by Section 831 of the Code, Section 832(b)(5)(B)(i) reduces the deduction for loss reserves by 15 percent of the sum of certain items, including interest on the Bonds, (c) Section 86 of the Code requires recipients of certain Social Security and certain Railroad Retirement benefits to take into account, in determining gross income, receipts or accruals of interest on obligations such as the Bonds, and (d) for S corporations having subchapter C earnings and profits, the receipt of certain amounts of passive investment income, which includes interest on the Bonds, may result in the imposition of income tax on such passive investment income and, in some cases, loss of S corporation status. The foregoing is only a general summary of certain provisions of the Code and does not purport to be complete; prospective purchasers and holders of the Bonds should consult their own tax advisors as to the effects, if any, of the Code in their particular circumstances.

The initial public offering price of some of the Bonds may be less than the amount payable on those Bonds at maturity. The excess, if any, of the amount payable at maturity of a Bond over the initial public offering price at which a substantial amount of the same maturity of the Bonds of the same series was sold constitutes original issue discount for Federal income tax purposes (“OID”). The full amount of OID will accrue over the term of a Bond in accordance with a constant yield method (using semi-annual compounding) which allocates smaller portions of OID to earlier semi-annual compounding periods and larger portions of OID to later semi-annual compounding periods. In the case of an original or a subsequent holder of a Bond or, the amount of OID which is treated as having accrued with respect to such Bond during the period that the holder has held it (a) is not included in the gross income of the holder for Federal income tax purposes, and (b) is included in the cost basis of the holder in determining, for Federal income tax purposes, gain or loss upon its disposition (including its sale, redemption or payment at maturity). Holders of Bonds should consult their tax advisors with respect to the determination, for Federal income tax purposes, of OID accrued upon the sale, redemption or payment at maturity of such Bonds.

A Bond will be considered to have been issued at a premium if, and to the extent that, the holder’s tax basis in such Bond exceeds the amount payable at maturity (or, in the case of a Bond callable prior to maturity, the amount payable on the earlier call date). The holder will be required to reduce his tax basis in such Bond for purposes of determining gain or loss upon disposition of such Bond by the amount of amortizable bond premium that accrues (determined on a constant yield method) during the period of ownership. The amount of the amortizable bond premium offsets and reduces the amount of tax-exempt interest on such Bonds. No deduction (or other tax benefit) is allowable in respect of any amount of amortizable bond premium on such Bonds. Holders of Bonds should consult with their tax advisors with respect to the determination and treatment of premium for Federal income tax purposes.

Prospective purchasers of the Bonds should consider possible state and local, excise, or franchise tax consequences arising from OID on such Bonds. In addition, prospective corporate purchasers of the Bonds should consider possible Federal income tax consequences arising from OID on such Bonds under the alternative minimum tax and the branch profits tax described above.

The Internal Revenue Service (the “Service”) has a program to audit state and local government obligations to determine whether the interest thereon is includable in gross income for Federal income tax purposes. If the Service does audit the Bonds, under current Service procedures, the Service will treat the County as the taxpayer and the owners of such Bonds will have only limited rights, if any, to participate.

Interest paid on tax exempt obligations after December 1, 2005 is subject to information reporting for federal income tax purposes in a manner similar to taxable obligations. This reporting requirement does not in and of itself affect or alter the excludability of such interest from gross income for federal tax purposes or any other federal tax consequences of purchasing, holding or selling tax-exempt obligations.

Legislative proposals presently before Congress or that are introduced after issuance and delivery of the Bonds, if enacted, could alter or amend one or more of the Federal tax matters referred to above and/or adversely affect the market value of the Bonds. It cannot be predicted whether or in what form any such proposal may be enacted, and there can be no assurance that any such proposal would not apply to obligations issued prior to the enactment of such proposal. Accordingly, prospective purchasers of the Bonds should consult with their tax advisors as to the status and potential effect of such proposals.

The foregoing is only a general summary of certain provisions of the Code as enacted and in effect on the date hereof and does not purport to be complete; holders of the Bonds should consult their own tax advisors as to the effects, if any, of the Code in their particular circumstances.

#### **Maryland State and Local Income Tax**

In the opinion of Bond Counsel, under existing law of the State of Maryland, the interest on the Bonds and profit realized from the sale or exchange of the Bonds is exempt from income taxation by the State of Maryland or by any of its political subdivisions; however, the law of the State of Maryland does not expressly refer to, and no opinion is expressed concerning, estate or inheritance taxes or any other taxes not levied directly on the Bonds or the interest thereon.

Interest on the Bonds may be subject to state or local income taxes in jurisdictions other than the State of Maryland under applicable state or local tax laws. Prospective purchasers of the Bonds should consult their tax advisors regarding the taxable status of the Bonds in a particular state or local jurisdiction other than the State of Maryland.

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## COUNTY GOVERNMENT AND ADMINISTRATION

### General

County Commissioners of Frederick County (the “County”) is a body corporate and politic, which performs local governmental functions within Frederick County except for those performed by its 12 incorporated municipalities. Certain independent agencies, which provide services to Frederick County residents, are funded by the County. See “Independent Agencies” under this heading.

The County provides a full range of services, including fire and rescue; law enforcement; sanitation services; construction and maintenance of highways, streets, and infrastructure; recreational activities; and general government activities. The County’s sanitation services, i.e., water, sewer, and solid waste management (including residential recycling), are wholly supported through user fees; the remaining services are primarily tax-supported. Incorporated municipalities within Frederick County provide some or all of the following services within their boundaries which relieves the County from providing these services in those areas: highway and street maintenance, parks and recreation, and police protection. There have been no recent significant changes or interruptions in the provision of these services.

Section 3 of Article 25 of the Annotated Code of Maryland of 1957, as amended (the “Maryland Code”) sets out the enumerated powers of the county commissioners of each county in the State of Maryland (the “State”) that is governed by county commissioners. Section 1 of said Article 25 declares the county commissioners of a county to be a corporation. Under Maryland law, the county commissioners combine executive and legislative functions.

The Board consists of five commissioners, all of whom are elected by the voters of Frederick County on a county-wide basis every four years. The Board may exercise only such powers as are expressly conferred on it: (1) by the Maryland General Assembly as codified in the Maryland Code, and (2) by public local laws enacted by the General Assembly of Maryland, which apply only to Frederick County and are codified in Part II (Code of Public Local Laws of Frederick County, 1979) of the Frederick County Code, 2004, as amended (the “County Code”).

Section 1 of Article 25 of the Maryland Code empowers the Board to appoint a clerk to the Board, and all other officers, agents and employees required for County purposes not otherwise provided by law. The County Code empowers the Board to appoint an attorney to provide it with legal services and a county manager to administer and supervise the daily operations of County staff.

The financial affairs of the County are administered by the Director of Finance. The Director of Finance’s duties include the disbursement of County funds, the keeping and supervision of all accounts, the control of all expenditures on the basis of budgetary appropriations and allotments, the preparation of bond sales, advising on debt management and the preparation of the County’s annual financial report. In addition, the Director of Finance is responsible for the procurement operation, the budget office, the treasurer’s office and the risk management office.

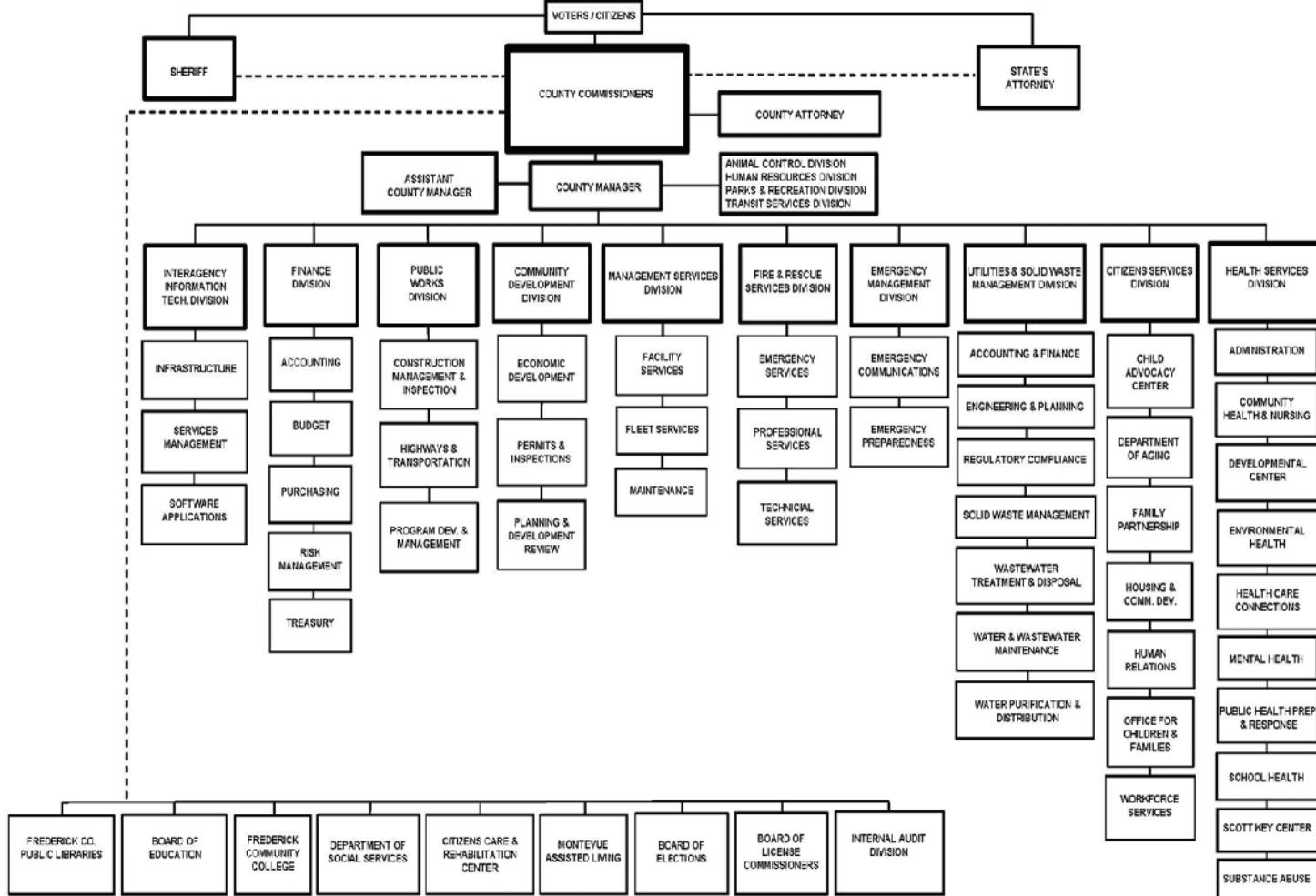
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The Frederick County, Maryland Government Organization Chart is found on the next page.

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## **FREDERICK COUNTY GOVERNMENT ORGANIZATION CHART**

Key  
- - - Coordination  
— Reporting



## **Certain Elected and Appointed Officials**

*Blaine R. Young, President*, was elected to the Board of County Commissioners (BOCC) in November 2010, after being appointed by Maryland Governor Martin O’Malley to fill a BOCC vacancy in March 2010. A life-long resident of Frederick County, he graduated from Frederick Community College and Frostburg University. At the age of 26 Mr. Young was elected to the Board of Aldermen for the City of Frederick. He has been an on-air personality for WFMD radio for over 14 years, hosting and co-hosting several features and shows. Mr. Young uses this platform to support various charities and causes. He owns, co-owns and partners in several private businesses in Frederick County. Active in the community, Mr. Young is a member of various clubs and associations.

*C. Paul Smith, Vice President*, is serving his first term as county commissioner. In 1978 Mr. Smith received his juris doctor degree from the J. Reuben Clark Law School at Brigham Young University. He is admitted to practice law in all state and federal courts in Maryland and before the U.S. Court of Appeals for the Fourth Circuit and the U.S. Supreme Court. Mr. Smith’s practice consists primarily of family law matters, estate and probate matters, and general civil litigation. He is a member of the state and county bar associations. Mr. Smith is a student of the Constitution, an author, a former alderman of the City of Frederick, a leader in the Boy Scouts of America (BSA), and an Elder in The Church of Jesus Christ of Latter-day Saints. He wrote and published *The State of the Constitution* (2002) and the newsletter that regularly supplements the book, *Constitutional Law Updates* (2001 – present). Mr. Smith has served as scoutmaster five different times, and he currently serves as chair of the Catoctin Mountain District of the BSA. He served as a missionary to France (1970-72). In 1988 Mr. Smith published the book, *I Will Send My Messenger*.

*Billy Shreve, Commissioner*, is serving his first term as county commissioner. He is a commercial realtor and consultant with Real Estate Teams in Frederick, Maryland, licensed in Maryland and Pennsylvania. Mr. Shreve attended Frederick County Public Schools, Frederick Community College receiving an associate in arts degree, and Hood College. He has served as chair of the Frederick County Board of Zoning Appeals and is a past member of the Frederick City Planning Commission. Mr. Shreve is a past president of the local chapter of Habitat for Humanity.

*David P. Gray, Commissioner*, is serving his fifth term as county commissioner. He served as president of the Board of County Commissioners in his third term from 1998-2002. Mr. Gray also served as a member of the Frederick County Planning Commission from 1979 to 1990. In his first of three consecutive terms, from 1990 to 2002, Mr. Gray successfully advocated for a Frederick County Ethics Ordinance and the county’s first Adequate Public Facilities Ordinance. He received his bachelor’s degree in electrical engineering from the University of Delaware in 1963, and pursued his career in engineering until 1989 when he and his wife partnered in business as tax consultants. Mr. Gray continued his studies in business law, accounting, and computer networking, as well as in corporate and individual tax analysis. He is a licensed NASD investment representative and has achieved IRS status as an enrolled agent.

*Kirby Delauter, Commissioner*, is serving his first term as county commissioner. Mr. Delauter was raised in Frederick County and graduated from Catoctin High School. He is a veteran of the U.S. Army. Mr. Delauter worked within the construction industry and in 1993 purchased the family business W.F. Delauter and Son, Inc. with current business partner, Mr. Carl Athey. The business was started in 1955 by his grandfather, Mr. Willie F. Delauter, and his father, Mr. Russell Delauter. The business continues to operate today doing projects in Maryland, Pennsylvania, and Virginia. Mr. Delauter also has served on the Thurmont Police Commission and as chair of the Thurmont Board of Appeals.

*David B. Dunn, Acting County Manager*, was appointed to his position in May 2011. Mr. Dunn joined the County in January 2011 as Assistant County Manager. Prior to his County employment, Mr. Dunn served as the administrator for the City of Brunswick since 2001. He was responsible for the daily oversight of the police department, public works, water treatment plant, wastewater treatment plant, accounting, planning office, code enforcement, and recreation. Mr. Dunn also handled hiring, budgeting and grant management duties. He was responsible for the installation and maintenance of the city’s local area network, implementation and management of the website, implementation of webstreaming and live broadcasts for public meetings, negotiation of cell phone carrier installations and citywide broadband wireless service, and oversight of the information technology needs. Mr. Dunn served as the chair of the Frederick County Solid Waste Advisory Committee from 2006 to January 2011 and as secretary/treasurer for the Frederick County Chapter of the Maryland Municipal League. Mr. Dunn received his bachelor’s degree in computer sciences with a secondary concentration in criminal justice in 2000 from the University of Maryland, College Park, Maryland.

*John S. Mathias, County Attorney*, was appointed to his position in September 1988. Mr. Mathias received his bachelor of arts degree in economics from St. John’s University, Collegeville, Minnesota, in 1976; his law degree from the University of Maryland School of Law, Baltimore, Maryland, in 1979; and his master’s degree in business administration from the University of Minnesota Graduate School of Management, Minneapolis, Minnesota, in 1985. Mr. Mathias was an attorney

with the law firm of Murnane, Conlin, White, Brandt & Hoffman in St. Paul, Minnesota, from January 1980 through April 1983. From May 1983 until February 1987, Mr. Mathias was an attorney with Tenneco Oil Company in Houston, Texas. From February 1987 until September 1988, Mr. Mathias was an assistant attorney general in the Antitrust Division of the Office of the Attorney General of Maryland in Baltimore, Maryland.

*Michael J. Gastley, Acting Assistant County Manager*, was appointed to his position in May 2011. Mr. Gastley joined the Frederick County Finance Division in August 1988 as the Grant's Accountant, later becoming an Accounting Team Leader, prior to transferring to the Budget Office in 2002 as a Senior Budget Analyst. Mr. Gastley served as the County Budget Officer from August 2005 until May 2011. Prior to joining Frederick County, Mr. Gastley was an accountant/procurement specialist for the Bechtel Power Corporation from 1973 to 1983 and was the Deputy Secretary of the National Archives Trust Fund from 1983 until 1988. Mr. Gastley holds a Bachelor of Science degree in Accounting from James Madison University in Harrisonburg, Virginia.

*John R. Kroll, Director, Finance Division*, was appointed to his position in March 2007. Before becoming director of the Finance Division, Mr. Kroll served as acting deputy director of the Finance Division for 17 months and was the budget officer from 2002 to 2005. Prior to his employment with Frederick County, Mr. Kroll was director of finance for Rockingham County, Virginia, and the City of Montpelier, Vermont. In addition he served as Director of Budgets and Grants Administration for the Boulder Valley School District in Boulder, Colorado, and as budget officer and budget analyst for the City of Longmont, Colorado. Mr. Kroll received his master's degree in public administration from the University of Colorado and bachelor of arts degrees in philosophy and economics from the Virginia Polytechnic Institute and State University. He is a member of the Government Finance Officers Association and the Maryland Government Finance Officers Association.

*Thomas J. Meunier, P.E., Director, Public Works Division*, was appointed to his position in July 2010. Before becoming director of the Public Works Division, Mr. Meunier was the department head of Frederick County's Department of Highways and Transportation from 2000 to 2010. Mr. Meunier has worked for Frederick County since December 1984 and has progressively been promoted through the ranks to his current position of director. Prior to working for Frederick County, Mr. Meunier worked for a private consulting firm in Frederick. Mr. Meunier earned his bachelor of science degree in civil engineering from the West Virginia University and is a licensed professional engineer in the state of Maryland. He is a member of the County Engineers Association of Maryland (CEAM) and the American Society of Civil Engineers. He served on CEAM's Board of Directors and is on the Frederick Area Committee on Transportation (FACT).

*Kevin L. Demosky, Director, Utilities and Solid Waste Management Division*, was named director in May 2011 after having been acting director since December 2010. Prior to that Mr. Demosky had been deputy director since August 2005. He was the department head for the division's engineering and planning department between April 2000 and August 2005. Mr. Demosky began his career with Frederick County in 1988 as a design engineer. Prior to his employment with Frederick County, Mr. Demosky was a staff engineer for William H. Gordon and Associates in Reston, Virginia. In 1987 he earned a bachelor of science degree in civil engineering from the West Virginia Institute of Technology (now WVU Tech) in Montgomery, West Virginia, and an associate in arts degree from the Hagerstown Junior College, Hagerstown, Maryland.

*Eric E. Soter, Director, Community Development Division*, was appointed to his position in February 2011 following a reorganization of the Economic Development, Planning, and Permitting and Development Review Divisions. Mr. Soter began his career with Frederick County in March 2002 serving as the director of the Department of Planning and Zoning and recently serving as the director of the Planning Division since October 2007. Prior to his employment with Frederick County, Mr. Soter served as urban design director for the City of Gaithersburg, Maryland from 2001-2002, and as senior staff planner from 1999-2001. He also was employed with Carroll County Government from 1997-1999 as a transportation/comprehensive planner, and an associate planner with the Baltimore Metropolitan Council, a regional Metropolitan Planning Organization, from 1994-1997. In 1994 Mr. Soter earned a dual bachelor of science degree in geography and economics from Towson University, Towson, Maryland, and also earned a certificate in cartography and graphics. Mr. Soter is a member of the Maryland Association of Counties – Planners Affiliate and the American Planning Association (APA), as well as the Maryland Chapter of the APA.

*Laurie M. Boyer, CEcD, Director, Economic Development Department*, was appointed to her position in 2007. She joined the Office of Economic Development (OED) in 2001 as a business development specialist and was named deputy director in 2005. In May 2006 Ms. Boyer earned her Economic Development Certification (CEcD) from the International Economic Development Council. She has worked for Frederick County Government since 1996, and prior to joining OED, she served as the public information officer for the Board of County Commissioners. Ms. Boyer serves as president of the Maryland Economic Development Association (MEDA), and serves on the MEDA Foundation Board, Downtown Frederick Partnership Board, Small Business Development Center Statewide Advisory Board, Workforce Development Board, Fort Detrick Alliance, and the Frederick Innovative Technology Center, Inc. Board. She has a bachelor's degree in communications and Spanish

from Juniata College in Huntingdon, Pennsylvania, and a master's degree in communication studies from West Virginia University in Morgantown, West Virginia.

### **Remuneration of Certain County Officials**

The following table presents the annual remuneration for certain County officials as of June 30, 2011:

<u>Official Title</u>	
Acting County Manager .....	\$125,000
County Attorney .....	159,271
Acting Assistant County Manager.....	133,000
Director of Utilities and Solid Waste Management .....	131,637
Director of Public Works .....	131,370
Director of Community Development.....	133,668
Director of Finance.....	135,664
Director of Economic Development.....	119,714

Source: Frederick County Finance Division.

### **Investment of County Funds**

County funds are invested by the Director of Finance in accordance with the County's investment policy which conforms to State of Maryland law on the investment of public funds. The County does not leverage its investment portfolio, buy reverse repurchase agreements or enter into interest rate swaps or other derivatives. It does no borrowing or lending of securities. The County invests primarily in obligations of the United States government, its agencies or instrumentalities, repurchase agreements, and bankers' acceptances. The repurchase agreements into which the County enters are collateralized by United States government treasury obligations and obligations of agencies and instrumentalities of the United States government, held by an independent third party custodian and marked to market daily.

### **Retirement and Pension Programs**

Frederick County employees participate in a single-employer pension plan, which is administered by the County in a separate trust fund, the Frederick County Employees' Retirement Plan and in two cost-sharing multiple-employer pension plans administered by the State of Maryland, the Employees' Retirement System of the State of Maryland and the Pension System for Employees of the State of Maryland.

#### *Plan Descriptions*

##### **Single-Employer Pension Plan**

The Frederick County Employees' Retirement Plan (the "County Plan") was established on July 1, 1993, under authority created by State legislation and Section 2-2-2 of the County Code.

Employees of the County hired on or after July 1, 1993, and current employees electing transfer into the County Plan on that date, are members of the County Plan. To be eligible for benefits, an employee must work 700 hours per year. Participation classification is based on the employee's status as either "uniformed" or "non-uniformed."

A uniformed employee may retire at the earlier of age 50 or 20 years of eligible service. Vesting begins after five years of service. Retirement benefits are calculated by formula and provide approximately 50% of average pay after 20 years or 66% after 28 years of service. Early retirement benefits are not available. Employees contribute 8% of their base pay. A non-uniformed employee may retire after 25 years of service regardless of age, at age 65 or older with two years of service, at age 64 with three years of service, at age 63 with four years of service or at age 62, 61 or 60 with at least five years of service. Vesting begins after five years of service. Retirement benefits are calculated by formula and provide approximately 50% of average pay after 25 years or 60% after 30 years of service. An employee may also take early retirement with reduced benefits at age 55 with 15 years of service. Employees contribute 4% of their base pay.

On November 30, 2010, the Board of County Commissioners amended the plan for all employees hired after July 1, 2011. Uniformed employees hired on or after July 1, 2011 may retire the earlier of 25 years of eligible service or age 55 with five years of eligible service. The retirement benefit calculation for uniformed employees was unchanged by this amendment. A non-uniformed employee hired after this date may retire at the earlier of 30 years of eligible service or age 65 with five years of eligible service. This amendment changed the retirement benefit formula for non-uniformed employees to be approximately 50% of average pay after 30 years or 60% after 36 years of service.

The benefits payable under the County's Plan not funded by employee contributions are funded entirely by the County.

#### Cost-Sharing Multiple-Employer Pension Plans

The Employees' Retirement System of the State of Maryland (the "Retirement System") covers most employees hired prior to January 1, 1980, who did not elect to transfer into the County Plan. The Pension System for Employees of the State of Maryland (the "Pension System") covers employees hired between December 31, 1979, and June 30, 1993, plus Retirement System participants who have voluntarily joined the Pension System, less employees who elected to transfer into the County Plan. New provisions of the Pension System were adopted by State legislation effective July 1, 2006, and by local resolution effective May 21, 2007. The Retirement System and the Pension System are hereinafter jointly referred to as the "State Systems."

Under the terms of the Retirement System, a member may retire after 30 years of service regardless of age, or at age 60 or over, with at least five years of service. A member is eligible for vesting after five years of service; however, the contribution must be left in the Retirement System in order to qualify for benefits at age 60.

Under the terms of the Pension System, a member may retire after 30 years of service regardless of age, at age 65 with two years of service, at age 64 with three years of service, at age 63 with four years of service, or at age 62 with at least five years of service. An employee may also take early retirement with reduced benefits at age 55 with 15 years of service. A member is eligible for vesting after five years of service however, the contribution must be left in the Pension System in order to qualify for benefits at age 62.

Benefits under both plans are established under Titles 22 and 23 of the State Personnel and Pensions Article of the Maryland Code.

Under Titles 22 and 23 of the Maryland Code, both the Retirement System and the Pension System are jointly contributory. Members of the Retirement System contribute 7% of their gross employee compensation. Members of the Pension System currently contribute 5% of their gross employee compensation. New provisions of the Pension System were adopted by the State legislation effective, July 1, 2011 which will require members to contribute 7% of their gross employee compensation. The benefits payable under the State Systems not funded by employee contributions are funded entirely by the County.

#### *Funding Status and Progress*

##### Single-Employer Pension Plan

The actuarial accrued liability was determined as part of an actuarial valuation at July 1, 2010 for the County Plan. At July 1, 2010, the unfunded actuarial liability (i.e., actuarial accrued liability less actuarial value of plan assets for the plan) was as follows:

###### Actuarial accrued liability:

Active participants .....	\$222,322,119
Vested terminated participants .....	6,900,296
Retired participants, beneficiaries and disabled participants.....	<u>96,176,999</u>
Total actuarial accrued liability.....	325,399,414
Actuarial value of plan assets.....	<u>258,024,773</u>
Unfunded actuarial liability.....	<u><u>\$ 67,374,641</u></u>

## *Contributions Required and Made*

### Single-Employer Pension Plan

Funding policy for the County Plan provides for periodic contributions based upon actuarial valuations. The projected unit credit cost method is the actuarial cost method used to determine the County's normal cost and the unfunded actuarial accrued liability. The County Plan's unfunded liability of \$67,374,641 is attributable to three sources, plan changes, cumulative gains/losses and assumption changes. Plan changes are amortized over a closed 30-year period and the cumulative gains/losses and assumption changes are amortized over an open 15-year period. As of July 1, 2010 there are three plan change bases which are currently outstanding – the COLA plan change (17 years remaining), the July 1, 2000 plan improvements for all employees (19 years remaining), and the disability plan change (28 years remaining). All amortization payments are calculated as a level percent of payroll which is assumed to increase 3.5% each year.

The County's actual contributions to the plan for fiscal year 2010 of \$20,438,562 were made in accordance with an actuarial valuation made at July 1, 2009 and an estimated \$21,699,646 for fiscal year 2012 will be made.

### Cost-Sharing Multiple-Employer Pension Plans

Due to the withdrawal of the County from the State Systems for all hires after June 30, 1993, the State calculated a net unfunded amount due from the County. The liability as of June 30, 2011 will be \$1,605,410. Interest and principal payments remaining due through maturity as of June 30, 2011, are \$1,724,688. The County paid the scheduled annual amount of \$862,344 to amortize and pay interest on the liability on December 30, 2010, thus meeting its required contribution to the State Systems for fiscal year 2011.

## **Other Post-Employment Benefits**

The County and the Board of Education of Frederick County (the "Board of Education") provide their retirees with other post-employment benefits ("OPEB"). Both the County and the Board of Education have historically funded these programs on a pay-as-you-go basis, but are now required to account for OPEB on an actuarial basis (beginning in fiscal year 2008 in accordance with GASB 45). The County's actuary has determined, as of July 1, 2010 and 2011, that the County's actuarial accrued liability ("AAL") related to active and retired County employees is \$211,958,000 and \$195,525,000, respectively. The Board of Education's actuary has determined, as of July 1, 2009, that the Board of Education's AAL related to active and retired Board of Education employees is \$443,823,000. These figures use 6.50% and 7.50% (for the County for fiscal year 2010 and 2011, respectively) and 4.75% (for the Board of Education) discounted rates based on the assumption that the County and Board of Education will create and invest through trust funds dedicated to paying OPEB. The annual other post-employment benefit cost ("AOC") as of July 1, 2010 and 2011 is \$20,782,000 and \$19,252,000, respectively for the County and as of June 30, 2010 is \$43,783,000 for the Board of Education. The County's adopted budget for fiscal year 2011 and the budget for fiscal year 2012 has contributions to trust fund at \$10,223,912 and \$17,887,056, respectfully. The Board of Education's adopted budget for fiscal year 2011 and the currently set budget for fiscal year 2012 has contributions to the trust fund at \$5,629,624 and \$20,716,252, respectively. The County's calculations assume a five-year phase-in with the cumulative net OPEB obligation amortized over a closed 30-year period.

## **Labor Relations**

As of June 3, 2011, the County employed 2,218 regular employees, which includes regular part-time employees. The County has a merit system including a formal appeal and grievance process. Some County employees are members of the Maryland Classified Employees Association or the American Federation of State, County and Municipal Employees, but do not have the right to collective bargaining. The County has not experienced a work stoppage due to labor disputes and considers its relationships with employees to be satisfactory.

Effective July 1, 2005, State law allowed the County to enact an ordinance allowing voluntary collective bargaining concerning wages and benefits between the County and a duly certified organization representing employees of the County's Division of Fire & Rescue Services ("DFRS"). While the County did enact an ordinance in March 2006, no bargaining took place for fiscal year 2008 because the organization representing DFRS employees failed to obtain certification within the allotted time. The County also decided not to participate in bargaining for fiscal year 2009. Collective bargaining was conducted in both fiscal year 2010 and 2011.

The State law also authorized the certified representatives of certain full time deputy sheriffs and corrections officers in the Frederick County Sheriff's Office to collectively bargain with the Sheriff concerning wages and benefits. The Sheriff has engaged in collective bargaining with both of these groups for fiscal year 2009, 2010 and 2011. Any additional funding that is

required as a result of collective bargaining by the Sheriff is subject to the approval of the Board of County Commissioners.

Strikes on the part of the employees of the DFRS and deputy sheriffs and corrections officers in the Frederick County Sheriff's Office are not permitted.

The Frederick County Teachers Association represents the certificated employees (teachers) employed by the Board of Education. The Frederick County Teachers Association negotiates employment agreements that include rates of compensation with the Board of Education. Such negotiated agreements are not binding on the County. The County approves funding for the Board of Education.

## **Insurance**

The County maintains commercial insurance for general liability, automobile, workers' compensation, law enforcement, public officials' liability, and catastrophic coverage. The County is required to provide unemployment insurance coverage for County employees.

## **Leases and Other Contracts**

The County is financing the purchase of numerous pieces of telecommunications, highway, and fire and rescue equipment through various lease arrangements to be paid off over the next eight years.

The following is a schedule, by fiscal year, of the projected future minimum lease payments as of June 30, 2011, for all lease-purchase agreements:

<b><u>Fiscal Year</u></b>	
2012 .....	\$1,624,140
2013 .....	1,131,996
2014 .....	634,632
2015 .....	402,013
2016 .....	402,012
2017 .....	<u>201,006</u>
Subtotal .....	4,395,799
Less amount representing interest.....	<u>(324,293)</u>
Present value-net minimum lease payments .....	<u>\$4,071,506</u>

Frederick County is committed under various leases for building and office space, the majority of which are cancelable. These leases are considered for accounting purposes to be operating leases. Operating lease expenditures for fiscal year 2011 were approximately \$1,170,000.

In addition to contracts for goods and services incurred in the ordinary course of business of the County, the County is party to numerous other contracts, primarily with engineers, architects and contractors relating to capital projects. Funds necessary to meet the County's obligations in respect to such contracts have been appropriated in the Governmental Funds of the County.

## **Independent Agencies**

Nine independent agencies submit yearly requests for funding to the County. These requests are subject to the County's budgetary process and must be approved by the Board. These agencies are the Citizens Care and Rehabilitation Center; Montevue Home; the Board of Education; Frederick Community College; the Department of Social Services; the Interagency Internal Audit Division; the Board of License Commissioners; the Board of Elections; and Frederick County Public Libraries. Except for the Board of Education and Frederick Community College, whose board members are elected or appointed by the Governor of Maryland, members of the boards of the remaining agencies are either appointed by the Board or are designated members of other County agencies. The Board of Education, Frederick Community College and Frederick County Public Libraries are accounted for as component units. Citizens Care and Rehabilitation Center and Montevue Home are accounted for as separate enterprise funds but have a common board of trustees. All other agencies are funded for in whole or in part by the County's General Fund.

## **CERTAIN SERVICES AND RESPONSIBILITIES**

Through its various departments, offices and related independent agencies (see "COUNTY GOVERNMENT AND ADMINISTRATION"), the County is responsible for supplying the following services:

### **Education**

The Board of Education is responsible for the overall operation and policy decisions of the County's 64 schools. The Board of Education is comprised of seven members who are elected to serve four-year terms with a two-term limit. As of June 2011, the Board of Education, exercised control over 36 elementary, 13 middle schools, 10 high schools, and 5 vocational and special education facilities accommodating 40,236 students, an increase of 26 from the previous year.

During the 2010-2011 school year, the teacher/student ratio was approximately 1 to 15. In June 2010, 3,076 students received high school diplomas.

The County's largest General Fund appropriation in its adopted fiscal year 2012 budget is \$229,880,178 for operating expenditures for public education. County appropriations for operating expenditures constituted a 0.40% increase over approved operating expenditures by the County for public education in fiscal year 2011. County funds for educational purposes are requested and appropriated in accordance with categorical classifications delineated by the Education Article of the Maryland Code. County appropriations for capital expenditures for public education are \$27,194,960 in fiscal year 2012. The County expects to receive State and Federal aid of \$272,314,842 and \$16,300,000 for operating and capital expenditures, respectively, for public education during fiscal year 2012.

Frederick Community College is a two-year community college offering three separate curricula: a transfer curriculum for those who wish to obtain a bachelor's degree; an occupational curriculum for those who seek entry-level employment; and a continuing education program for those who wish to upgrade basic skills or occupational skills. During the fall term of 2010 and the January and spring terms of 2011, 13,178 students enrolled in the academic programs of the College. Additionally, there were 14,263 registrations (not including the summer semester) for the non-credit continuing education programs during the 2010- 2011 academic year. The fiscal year 2011 operating budget for Frederick Community College is \$45,224,812. Of this amount, 30% was appropriated from the County's General Fund. The balance of the College's funding is derived from a combination of State aid, student tuition and other miscellaneous sources. Additionally, the County funds certain capital improvements and renovations annually. New construction funding is usually shared by the County and State. The County's funding of the College's fiscal 2011 capital budget is \$1,155,510.

Hood College and Mount St. Mary's University, private four-year liberal arts colleges, are located within Frederick County, but receive no funding from the County.

### **Police and Fire**

The Frederick County Sheriff's Office is a full-service law enforcement agency, providing law enforcement services, correctional services and judicial support services to the citizens of Frederick County. The Sheriff's Office serves the community by protecting life and property, preventing crime, and preserving peace, order and safety.

The Sheriff's Office is comprised of two bureaus, the Law Enforcement Bureau and the Corrections Bureau. The Law Enforcement Bureau consists of the Administrative Services Division and the Operations Division and is staffed with 173 sworn and 85 civilian personnel. The Corrections Bureau consists of Administrative Services, Community Services, Inmate Services and Security Operations and is staffed with 160 personnel. The Sheriff's Office is an accredited agency through the Commission on Accreditation for Law Enforcement Agencies, the National Commission on Correctional Health Care, and Maryland Commission on Correctional Standards.

In addition to traditional law enforcement services, the Law Enforcement Bureau offers a wide variety of support services to the citizens of Frederick County, including: victim services, domestic violence follow-up, school resource officer program, school crossing guard program, crime prevention programs, youth services programs, child safety programs, senior safety programs and child support enforcement.

The Corrections Bureau operates the Frederick County Adult Detention Center which is a full service correctional facility offering not only traditional incarceration, but all available alternatives to incarceration including: pretrial release (supervised release), home detention (electronic monitoring), alternative sentencing (community service hours) and work release. The Corrections Bureau also staffs a full service central booking facility, which processes all offenders arrested within Frederick

County so that police officers can return to their patrol duties faster. At any given time, the Corrections Bureau supervises over 1,000 offenders a day.

Since April, 2008, the Frederick County Sheriff's Office has partnered with the Department of Homeland Security Immigration and Customs Enforcement to participate in the 287(g) Immigration Enforcement Program. This program, written into federal law, allows for deputies and correctional officers trained under the program to perform specific functions to enforce the federal immigration laws of the United States. The Corrections Bureau also participates in a Federal Inter-Governmental Services Agreement with DHS/ICE to provide temporary housing for criminal illegal aliens being detained for deportation when that bed space is available at the Frederick County Adult Detention Center. The contract provides for Frederick County to receive reimbursement for the costs associated with the housing of those detainees.

The Frederick County Fire & Rescue Services Division ("DFRS") provides fire, rescue and emergency medical services in conjunction with 26 volunteer fire/rescue companies operating from 30 stations. DFRS is comprised of 354 uniformed personnel responding with approximately 1,200 volunteers. Emergency response vehicles include 55 pumper, 8 aerials, 12 tankers, 9 squads, 30 brush trucks, 36 ambulances, and 8 medic units.

All volunteer companies receive funding for operating expenses and equipment through the County budget process. Private donations and fundraising remain significant sources of funding for volunteer company vehicles and buildings.

Fire tax districts provide tax revenues for DFRS firefighters and paramedics and for capital expenditures such as vehicles and stations. The first County-funded station opened in 2002 south of the City of Frederick. The second station, located in Spring Ridge, opened in August 2007. The County bills for ambulance service.

In 2001, fire tax districts were consolidated into two districts. The Urban Tax District funds 24/7 career staffing for the majority of Frederick County. The Suburban Tax District funds only weekday 12 hours/per day career staffing.

## **Emergency Management**

The Division of Emergency Management is comprised of an Administrative Office and two operational departments that include Emergency Communications and Emergency Preparedness. The Administrative Office provides supervision for Departmental activities as well as leadership and coordination for strategic projects. The Division Director serves as the County Director of Emergency Management for the responsibilities identified in Title 14, Section 109 of the Annotated Code of Maryland and is supported by an Administrative Assistant.

The Department of Emergency Preparedness coordinates the emergency mitigation, preparedness, response, and recovery efforts of Frederick County Government with appropriate public and private partners, including the management of Federal, State, or private grants to support program activities. The Department coordinates activities across different functional areas of the County government, and vertically between different levels of government. The Department of Emergency Preparedness is comprised of five personnel.

The Department of Emergency Communications operates the public safety answering point for Frederick County which answers all 911 calls in Frederick County. The Department is responsible for the dispatch of County fire, rescue and ambulance services; the Frederick County Sheriff's Office; the Brunswick and Thurmont Police Departments; Frederick County Animal Control, and various other County agencies. Over 128,000 911 calls were received in calendar year 2010 in addition to almost 170,000 non-emergency calls. The Department of Emergency Communications is comprised of 48 personnel.

## **Community Development**

The Community Development Division was organized in February of 2011 and includes the Departments of Planning and Development Review, Permits and Inspections, and Economic Development. The reorganization is intended to provide a unified vision of the Planning, Permitting, and Economic Development functions to insure that efforts undertaken to attract, retain, and expand employment opportunities are grounded in a shared vision developed through community based planning. The new Division will strongly link our economic and community development opportunities with our planning and implementation tools. The County's Community Development Division is currently administered by a staff of 76.

## **Planning and Development Review**

The newly created Department of Planning and Development Review consolidated the Comprehensive Planning, Development Review, and Sustainability & Environmental Resources functions within the County and is administered by a staff of 32.

The mission of Planning is to provide for the safe, orderly, and coordinated growth and development of Frederick County. This is accomplished through a comprehensive program of short and long range planning and zoning activities to ensure that all facets of the County's growth, as well as valued resources, are properly planned with regard to their future utilization and/or protection. This mission is accomplished through implementation of several plans and programs.

The County has maintained a comprehensive planning program since 1956. This program has included long and short-range planning, zoning and land use management and preservation functions. The planning functions are carried out through a number of citizen boards and commissions.

The Frederick County Planning Commission was created in 1955 with the responsibility of preparing and administering plans and development regulations for the County. The Board appoints seven members of the Planning Commission to five-year terms and one member is a County Commissioner serving in an ex-officio capacity. The Commission holds regular public meetings to review development and planning items. The members represent a diversity of viewpoints including agriculture, business, professional services, civic groups and environmental perspectives. The Planning Commission has final authority over site plans, subdivision plats, planned development approvals, modifications to the subdivision regulations and determination of adequate public facilities for new developments. On items such as zoning map amendments, zoning or subdivision text amendments and adoption of countywide and regional plans, the Planning Commission has an advisory role through the provision of a recommendation to the Board of County Commissioners, who has the authority to adopt, change or amend plans and regulations.

The planning function is further carried out by the Frederick County Board of Appeals, which was established in conjunction with the original Zoning Ordinance in 1959. The Board of County Commissioners appoints 5 members and 1 alternate member to the Board of Appeals to staggered 3-year terms. The Board of Appeals adopts its own administrative procedures and has the powers to: hear and decide appeals where it is alleged there is an error in any order, requirement, decision or determination made by an administrative official in the enforcement of the Zoning Ordinance; hear and decide special exceptions authorized in the Zoning Ordinance; and authorize, upon appeal in specific cases, a variance from the terms of the Zoning Ordinance.

Other boards and commissions include the Agricultural Preservation Advisory Board, the Agricultural Reconciliation Committee, the Historic Preservation Commission and the Monocacy Scenic River Advisory Board.

The County's Comprehensive Plan (the "Plan") was first adopted in 1959 and has been reviewed periodically, with the latest revision adopted in April of 2010. The County has an active program for the review and update of its planning program and development regulations in order to assure their adequacy and timeliness for future growth. The County has adopted a planning process, which calls for the Plan to be reviewed and updated every six years.

The Comprehensive Plan provides goals and policies for the County's future development as well as recommendations for land use, public services, highways, and utilities including schools, parks, libraries, water and sewer. The Plan is implemented through the County's zoning ordinance, was last comprehensively updated in 2010. The County maintains and annually updates a six-year Capital Program of public improvements related to development and service needs; semiannually updates a Master Water and Sewer Plan; and biennially updates a Solid Waste Plan. In December 1991, the County adopted an Adequate Public Facilities Ordinance to coordinate the timing of development with the adequacy of public facilities such as schools, roads, and water/sewer. The APFO was recently updated with comprehensive amendments to the roads section completed in July 2009 and schools section in September 2009. In July 1993, an impact fee was adopted to partially offset the capital costs of new school construction. The impact fee was expanded in January 2001 to include capital costs of library facilities and to provide for an annual adjustment to reflect the construction cost index. The County also has established an Agricultural Preservation Program, which provides for farmland preservation through voluntary farm districts as well as easement acquisitions. See "ECONOMIC AND DEMOGRAPHIC FACTORS – Agriculture".

The mission of Development Review is to provide the highest possible level of customer service in a predictable and efficient manner while assuring compliance with zoning and development guidelines. Development review is responsible for Land Development in the County, and is comprised of several sections. The core services include:

- Development Review Planning – responsible for review of site development plans and subdivision plan, administering subdivision regulations and related planning/land development ordinances
- Development Review Engineering – responsible for approving plans and permits associated with stormwater management, roads, storm drains and grading
- Environmental Compliance – responsible for enforcing sediment control, stormwater management and forest resources ordinance code requirements

Sustainability and Environmental Resources functions were formally established in 2008 with the intent to integrate sustainable practices into County operations and provide committed environmental leadership to the community-at-large. The Sustainability and Environmental Resources mission is to advance practical solutions for protecting the environment, conserving energy and living sustainably in Frederick County. Currently, these offices oversee several functions: sustainability performance and planning, financial/grant management, policy development, energy and emissions management, education, outreach and training as well as watershed management. The Watershed Management functions include compliance with the National Pollutant Discharge Elimination System (NPDES) Municipal Separate Storm Sewer System (MS4) storm water permit. To do so, the Watershed Management Section identifies resources and impairments, maps them in GIS, monitors water bodies, conducts studies and management programs, performs outreach and education, identifies solutions to stream impairments in urban areas, and corrects problems found in urban streams. Watershed Management has multiple sources of state and federal funding and technical assistance to perform natural resource assessments for wetlands, forests, and streams. In order to identify, protect, and restore high-quality natural resources and the systems needed to support them, watershed staff have been working with organizations inside of Frederick County, as well as outside, to put together a Green Infrastructure program. Green Infrastructure is a priority for the Environmental Protection Agency and is tied to funding opportunities and regulatory programs.

### **Permits and Inspections**

Permits and Inspections continues with the mission of providing a “one-stop” location for all activities relating to the issuance of building, plumbing, electrical and gaming permits. These activities include issuance and inspection of Life Safety requirements for fire suppression and alarm systems as well as review of plans and permits. The Department is an enterprise operation with revenues to be generated by permitting and plan review fees. The Department of Permits and Inspections is administered by a staff of 32.

### **Economic Development**

Functions within the Department of Economic Development are administered by a staff of 7 and include efforts to retain and foster the growth of existing businesses in Frederick County and to attract new businesses that bring career opportunities that enable Frederick County citizens to work where they live.

The County is made up of a diverse business community and supports and cultivates the growth of entrepreneurship. The County boasts a supportive and business friendly climate as well as a strategic location, a highly skilled and well-educated workforce, an award winning educational system and an array of business associations and agencies to assist and foster the growth and success of businesses.

Frederick County had the 6th highest number of new jobs created for the State of Maryland from 2006 – 2010 (2nd quarter) and was one of only 9 Maryland counties that experienced positive job growth during that time period (adding 491 jobs for an increase of 0.54%). The industries that saw the most growth in employment in the private sector were professional and business services, education and health services, and the leisure and hospitality industries. The average wage per worker was \$872 per week, up 17.5% since second quarter 2005. Frederick County had the second highest percentage of increase in average weekly wages per worker from 2006-2010 (2<sup>nd</sup> quarter).

The County’s first business incubator, the Frederick Innovative Technology Center, Inc. (“FITCI”), was officially opened in January 2005 in Rosenstock Hall on the Hood College campus near Fort Detrick. In 5 years, FITCI has graduated 14 clients who have leased over 87,000 SF of local commercial space. FITCI’s tenant companies have created over 200 new jobs in the last 5 years with a payroll value of these jobs to Frederick County estimated at \$15 million to \$20 million. FITCI has generated a 506% return on investment and leverages its funding by attracting over \$3.00 for every \$1.00 of local funding.

The County has experienced significant growth in the bioscience and advanced technology industries over the past few years. The growth is due in part to the County's access to the Federal labs and other public and private high tech facilities in the region. The location of Fort Detrick in Frederick is also a major contributor to the growth of the life sciences industry in Frederick County. Fort Detrick is home to the National Cancer Institute and the U.S. Army Medical Research Institute of Infectious Diseases, which is the lead medical research laboratory for the nation's biological defense program, and is home to the new National Interagency Biodefense Campus.

Manufacturing plays an important role in Frederick County's diverse economy. In 2010, there were over 170 manufacturing establishments employing approximately 4,780 people, paying an average of over \$67 million in annual wages. Average annual wage rates for this sector are 31% greater than the annual wage per worker in the private sector and annual wages have seen a 23% increase over the past five years.

In addition to the activities noted above, The Board of County Commissioners appointed a Business Development-Retention Administrator to promote job growth and creation, predictability for businesses, reducing unemployment, improving the current business climate in Frederick County and facilitating communication between businesses and officials of Frederick County Government. This position reports to the County Manager.

## **Roads and Highways**

Frederick County is served by I-270 of the federal interstate highway system running northwest from Washington, D.C., to the City of Frederick and I-70 running west from Baltimore to and continuing through Frederick County. U.S. 15 runs north and south of the City, U.S. 340 runs south of the City and U.S. 40 runs east and west of the City.

The County-owned and maintained road system of approximately 1,263 miles supplements approximately 39 miles of State-maintained and federally aided interstate highways and approximately 308 miles of additional State-maintained primary and secondary roadways serving Frederick County. The County budget included capital and operating expenditures of \$11,823,750 and \$13,678,170, respectively, for the County's road system in fiscal year 2011. State Highway User Revenues to the County for highway maintenance through State-shared taxes was budgeted to be \$388,942 in fiscal year 2011.

## **Health**

The County provides various health services to its citizens through the Health Services Division ("HSD"). HSD, alone or in conjunction with the Maryland Department of Health and Mental Hygiene and Maryland Department of the Environment, is responsible for the enforcement of all State and local health and sanitation laws. The HSD also provides services in the areas of nutrition, maternal and child health, dental health for children, school health, communicable disease control, public health emergency response, developmental disabilities, mental health services, substance abuse treatment and prevention, geriatrics, food service facility inspections, and well and septic inspections. Funding for the HSD is shared among County funds, both matching and non-matching, State and Federal funds, and client fee collections.

## **Nursing Home and Assisted Living Facilities**

The County operates a licensed 170-bed comprehensive and skilled nursing care facility, Citizens Care & Rehabilitation Center, in the City of Frederick. The average occupancy rate for fiscal year 2010 was 85% and fiscal year 2011 is estimated to be approximately 81%. The primary third-party reimbursement is through Medicaid. Budgeted expenses for fiscal years 2010 and 2011 are \$16,000,384 and \$16,651,750, respectively. The fiscal year 2011 budget includes 175 full time equivalent positions, consisting of full-time and part-time personnel.

Located adjacent to the nursing home is the Montevue Home, a 60-bed assisted living facility. Montevue provides minimal care with most patients responsible for self-care with the exception of the administration of medication. Budgeted expenses for fiscal years 2010 and 2011 were \$3,166,198 and \$3,140,275, respectively.

## **Health Care**

Frederick Memorial Healthcare System ("FMH") is a not-for-profit healthcare delivery system serving Frederick County and the surrounding area. FMH operates from multiple sites in Frederick County including an acute care hospital licensed for 276 beds with over 2,700 staff.

FMH operations include a Regional Cancer Therapy Center, Ambulatory sites at FMH Rose Hill, FMH Crestwood, FMH Urbana, and Mt. Airy, Corporate Occupational Health, Home Health Services, Hospice of Frederick County, FMH Diabetes

Center, Home Medical Equipment, FMH Wellness Center, Frederick Surgery Center, and two Immediate Care Centers, which provide walk-in care for non-life threatening cases.

## **Solid Waste**

The Division of Utilities and Solid Waste Management (DUSWM) is responsible for the planning, design and management of the County's solid waste disposal system and programs. The County's primary disposal facilities are located at its 529-acre Reich's Ford Road Landfill property, which includes the 72-acre Site A landfill, the 58-acre Site B landfill, and a 17-acre rubblefill. The Site A landfill ceased operating in August 1997 and its closure was completed in December 1998. Closure construction included the deployment of a synthetic cap, a landfill gas extraction and collection system, and a flaring system. Site A is maintained as an open, grassed space. To the south of Site A is a closed rubblefill. The County operates a yard waste mulching operation on the rubblefill footprint. Since the County's rubblefill was unlined, it was closed on September, 2001, in accordance with State regulations. The construction contract for the Rubble Fill closure and capping was initiated in September, 2005 final acceptance of this contract occurred in August, 2007 and a bituminous hard surface for the yard waste mulching and composting operation was completed in May 2008. As a post closure end use, the rubblefill site is being used for yard waste mulching and composting. Rubble or Construction and Demolition debris is accepted and co-disposed at Cell 2 in the Site B landfill or transferred to other solid waste facilities along with municipal solid waste. The latter being the principle means of disposal for these wastes.

The State approved the original Site B landfill permit documents in fiscal year 1995. Site B, adjacent to Site A, includes an 18-acre Cell 1, a 28-acre Cell 2 and a 12-acre Cell 3. All of the disposal cells within Site B are constructed with a double composite liner system. Cell 1 construction was completed and operational by January 1997. Cell 1 reached its interim capacity prematurely in August 2000, resulting in the immediate need to temporarily transfer waste to an out of state landfill. This temporary waste transfer operation lasted until the construction of the first half of Cell 2 was completed and operational in August 2001. Construction of the second half of Cell 2 was completed and operational by November 2003. Cell 2 reached approximately 95% of its capacity in December 2005, at which time waste transfer operations were initiated. The construction of the sub title D liner system for third Cell was completed in August 2006 and is in service receiving approximately 50 tons per day ("TPD") of waste. An active gas extraction system was installed at Site B in 2010 in conjunction with the landfill gas to energy project through DCO Energy.

Leachate from both Site A and B landfills is processed at an onsite Leachate Treatment Plant located between Site A and Site B. This plant collects and treats leachate and discharges the treated effluent into Bush Creek. The County also operates a comprehensive Groundwater and Gas Monitoring Program for Sites A, B and the rubblefill. DUSWM is presently executing a project that will extend a sewer interceptor along Bush Creek to a point where the Leachate Treatment Plant discharge could be connected, eliminating the Leachate Plant's direct discharge into Bush Creek. Construction of this line is programmed to start in Fall 2011.

Construction of Cells 1 and 2 was funded with proceeds from the County's Public Facilities Bonds of 1995 and 2000, respectively. Funding for the Leachate Treatment Plant, Stormwater Diversion Project, Site A Closure Project, and Cell 3 Construction and Rubblefill Closure Project was from the Maryland Department of the Environment ("MDE") Revolving Loan Program.

Other than through its curbside collection, the County does not provide or fund waste collection services. Municipal or private waste haulers (by subscription) collect trash in Frederick County and use the County's Reich's Ford Road disposal facilities as their primary disposal facility for municipal solid waste generated in Frederick County.

The County's residential Recycling Program includes curbside collection for all individual residential properties, one drop-off center location at the Reich's Ford Road landfill and two yard waste drop-off sites with mulching/composting operations. In 2009 the County's curbside residential collection program was upgraded to a single stream operation and expanded from 54,000 to 72,000 households.

## ***Solid Waste Initiatives***

The County has pursued two specific initiatives to extend the operational life of the Reich's Ford Road Landfill. These initiatives are focused on two principle objectives. First, conserve air space in Cell 3 by using out-of-state landfill capacity. Second, secure a major permit modification for the Site B landfill to increase its height by 105 feet.

In March 2003, the County submitted a Phase 1 application to MDE, seeking a modification of the permit. The modification was to slightly change the slope of the landfill and increase its height. Phase 2 and 3 documents were submitted to

MDE in March 2005. MDE conducted a public hearing in December 2005. The requested modification to the permit was tentatively approved in May 2007. However, several residents in the area of the landfill requested an administrative review of MDE's tentative approval. MDE delayed issuance of the final permit pending resolution of the administrative review.

In November 2007, a hearing was held before an Administrative Law Judge (ALJ) of the Maryland Office of Administrative Hearings. The ALJ entered a proposed decision, upholding the decision of MDE. In April 2008, the office of the Secretary of the Maryland Department of Environment issued a final decision, which concluded that the modification was proper. On May 9, 2008 the MDE issued the County its new Refuse Disposal Permit for the Site B landfill (No. 2003-WMF-0582), which includes the requested vertical expansion of the landfill. The vertical expansion provides an additional 2 million cubic yards of landfill disposal capacity, without the need to construct additional lined disposal cells.

The other initiative was the construction of a permanent solid waste transfer and processing facility. The facility construction was delayed due to a legal challenge by a local citizens group. However the County prevailed in both the Circuit Court and Maryland Court of Special Appeals and subsequently bid the construction of the transfer station in 2007. The transfer station was completed and placed in to operation in January 2009.

In April 2005, the County secured a long-term transportation and disposal contract, through the Northeast Maryland Waste Disposal Authority (the "Authority"), with Waste Management Inc. The contract provides the County with waste transportation services and landfill disposal capacity at several Waste Management Landfills in Virginia and Pennsylvania. The transportation and disposal contract is for an initial 6-year period with four optional one-year terms at the Authority's (County's) sole discretion. Transportation and disposal rates under this contract are subject to defined CPI and fuel cost adjustments. In January 2009, with opening of the new transfer station, a second transportation and disposal contract was secured to supplement the existing contract. Combined these agreements provide the County firm out-of-state landfill disposal capacity until 2015. To conserve capacity in the Site B landfill, the County initiated a temporary waste transfer operation in December 2005. This outside transfer operation was terminated in January 2009 when the new transfer station opened.

In securing waste transportation and disposal services for the permanent transfer operation, the County also included single stream recycling processing services in the contract with Waste Management, Inc. The transfer station also provides for the transfer of single stream recycling materials to the County's contract Material Recovery Facility (MRF) in Elkridge, Maryland.

In addition to the projects detailed above, the County has pursued other initiatives to address the County's long-term waste disposal infrastructure needs. In 2003, the County obtained enabling legislation allowing the County to become a member of the Authority. The Authority, created in 1980 by the Maryland General Assembly, is a regional quasi-state agency that assists its member jurisdictions to plan and develop efficient and reliable waste management systems. Also in 2003, the County obtained enabling legislation that allows the County to assess a solid waste disposal fee or system benefit charge ("SBC") for the developed properties in Frederick County. To assure that the County's Solid Waste Enterprise continues to operate on a self sufficient basis, the County implemented a countywide solid waste SBC in 2006. The revenue generated by the SBC supplements the revenues collected as tipping fees, allowing the County to set tipping fees at market rates. To ensure adequate funding of the Solid Waste Fund and to allow for recycling program expansions, the BOCC has continually increased the SBC as deemed necessary. The most recent increases were approved on May 21, 2008 when a multi-fiscal year increase was established.

At the same time the Board adopted higher tipping fees for municipal solid waste and construction and demolition debris. The increases in the SBC and tipping fees were needed to address the solid waste enterprise's increasing program costs, which are primarily attributed to recycling program expansions and increased transportation and disposal contract costs resulting from increases in diesel fuel costs. A brief summary of the recent approved tipping fees is detailed below:

<b>Material</b>	<b>FY2008</b>	<b>FY2009</b>	<b>FY2010</b>	<b>FY2011</b>	<b>FY2012</b>
Municipal Solid Waste	\$ 71/ton	\$ 76/ton	\$ 76/ton	\$ 76/ton	\$ 76/ton
Construction & Demolition (C&D)	\$ 80/ton	\$ 85/ton	\$ 85/ton	\$ 85/ton	\$ 85/ton
Tires	\$160/ton	\$160/ton	\$160/ton	\$160/ton	\$160/ton

The Board also adopted a monthly tipping fee escalation provision to ensure that the tipping fees are adjusted as cost associated with the Waste Management transportation (fuel) and disposal contract increase.

The Board adopted the SBC fee structure on January 26, 2006; a summary of the SBC increases since fiscal year 2008 are shown below.

<u>Property Designation</u>	<u>FY2008</u>	<u>FY2009</u>	<u>FY2010</u>	<u>FY2011</u>	<u>FY2012</u>
Single Family Residential	\$ 36/yr	\$ 80/yr	\$ 84/yr	\$ 88/yr	\$ 88/yr
Multi Family Residential	\$ 20/yr	\$ 44/yr	\$ 47/yr	\$ 49/yr	\$ 49/yr
<b>(Per 2000 ft<sup>2</sup>)</b>					
Commercial Low	\$ 17	\$ 38	\$ 40	\$ 42	\$ 42
Commercial Medium Low	\$ 51	\$ 113	\$ 119	\$ 125	\$ 125
Commercial Medium	\$ 85	\$ 188	\$ 198	\$ 208	\$ 208
Commercial Medium High	\$ 123	\$ 272	\$ 286	\$ 301	\$ 301
Commercial High	\$ 152	\$ 336	\$ 354	\$ 372	\$ 372

The increase in the tipping fees produced approximately \$14.4 million in fiscal year 2009 and \$13.0 million in fiscal year 2010 for the Solid Waste Enterprise. The approved increases in the SBC resulted in \$8.7 million in Solid Waste Enterprise Revenues for fiscal year 2009, \$9.3 million for fiscal year 2010, \$9.8 million for fiscal year 2011, and an estimated \$9.83 million in fiscal year 2012.

In addition to these tipping fee and SBC increases, the BOCC also adopted fees for commercial Single Stream Recycling disposal and processing which became available with the opening of the new transfer station in January 2009, and they adopted a fee schedule for the sale of mulch and compost products. Revenues from the sale of these products are estimated to be \$137,000 in fiscal year 2011.

In October 2005, R.W. Beck Inc. completed a study of Frederick County's long-term solid waste management options. The Beck Report concluded that the construction of a regional 1500 tons per day ("TPD") waste to energy (WTE) facility would provide the County with the lowest cost long-term waste disposal option. The study compared three disposal options including long haul and disposal out of State, composting, and a County only and regional WTE facility. The report also provided several recommendations on how the County can provide low cost improvements to its recycling program, including the conversion to single stream recycling, which was implemented in January 2009. The report also provided alternative strategies for funding solid waste management services some of which require the County to obtain additional enabling legislation from the General Assembly.

In an effort to explore the WTE recommendations contained in the Beck Report, the Board adopted Resolution No. 06-05 Waste to Energy Disposal Facility directing DUSWM and the Authority to pursue full service proposals for the design, construction and operation of a 900 TPD local (County only) WTE and a 1500 TPD regional WTE. An RFP for these services was released through the Authority in October, 2006. In March 2007 County staff accompanied representatives from the Authority and HDR Engineers on a technology tour of WTE facilities in several European countries. Pre-qualified vendors submitted formal proposals on April 20, 2007. Three proposals were received, two were deemed responsive to the RFP. The County, through the Authority, secured the services of HDR Engineers to comprehensively review the proposals. HDR and the Authority constructed a detailed financial model to evaluate the proposals. Based on the proposals, the 1500 TPD regional WTE concept provided the lowest per ton waste disposal cost. After being briefed on the lower cost regional option, in December, 2007 the Board held a public hearing on the construction of a publicly owned regional WTE in Frederick County, Maryland. In February, 2008, the Frederick County and Carroll County Commissioners conducted a joint meeting regarding the regional WTE concept. Subsequently the Frederick and Carroll County Commissioners decided to pursue a joint regional WTE facility which will be located in Frederick County. In February 2009 the Frederick County BOCC conducted a second public hearing regarding the construction of a regional WTE facility on property owned by the County (DUSWM) in the McKinney Industrial Park. On July 28, 2009 the Frederick County BOCC executed a Memorandum of Understanding (MOU) with Carroll County and the Authority for the development of the regional WTE facility and they executed their agreement with the Authority to develop the project in Frederick. Carroll County executed the MOU July 23, 2009 and their agreement with the Authority on July 30, 2009.

Finally, another major revenue producing initiative for the solid waste enterprise was the development of the landfill (Site A and B) gas to electricity project. In January 2009 after completing a second procurement to develop the landfill gas, the BOCC executed an agreement with the Authority to develop the landfill gas through DCO Energy. This project, which was completed on May 31, 2010, involved the construction and operation of facilities capable of generating up to 2 mega watts of electricity using the landfills' gas, with a guaranteed annual minimum revenue of \$288,000. The agreement also includes the

installation of gas extraction wells on the Site B landfill, which has been estimated at a value of greater than \$1 million, the cost of which was borne by DCO Energy.

## Water Supply and Sewage Facilities

DUSWM is also responsible for the planning, design, operation and maintenance of the County's water supply and sewage disposal systems. The County's water and sewer utilities are typically provided in unincorporated areas of Frederick County, although in some cases the County owns and operates utilities in incorporated towns or municipalities. The development of water and sewer infrastructure within Frederick County is controlled by the County's Comprehensive Plan and its subordinate Water and Sewage Plan.

Because of source water supply problems, the City of Frederick has requested that the County begin providing a significant portion of the City's current and future water supply. Major water transmission projects needed to provide water to the City of Frederick as well as the County's expanding water service areas, have been completed. Two water treatment plant upgrades to supply capacity for the transmission system has been completed. The construction of the second phase expansion to 25 million gallons per day ("MGD") was completed in April 2011.

The County owns and/or operates 13 water treatment plants ("WTP"). The County's two largest treatment facilities rely on surface water, while the other facilities rely on ground water. With the completion of the Potomac River Water Transmission project, approximately 88% of the County's water supply now comes from the Potomac River, with the Lake Linganore WTP maintained as an emergency backup supply. The remaining 12% of the County's source comes from deep well sources associated with the County's smaller water systems.

The County's recent completion of the Potomac River water transmission system establishes 32 MGD of water transmission capacity to serve the County's service areas south of the City of Frederick and east of the Monocacy River as well as a portion of the City of Frederick. In March 2006, the City of Frederick executed the County's Potomac River Water Supply Agreement (PRWSA), which among other things, formally establishes the City's participation in the funding of the County's Potomac River transmission system and treatment plant improvements so that the City can receive up to 8 MGD (max day demand) of water supply capacity. The first phase of improvements to the County's Potomac River New Design Water Treatment Plant (WTP) was completed providing 1.5 MGD of the ultimate 8 MGD supply to the City of Frederick. The second phase of construction was completed in April 2011, which expanded the WTP capacity to 25 MGD. The City of Frederick is funding its share of the improvement that provided them with up to 8.0 MGD. The total project costs of the related water supply infrastructure based on actual design and construction costs are approximately \$131.6 million, with the County funding approximately \$80.3 million and the City of Frederick funding \$51.3 million. These values include the construction of a new 42-inch raw water line from the Potomac River to the WTP.

The County owns and operates 12 wastewater treatment plants (WWTP) and a leachate treatment facility; all but one has a design capacity less than 0.5 MGD. These smaller, minor treatment facilities provide sewer service to individual subdivisions and small incorporated and unincorporated municipalities within Frederick County.

The County's largest WWTP is located at the confluence of the Monocacy River and Ballenger Creek. Known as the Ballenger Creek WWTP, this facility has a design capacity of 7.0 MGD. This facility treats wastewater that originates from areas south of the City of Frederick and east of the Monocacy River. This facility also receives wastewater flow from the County's Monocacy sewage collection system, which is a large sewage conveyance system that serves areas within a portion of the City of Frederick as well as areas immediately north of the City of Frederick and the entire Town of Walkersville. Wastewater flow values for the Monocacy system are reported as part of the total flow treated at the Ballenger Creek WWTP. Originally treatment capacity beyond the current 7 MGD available from the Ballenger Creek WWTP was planned to occur through the construction of a second (sister) plant next to the Ballenger Creek facility, on property owned by the County known as the McKinney site. In March 2006 the County's engineering consultant team of Whitman Requardt and Associates and CH2MHILL finalized the facility plan for the Ballenger Creek-McKinney WWTP. This facility plan determined that the optimal expansion of the facility should be to 15 MGD instead of the originally programmed 12 MGD. This greater increase in capacity was based in part on 20-year projected capacity needs and available assimilation capacity in the receiving stream (Monocacy River). The facility plan also recommended that the increase in capacity should be through an expansion of the Ballenger Creek WWTP, using a portion of the McKinney site. In this way, the operations of the facility would be simplified and State mandated Enhanced Nutrient Removal (ENR) requirements could be optimized reducing overall project complexity and cost. Following the consultants' recommendations, DUSWM applied to increase to its National Pollutant Discharge Elimination System (NPDES) permit for the Ballenger Creek-McKinney WWTP. The County simultaneously pursued an ENR grant from the Maryland Department of the Environment (MDE), for that portion of the improvements that will provide ENR

for the original 6 MGD Ballenger Creek WWTP. On August 25, 2006 the County received a preliminary ENR grant commitment of 26% of completed costs for the Ballenger Creek – McKinney WWTP project. On November 30, 2006, the County received its NPDES permit for the Ballenger Creek-McKinney project, increasing the discharge and pollutant loading to allow for a 15 MGD discharge to the Monocacy River. In the interim, while the 15 MGD project was being planned and designed a 1 MGD increase in the WWTP capacity was completed in April 2009. This interim expansion to 7 MGD provides additional allocable wastewater treatment capacity until the 15 MGD project is complete. Final design of the 15 MGD WWTP upgrade was completed in March 2009 and construction bids were received on July 9, 2009. On October 21, 2009 the Maryland Board of Public Works approved (finalized) an ENR grant of \$30.74 million and a \$61 million low interest rate State Revolving Fund loan for this project (Frederick County Maryland Water Quality Bond, Series 2009 (ARRA) – Ballenger Creek – McKinney WWTP ENR Expansion); which is an addition to a previously approved \$6 million low interest rate SRF loan that was based on ARRA funding. In total the County received \$97.74 million in grant and low interest rate funding for the Ballenger-McKinney WWTP expansion. On October 22, 2009 the BOCC awarded the WWTP expansion construction contract to Allan A Myers LP in the amount of \$99,471,138, based on a construction completion time frame of 3.25 years.

The expanded (15MGD) Ballenger Creek-McKinney WWTP will also provide additional capacity for the City of Frederick, the amount of which has not yet been identified by the City. The County and the City are currently working on a wastewater capacity agreement that will complement the PRWSA.

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As of June 30, 2010, the County owned and operated the following sewage and water systems:

System	Total Accounts Served (1)	Millions of Gallons Per Day	
		Current Flow (2)	Capacity (3)
<b>Sewage</b>			
Ballenger Creek .....	22,583	5.452	7.000
Crestview.....	116	0.041	0.036
Fountaintdale .....	631	0.137	0.250
Jefferson .....	778	0.175	0.300
Kemptown Elementary School .....	1	0.002	0.005
Landfill Leachate (4) .....	--	-----	0.144
Lewistown Elementary School .....	2	0.003	0.022
Mill Bottom .....	367	0.067	0.100
Monrovia .....	33	0.088	0.200
New Market .....	977	0.081	0.240
Pleasant Branch .....	252	0.046	0.100
Point of Rocks .....	538	0.130	0.230
White Rock.....	98	0.012	0.050
<b>Total .....</b>	<b>26,376</b>		<b>8.677</b>
<b>Water</b>			
Bradford Estates .....	66	0.012	0.030
Cambridge Farms .....	352	0.052	0.125
Cloverhill III .....	328	0.067	0.192
Copperfield .....	125	0.023	0.065
Fountaintdale .....	996	0.187	0.324
Lake Linganore (5) .....	--	-----	2.000
Liberty East .....	42	0.007	0.115
Liberty West and Liberty Condos ..	37	0.003	0.037
New Design .....	16,660	4.243	8.800
Pleasant Branch .....	255	0.058	0.238
Sam Hill .....	372	0.079	0.168
White Rock .....	92	0.011	0.036
Woodspring (6).....	--	0.025	0.302
<b>Total .....</b>	<b>19,325</b>		<b>12.432</b>

(1) Based on actual number of customer connections.

(2) Average daily value based on monthly flow data FY 2010.

(3) Sewage capacity listed is facility *design* capacity. All facilities have NPDES permit discharges that match the design capacity, with the exception of Fountaintdale which is 0.200 MGD. Water capacity listed is an average daily *design* capacity; however, the Water Appropriation and Use Permit issued by the Maryland Department of the Environment may govern the actual available capacity that can be sold.

(4) No water/sewer capacity is sold for this facility as it provides wastewater treatment for the leachate from the Landfill.

(5) In May 2007 Lake Linganore started receiving water from New Design WTP. The Lake Linganore WTP is available only as a partial emergency back-up supply to the New Design Road WTP.

(6) The water treatment plant is operated to maintain water distribution water quality and is available for very limited emergency back-up supply to the New Design WTP.

## User Rates and Fees

In January 2001, the County commissioned a comprehensive water and sewer cost of service study for the water and sewer enterprise. The study included the development of a computer model to assist DUSWM in monitoring its revenue requirements and determining necessary rate increases. In fiscal year 2008 a comprehensive update to the model was completed which resulted in recommendations to increase water and sewer capacity fees and to change the basis for non-residential Ready To Serve charges. On May 20, 2008 the Board adopted these recommended changes, establishing an annual escalation factor for

the water and sewer capacity fees and increasing the Ready to Serve charges for non-residential customers based on the size of their meter. The Ready to Serve fee is a fixed availability fee billed quarterly regardless of consumption. An update of the existing rate model (study) is under way with the results expected by July 2011.

## **ECONOMIC AND DEMOGRAPHIC FACTORS**

Frederick County is included as a part of the Washington, D.C. Maryland Virginia Metropolitan Statistical Area (“Washington MSA”). The Maryland portion of the Washington MSA includes the following counties: Calvert, Charles, Frederick, Montgomery and Prince George’s.

### **Population of Frederick County, Municipalities and the State of Maryland**

Between 1950 and 2000, the U.S. Census Bureau tabulated population of Frederick County increased approximately 214%. Frederick County has provided estimates for the years between the U.S. Census Bureau reports. The year 2010 estimate is as of July 1, 2010.

<b>Year</b>	<b>Population of Frederick County</b>
2010.....	236,600
2009.....	234,400
2000.....	195,277
1995.....	176,044
1990.....	150,208
1985.....	127,860
1980.....	114,792
1970.....	84,927
1960.....	71,930
1950.....	62,287

Source: U.S. Department of Commerce, U.S. Census Bureau.  
Frederick County Community Development Division.

The following table sets forth Frederick County’s 12 incorporated municipalities and their populations for the Census years 1970, 1980, 1990, and 2000.

<b>Municipalities</b>	<b>1970</b>	<b>1980</b>	<b>1990</b>	<b>2000</b>
Brunswick .....	3,566	4,572	5,117	4,894
Burkittsville .....	221	202	194	171
Emmitsburg .....	1,532	1,552	1,870	2,290
Frederick .....	23,641	28,086	40,186	52,767
Middletown .....	1,262	1,748	1,834	2,668
Mount Airy <sup>(1)</sup> .....	514	540	1,497	2,967
Myersville .....	450	432	464	1,382
New Market .....	339	306	374	427
Rosemont .....	250	305	256	273
Thurmont .....	2,359	2,934	3,398	5,588
Walkersville .....	1,269	2,212	4,145	5,192
Woodsboro .....	439	506	513	846

<sup>(1)</sup>Mount Airy is located partly within Carroll County and partly within Frederick County and the data set forth above include only the Frederick County portion.

Source: U.S. Department of Commerce, U.S. Census Bureau; Frederick County Division of Planning.

Frederick County's growth in the decade from 2000 to 2010 as compared with the State and other Maryland counties is shown below:

**Population of the State of Maryland and Subdivisions**

<b>Subdivision</b>	<b>2010 Population</b>	<b>2000 Population</b>	<b>Percent Change</b>
<b>Maryland</b> .....	<b>5,773,552</b>	<b>5,296,486</b>	<b>9.0 %</b>
Allegany .....	75,087	74,930	0.2
Anne Arundel.....	537,656	489,656	9.8
Baltimore City .....	620,961	651,154	-4.6
Baltimore County .....	805,029	754,292	6.7
Calvert .....	88,737	74,563	19.0
Caroline .....	33,066	29,772	11.0
Carroll .....	167,134	150,897	10.7
Cecil .....	101,108	85,951	17.6
Charles .....	146,551	120,546	21.5
Dorchester .....	32,618	30,674	6.3
<b>Frederick</b> .....	<b>236,600</b>	<b>195,277</b>	<b>21.1</b>
Garrett .....	30,097	29,846	0.8
Harford .....	244,826	218,590	12.0
Howard .....	287,085	247,842	15.8
Kent .....	20,197	19,197	5.2
Montgomery .....	971,777	873,341	11.2
Prince George's .....	863,420	801,515	7.7
Queen Anne's .....	47,798	40,563	17.8
St. Mary's .....	105,151	86,211	21.9
Somerset .....	26,470	24,747	6.9
Talbot .....	37,782	33,812	11.4
Washington .....	147,730	131,923	11.7
Wicomico.....	98,733	84,644	16.6
Worcester .....	51,454	46,543	10.5

Source: U.S. Department of Commerce, 2010 U.S. Census Bureau.

## Income

The experience of personal income growth in Frederick County, the State and the United States is shown in the two following tables:

**Frederick County, State of Maryland and United States  
Average Per Capita Personal Income**

<b>Calendar Year</b>	<b>Frederick County</b>	<b>Percent Change from Previous Year</b>	<b>State of Maryland</b>	<b>Percent Change from Previous Year</b>	<b>United States</b>	<b>Percent Change from Previous Year</b>
2009 .....	\$44,472	-0.5%	\$44,742	-0.4%	\$39,635	-2.5%
2008 .....	44,951	2.4	44,951	3.1	40,674	17.6
2007 .....	43,894	5.0	43,894	4.5	34,586	4.6
2006 .....	41,792	11.0	41,792	10.3	33,050	5.0
2005 .....	37,632	5.0	37,632	2.8	31,472	1.2

Source: U.S. Bureau of Economic Analysis, April 2010.

## Frederick County and State of Maryland Total Personal Income

<u>Calendar Year</u>	<u>Personal Income (\$000's)</u>		<u>Percent Change from Previous Year</u>	
	<u>Frederick County</u>	<u>State of Maryland</u>	<u>Frederick County</u>	<u>State of Maryland</u>
2009 .....	\$10,200,248	\$274,980,101	0.2%	0.2%
2008 .....	10,182,523	274,285,685	3.1	3.5
2007 .....	9,875,134	264,797,700	6.4	4.8
2006 .....	9,278,747	252,431,010	13.4	14.5
2005 .....	8,183,343	220,402,185	2.9	4.3

Source: U.S. Bureau of Economic Analysis, April 2010.

Personal income levels for Frederick County residents from 2005 to 2009 show a significant increase as measured by the number of income tax returns with adjusted gross income levels over \$50,000 filed with the Maryland Comptroller of the Treasury. Listed below is a five-year comparison of the experience for the subdivisions constituting the Maryland portion of the Washington MSA and the State.

### Adjusted Gross Income in Excess of \$50,000

	<u>2009 Number of Returns</u>	<u>2005 Number of Returns</u>	<u>Percent Increase</u>
Calvert County .....	19,171	17,804	7.6%
Charles County .....	29,966	26,350	13.7
<b>Frederick County .....</b>	<b>48,507</b>	<b>44,771</b>	<b>8.3</b>
Montgomery County .....	211,132	194,887	8.3
Prince George's County .....	146,902	127,837	14.9
State of Maryland .....	1,056,858	954,478	10.7

Source: Comptroller of the Treasury, Income Tax Summary Report, Tax Years 2005 and 2009.

### Education

Survey results of the number of high school students in the Maryland portion of the Washington MSA and the State as a whole who graduated in 2010, as a percentage of their ninth grade enrollment four grades earlier, are presented below:

Calvert County .....	92.7 %
Charles County .....	89.8
<b>Frederick County .....</b>	<b>94.5</b>
Montgomery County .....	90.0
Prince George's County .....	84.2
State of Maryland .....	86.5

Source: Maryland Report Card 2010 Performance Report State and School Systems- Maryland State Department of Education.

The following table sets forth the years of school completed by persons 25 years of age or older as a percentage of the population described in the 2000 Census for Frederick County and the other counties in the Maryland portion of the Washington MSA and the State.

	<b>Calvert</b>	<b>Charles</b>	<b>Frederick</b>	<b>Montgomery</b>	<b>Prince George's</b>	<b>State</b>
Elementary (grades K-8) .....	3.1%	4.0%	<b>4.2%</b>	4.4%	4.7%	5.1%
High School						
1-3 years .....	9.9	10.1	<b>8.7</b>	5.3	10.4	11.1
4 years.....	34.4	33.4	<b>30.1</b>	14.5	27.3	26.7
College						
No degree .....	24.3	25.9	<b>20.5</b>	16.7	25.0	20.3
Associate degree.....	5.8	6.5	<b>6.5</b>	4.6	5.5	5.3
Bachelor's degree .....	14.2	13.2	<b>18.9</b>	27.1	16.9	18.0
Graduate/Professional degree..	8.3	6.8	<b>11.1</b>	27.5	10.2	13.4

Source: Table DP-2. Profile of Selected Social Characteristics: 2000. U.S. Bureau of the Census, 2000.

## Retail Sales

Retail sales as measured by the growth in retail sales and use tax collections have experienced a steady gain between fiscal years 2009 and 2010. Listed below is the comparison of the experience of the counties in the Maryland portion of the Washington MSA and the State.

### Retail Sales and Use Tax Collections (\$000's)

	<b>Fiscal Year 2010</b>	<b>Fiscal Year 2009</b>	<b>Percent Increase</b>
Calvert County.....	\$ 37,996	\$ 32,649	16.3%
Charles County .....	93,497	97,776	-4.3
<b>Frederick County</b> .....	<b>126,674</b>	<b>124,746</b>	<b>1.6</b>
Montgomery County.....	483,871	512,226	-5.5
Prince George's County.....	441,141	474,935	-7.1
State of Maryland.....	3,776,170	3,880,069	-2.6

Source: Retail Sales Tax Division of the Office of the Maryland Comptroller of the Treasury.

## Business, Employment and Labor

In the following table, annual average statistics are provided relating to the distribution of employment in Frederick County by employer classification for the third quarter of 2010. These figures exclude railroad, domestic service, self-employed, agricultural and unpaid family workers:

### Business and Employment Composition

Classification	Number of Reporting Units	Percent of Total*	Quarterly Average Employment	Percent of Total*
Natural Resources and Mining .....	52	0.9 %	534	0.5 %
Construction .....	968	16.3	7,604	8.3
Manufacturing .....	169	2.8	4,964	5.4
Trade/Transportation/Utilities .....	1,057	17.8	15,234	16.6
Information .....	91	1.5	1,290	1.4
Financial Activities .....	512	8.6	7,951	8.6
Professional and Business Services	1,307	22.0	15,212	16.6
Education and Health Services.....	639	10.7	11,841	12.9
Leisure and Hospitality .....	504	8.5	9,314	10.1
Other Services .....	489	8.2	3,193	3.4
Total – Private Sector .....	<u>5,788</u>	<u>97.5</u>	<u>77,139</u>	<u>84.2</u>
Local Government .....	75	1.3	9,736	10.6
State Government.....	7	0.1	626	0.7
Federal Government .....	63	1.1	4,095	4.4
Total .....	<u>5,933</u>	<u>100.00</u> %	<u>91,595</u>	<u>100.00</u> %

\* Totals may not add due to rounding.

Source: Maryland Department of Labor, Licensing and Regulation, Office of Labor Market Analysis and Information, "Employment and Payrolls, Third Quarter 2010."

Listed below are the 10 largest employers as of March 2011, exclusive of the local government located in Frederick County:

### Ten Largest Employers in Frederick County

Employer	Principal Products or Activities	March 2011
		Employment
Fort Detrick Campus .....	Research/Telecommunications	9,200*
Frederick Memorial Healthcare System .....	Comprehensive health care	2,295
Bechtel .....	Telecommunications	2,203
SAIC - Frederick .....	Medical research	1,965
Wells Fargo Home Mortgage .....	Mortgage servicing	1,500
Citi Mortgage .....	Mortgage servicing	900
Frederick Community College .....	Two-year college	899
United Home Health Care .....	Insurance	820
State Farm Insurance .....	Insurance, regional headquarters	793
Wal-Mart Stores .....	Retail products	700
National Emergency Training Center .....	Federal Government	577

\* Includes military personnel.

Source: Frederick County Office of Economic Development.

The following table indicates the Frederick County's unemployment rate as compared with the other counties of the Maryland portion of the Washington MSA, the State and the United States for the last five years from 2006 and a four month average for 2011.

	Annual Average Unemployment Rate					
	2011*	2010	2009	2008	2007	2006
Calvert County .....	5.6%	6.2%	6.0%	3.6%	2.9%	3.1%
Charles County.....	5.8	6.2	6.0	3.8	3.0	3.1
<b>Frederick County .....</b>	<b>6.3</b>	<b>6.6</b>	<b>6.4</b>	<b>3.8</b>	<b>3.0</b>	<b>3.1</b>
Montgomery County .....	5.1	5.6	5.4	3.3	2.7	2.8
Prince George's County .....	6.9	7.4	7.1	4.5	3.7	4.1
State of Maryland.....	7.1	7.5	7.1	4.4	3.6	3.8
United States .....	9.3	9.6	9.3	5.8	4.6	4.6

\*Four month average for 2011.

Source: Maryland Department of Labor, Licensing and Regulation, Office of Labor Market Analysis and Information; U.S. Bureau of Labor Statistics.

The number of persons living in Frederick County who were available for work and composed the work force totaled 122,026 in April 2011 and the total employment for this force was 114,846, resulting in an unemployment rate of 5.9% for this period. Certain comparative unemployment rates are given below for April 2011.

Calvert County .....	5.3%
Charles County .....	5.5
<b>Frederick County .....</b>	<b>5.9</b>
Montgomery County .....	4.8
Prince George's County .....	6.5
State of Maryland .....	6.6
United States .....	9.0

Source: "State of Maryland. Civilian Labor Force, Employment, and Unemployment by Place of Residence, April 2011." Maryland Department of Labor, Licensing and Regulation, Office of Labor Market Analysis and Information.

## Commuting Patterns

The Census Bureau 2009 American Community Survey determined the work commuting patterns for workers 16 years and older for the labor forces of each of Maryland's counties with populations of 65,000 or more and the City of Baltimore. Comparative figures for workers commuting outside the county of residence for the subdivisions in the Maryland portion of the Washington MSA are presented below:

Calvert County .....	42.7%
Charles County.....	29.1
<b>Frederick County .....</b>	<b>30.3</b>
Montgomery County .....	10.3
Prince George's County .....	17.7

Source: U.S. Census Bureau, 2009 American Community Survey, Table S0801.

## Agriculture

Agriculture is one of the largest industries in Frederick County, with nearly 49% of the total land acreage dedicated to farmland. According to the most recent U.S. Census of Agriculture (2007), there are 1,442 farms located in Frederick County with an average size of 140 acres each. Dairy farming is the major type of farming, and Frederick County is the largest producer of dairy products in the State. Frederick County provides one-third of all milk for the State and is the third largest

producer of milk in the mid-Atlantic region. Frederick County leads the State in the production of dairy products, hay, turkeys, cattle and calves, horses and ponies, forage and corn for silage.

Dedicated to farmland preservation, the County is a participant in the Maryland Agricultural Land Preservation Program. This program provides for the purchase of development rights easements. As of June 30, 2011, Maryland Agricultural Land Preservation Foundation easements have been purchased on 18,735 acres with an additional 5,432 acres under the temporary district status. In combination with County and State Land Preservation Programs, there are permanent protective easements on 46,964 acres. The County is now in the ninth year of agricultural land preservation Installment Purchase Program which has purchased easements to protect a total of 15,918 acres. Thirty new applications have been received for the fiscal year 2011 Installment Purchase Program.

## **Transportation**

CSX Corporation, Maryland Midland Shortline, and numerous truck lines provide railroad and truck freight service to Frederick County. Regular rail passenger service is provided by Amtrak and commuter rail services are provided by the Maryland Railroad Administration (“MARC”) to Washington, D.C. Frederick County has four MARC train stations, a downtown Frederick City location and a suburban location just south of the City of Frederick, as well as MARC service from Brunswick and Point of Rocks. In addition, the Maryland Transit Administration provides commuter bus services to the Washington, D.C. Metropolitan Area Transit Shady Grove Metrorail station from various points in Frederick County. Regular passenger bus schedules are maintained by the Greyhound Corporation. The Frederick Municipal Airport is served by private, industrial, and charter aviation. Three major airports are within 60-miles of Frederick County – Dulles International, Reagan National and Baltimore-Washington International Thurgood Marshall airports.

## **Utilities**

Electric power distribution in Frederick County is provided by the Potomac Edison Company, an operating unit of the First Energy, and Thurmont Municipal Light Company, which serves the incorporated town of Thurmont. Natural gas distribution is provided by the Frederick Gas Company, a division of the Washington Gas Light Company, and UGI/Central Penn Gas Company, which services the town of Emmitsburg and the surrounding area.

## **Recreation and Leisure**

There are many historical and cultural attractions in Frederick County including: the Weinberg Center for the Arts, the Delaplaine Visual Arts Center, the Maryland Ensemble Theatre, the National Museum of Civil War Medicine, the Barbara Fritchie House, the Children’s Museum of Rose Hill Park, Francis Scott Key’s Monument and Grave, Roger Brooke Taney House/Francis Scott Key Museum, the Camp David Museum, the Historical Society of Frederick County, the Seton Shrine Center, the Grotto of Lourdes, Lily Pons Water Gardens, Brunswick Railroad Museum, three covered bridges and an abundance of antiques shopping.

Frederick County also offers 15 golf courses, the Frederick Keys, a minor league Class A affiliate of the Baltimore Orioles, that plays at the Harry Grove Stadium in the City of Frederick, numerous Civil War sites, and local, state and national park facilities. The Appalachian Trail which runs from Georgia to Maine roughly follows the western boundary of Frederick County and skirts the Gathland State Park which contains the first monument to war correspondents. Frederick County is also home to several family-owned wineries, and has created a Frederick Wine Trail that highlights each unique vineyard.

## **Parks and Recreation**

The Parks and Recreation Division provides for acquisition and development of a County-wide park system including community, district, regional and special use parks. The system includes 1,913 acres of parkland of which 1,179 acres are developed to some degree. The largest site is 247 acres. Additionally, the Division develops and manages community recreational programs and maintains County owned grounds.

State and Federal parks within Frederick County are primarily utilized for natural and historical resource protection. There are four State parks in Frederick County: Cunningham Falls State Park, Gambrill State Park, Gathland State Park and Washington Monument State Park. Federal recreation areas include Monocacy National Battlefield, C&O Canal Park and Catoctin Mountain National Park.

The twelve municipalities also provide and maintain park systems, which include neighborhood, community and special use parks.

## Construction Activity

Construction activity as illustrated by the number of building permits issued and their estimated value is reflected below. This table reflects building activity in Frederick County including the incorporated municipalities:

### Building Permits Year Ending December 31

	2010		2009		2008		2007		2006	
	Issued	Value (000's)								
Residential ...	743	\$186,589	724	\$168,463	562	\$153,346	1,054	\$264,847	1,284	\$309,135
Other.....	2,920	184,931	2,870	268,683	3,321	280,752	3,966	572,795	4,690	282,219
Total.....	<u>3,663</u>	<u>\$371,520</u>	<u>3,594</u>	<u>\$437,146</u>	<u>3,883</u>	<u>\$434,098</u>	<u>5,020</u>	<u>\$837,642</u>	<u>5,974</u>	<u>\$591,354</u>

Source: Frederick County Community Development Division.

## Housing

The number of dwelling units completed in Frederick County, including the incorporated municipalities, for the five most recent available calendar years are listed below:

Year	Single Family	Towns/Duplex	Mobile Home	Multi-Family	Total
2010 .....	460	223	3	57	743
2009 .....	403	218	12	90	723
2008 .....	354	109	7	92	562
2007 .....	583	246	7	218	1,054
2006 .....	811	271	10	192	1,284

Source: Frederick County Community Development Division.

The age of the County's housing stock was determined by the 2000 Census to be relatively low. A comparison of housing units in the Maryland portion of the Washington MSA and the State of Maryland is set forth below:

	Calvert	Charles	Frederick	Montgomery	Prince George's	State
	%	%	%	%	%	%
10 years old and under	37.4	27.9	28.3	14.7	15.6	16.8
11-20 years old	23.1	25.8	21.3	23.2	14.5	17.2
Over 20 years old	39.4	46.5	50.4	62.2	69.9	66.1

Source: Table DP-4. Profile of Selected Housing Characteristics: 2000. U.S. Bureau of the Census, 2000.

## Land Use

Frederick County's land use is predominantly agricultural and woodland, with about 92,862 acres or 21.7% having been developed. The following table shows land use within Frederick County as of March 1, 2007:

	Acres	Percentage
Agriculture .....	208,803	48.84%
Commercial/Industry.....	15,523	3.63
Institutional .....	2,207	0.52
Municipal .....	25,525	5.97
Residential.....	49,607	11.61
Resource Conservation/Water/Parks .	125,833	29.43
Total .....	<u>427,498</u>	<u>100.00%</u>

Source: Frederick County Community Development Division

## BUDGET AND ACCOUNTING

The County budget is comprised of the Current Expense Budget (“General Fund Budget” or “Operating Budget”), the Capital Budget, and the Capital Program (a six year plan). Budgets are also adopted for certain Special Revenue Funds and all Enterprise and Internal Service Funds. The formulation of the County’s budget is the responsibility of the Budget Officer. Public local law requires that a balanced budget be adopted by the Board.

### **General Fund Budget**

The General Fund Budget is prepared and submitted to the Board by the Budget Officer based on estimated revenues and expenditures of operations submitted by the County departments and agencies for the ensuing fiscal year. As submitted to the Board, the General Fund Budget must contain: fund balance in excess of 5 percent of the prior year’s General Fund expenditures and transfers to the Board of Education and the Frederick Community College on a budgetary basis, if any; estimates of taxes and other revenues sufficient to balance said budget; recommended appropriations for current expenditures for each department, agency and non-departmental account and transfers to the Board of Education, Frederick Community College and Frederick County Public Libraries; amounts sufficient to meet all general obligation debt service requirements; and portions of the Capital Program to be financed out of current revenues during said fiscal year.

### **Operating and Capital Budgets and Capital Program**

No department or agency of the County government may, during any fiscal year, expend or contract to expend any money or incur any liability or enter into any contract which by its terms involves the expenditure of money in excess of the amounts appropriated in the budget for such fiscal year. No payment may be made nor any obligation or liability incurred which has not been provided for in the Operating or Capital Budget. Funds resulting from the issuance of bonds, certificates of indebtedness, notes or other obligations of the County may be expended only for authorized purchases of capital assets. Transfer of appropriations among the items set forth therein may be authorized with the approval of the Board.

The Capital Budget is the County’s plan to receive and expend funds for capital projects during the ensuing fiscal year. The Capital Program sets forth the County’s plan of proposed capital projects to be undertaken in the ensuing fiscal year and the next five fiscal years and the proposed means of financing such projects. The Capital Budget and Capital Program are prepared by the Finance Division in cooperation with the Planning Division from submissions by the County departments and agencies and must be approved by the Board. The portion of the cost of the Capital Budget that is to be paid from current funds is included in the Operating Budget as a transfer to the Capital Budget where the expenditures are recorded.

### **Accounting System**

The accounts of the County are organized and operated on the basis of funds, each of which is considered a separate fiscal and accounting entity. The financial position and operations of each fund are accounted for with a self-balancing set of accounts recording revenue, other financing sources, expenditures/expenses, and other financing uses, together with all related assets, liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special purposes, restrictions, or limitations.

### **Fund Structure**

The County reports its financial activity on Government-wide and Fund Financial Statements in conformity with accounting principles generally accepted in the United States of America.

The Government-wide financial statements, which include the Statement of Net Assets and the Statement of Activities, report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. The Statement of Net Assets displays the financial position of the County as of the fiscal year end. Activities are reported on a consolidated basis and are reported on a full accrual, economic resources basis, which recognizes all long-term assets, including infrastructure, as well as long-term debt and obligations. The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include charges to customers who use, purchase or directly benefit from goods, services or privileges provided by a given function or segment, and grants that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported as general revenues.

The Fund Financial Statements are identified in the financial statements of the County included in the County's Comprehensive Annual Financial Report located on the County's website ([www.FrederickCountyMD.gov](http://www.FrederickCountyMD.gov)). The fund types are: Governmental Funds, which include the General Fund, the Special Revenue Funds, and the Capital Project Fund; Proprietary Funds, which include the Enterprise Funds and Internal Service Funds; and Fiduciary Funds, which include Agency, Other Post Employment Benefits Trust and Pension Trust Funds. Details of the County's fund structure are set forth in the Notes to the Financial Statements. The revenues and expenditures/expenses of the County are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent.

### **Basis of Accounting**

As noted above, the Government-wide Financial Statements are reported using the economic resources measurement focus and the full accrual basis of accounting.

Relative to the Fund Financial Statements, the financial operations of the Governmental Funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method of accounting, revenues are recorded when susceptible to accrual, i.e., both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Expenditures are recorded at the time liabilities are incurred, except for interest on long-term debt which is considered an expenditure when due and accrued annual leave which is considered an expenditure when paid. In addition, an encumbrance system is employed in the General, Special Revenue, and Capital Project budgetary schedules to account for expenditure commitments resulting from approved purchase orders and contracts.

The financial operations of the Proprietary and Pension Trust Funds are maintained on the accrual basis of accounting, in which all revenues are recorded when earned and expenses are recorded at the time liabilities are incurred. The Agency funds also use the full accrual basis of accounting to recognize assets and liabilities.

### **Certificate of Achievement**

The Government Finance Officers Association of the United States and Canada (the "GFOA") has awarded a Certificate of Achievement for Excellence in Financial Reporting to the County for its Comprehensive Annual Financial Report for fiscal year 2010. This was the twenty-ninth year (twenty-fourth consecutive year) that the County has received this prestigious award. The Certificate of Achievement is the highest form of recognition for excellence in state and local government financial reporting.

In order to be awarded a Certificate of Achievement, a governmental unit must publish an easily readable and efficiently organized comprehensive annual financial report, whose contents conform to program standards. Such reports must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. The County intends to continue to conform its Comprehensive Annual Financial Report to the Certificate of Achievement program requirements and will submit the report for the fiscal year ended June 30, 2011 to the GFOA for its review.

## **CERTAIN REVENUES AND EXPENDITURES**

### **General**

The audited fiscal year 2011 financial statements were not yet available at the time of this report. Accordingly, fiscal year 2011 actual data is estimated. The County's principal source of General Fund revenue is taxes, which comprise an estimated \$419.3 million of the total \$429.2 million estimated revenues in fiscal year 2011.

In conformity with accounting principles generally accepted in the United States as applied to governmental units and as discussed under "BUDGET AND ACCOUNTING - Fund Structure", the County records its transactions under various funds. The largest of these funds is the General Fund, from which all general expenses of County government are paid and to which taxes and other revenues not specifically directed by law to be deposited in special funds, are deposited. In addition to the General Fund, several special revenue funds receive revenues from particular sources for specific purposes, all as prescribed by law.

The following table indicates the County's General Fund revenues and expenditures for the fiscal years 2007-2011:

**Frederick County, Maryland**  
**General Fund**  
**Revenues & Other Financing Sources Over**  
**Expenditures & Other Financing Uses (Change in Fund Balance) – Budgetary Basis**

	<b>2011 *</b>	<b>2010</b>	<b>2009</b>	<b>2008</b>	<b>2007</b>
<b>Revenues</b>					
Property Taxes .....	\$ 253,000,000	\$ 251,830,507	\$ 236,321,168	\$ 216,114,216	\$ 195,693,110
Income Taxes.....	154,000,000	146,332,338	158,356,951	161,633,784	154,536,579
Other Local Taxes.....	12,300,000	13,661,607	12,623,568	16,942,253	26,333,961
Licenses and Permits .....	505,000	508,039	529,307	525,735	555,708
Grants from Federal Government .....	940,304	124,065	-	-	-
Grants from State Government .....	2,005,000	2,107,348	14,780,400	16,880,544	17,414,693
Service Charges .....	3,400,000	4,815,632	4,726,334	4,722,172	5,286,041
Fines and Forfeitures .....	160,000	175,915	175,756	192,116	177,255
Investment Earnings .....	500,000	530,624	2,919,562	7,737,772	9,278,898
Miscellaneous .....	2,359,696	1,813,226	5,364,457	2,235,248	2,015,631
Total Revenues .....	<u>429,170,000</u>	<u>421,899,301</u>	<u>435,797,503</u>	<u>426,983,840</u>	<u>411,291,876</u>
Other Financing Sources .....	<u>10,398,678</u>	<u>46,975,948</u>	<u>1,474,000</u>	<u>1,422,150</u>	<u>698,756</u>
Total Revenues and Other Financing Sources .....	<u><u>439,568,678</u></u>	<u><u>468,875,249</u></u>	<u><u>437,271,503</u></u>	<u><u>428,405,990</u></u>	<u><u>411,990,632</u></u>
<b>Expenditures:</b>					
Current					
General Government.....	34,200,000	34,834,980	36,729,288	34,537,855	30,786,477
Public Safety .....	44,700,000	46,440,054	51,503,730	52,151,528	46,259,986
Public Works .....	16,400,000	18,485,706	20,016,632	17,017,227	14,851,097
Public Health.....	4,900,000	6,478,175	6,326,240	6,472,225	10,908,527
Public Welfare .....	5,600,000	5,823,760	5,963,092	5,697,245	4,957,584
Education .....	242,350,000	243,159,708	252,074,878	241,164,441	213,329,178
Recreation and Culture .....	14,000,000	14,055,500	13,984,447	14,184,959	12,008,393
Public Service Enterprises .....	2,790,000	3,329,513	3,555,877	3,668,523	3,225,540
Miscellaneous .....	2,400,000	(1,824,685)	(1,172,529)	9,593,908	(1,329,267)
Intergovernmental					
Tax Equity .....	7,402,081	6,601,768	7,393,431	6,581,698	6,012,915
Property Tax Grants to Municipalities .....	49,273	49,273	49,273	49,273	49,273
Debt Service					
Principal .....	19,720,000	18,538,086	18,921,361	17,355,896	15,744,237
Interest .....	13,420,000	11,241,473	11,944,935	10,992,249	9,990,583
<b>Total Expenditures.....</b>	<b><u>407,931,354</u></b>	<b><u>407,213,311</u></b>	<b><u>427,290,655</u></b>	<b><u>419,467,027</u></b>	<b><u>366,794,523</u></b>
<b>Other Financing Uses:</b>					
Transfer to					
Grants Special Revenue Fund.....	6,700,000	7,067,934	7,684,627	6,695,738	5,712,523
Agriculture Preservation Special Revenue Fund ...	238,887	305,931	506,964	1,011,385	1,071,578
Housing Initiative Appropriation.....	-	-	-	1,225,000	1,225,000
Capital Projects Fund .....	2,871,566	-	14,457,269	24,449,856	38,299,420
Internal Service Fund-Fleet Services .....	113,334	217,659	2,961	873,017	655,355
Internal Service Fund-Voice Services.....	16,258	32,989	-	62,596	141,413
Enterprise Fund – Citizens Care & Rehabilitation Center.....	3,637,220	4,270,100	3,087,136	3,249,091	1,960,016
Enterprise Fund – Montevue Home.....	2,331,169	2,290,445	2,104,749	2,138,475	1,767,962
Enterprise Fund – Permitting & Development Review .....	159,000	780,732	400,450	974,381	213,280
Enterprise Fund – Water/Sewer.....	478,075	856,772	-	332,837	-
Enterprise Fund – Solid Waste .....	149,737	283,533	-	117,711	-
Payment to refunded bond escrow agent.....	-	40,638,833	-	-	-
<b>Total Other Financing Uses .....</b>	<b><u>16,695,246</u></b>	<b><u>56,744,928</u></b>	<b><u>28,244,156</u></b>	<b><u>41,130,087</u></b>	<b><u>51,046,547</u></b>
<b>Total Expenditures and Other Financing Uses .....</b>	<b><u>424,626,600</u></b>	<b><u>463,958,239</u></b>	<b><u>455,534,811</u></b>	<b><u>460,597,114</u></b>	<b><u>417,841,070</u></b>
<b>Excess (Deficiency) of Revenues and Other Financing Sources Over Expenditures and Other Financial Uses.....</b>					
Change in Fund Balance .....	<b><u>14,942,078</u></b>	<b><u>4,917,010</u></b>	<b><u>(18,263,308)</u></b>	<b><u>(32,191,124)</u></b>	<b><u>(5,850,438)</u></b>
	<b><u><u>\$ 14,942,078</u></u></b>	<b><u><u>\$ 4,917,010</u></u></b>	<b><u><u>\$ (18,263,308)</u></u></b>	<b><u><u>\$ (32,191,124)</u></u></b>	<b><u><u>\$ (5,850,438)</u></u></b>

\*Estimated/Unaudited.

Source: Frederick County Finance Division.

## Taxes

Ad valorem property taxes remain the County's most important source of revenues, amounting to 59.0% of total General Fund revenues and 60.3% of total local General Fund tax revenues in fiscal year 2011. By comparison, in fiscal year 2007, these percentages were 47.6% and 52.0%, respectively.

The following table represents the County's actual principal tax revenues by source for each of the five fiscal years 2007-2011:

	Total Local Taxes	General Property Taxes (1)	Income Taxes	Other Local Taxes
2011(2).....	\$419,300,000	\$253,000,000	\$154,000,000	\$12,300,000
2010.....	411,824,452	251,830,507	146,332,338	13,661,607
2009.....	407,301,687	236,321,168	158,356,951	12,623,568
2008.....	394,690,253	216,114,216	161,633,784	16,942,253
2007.....	376,563,651	195,693,111	154,536,579	26,333,961

(1) Includes payment in lieu of taxes, additions and abatements, interest on taxes and tax credits.

Source: Frederick County Finance Division.

(2) Estimated/Unaudited

## Property Taxes

The assessment of all real and tangible personal property for purposes of property taxation by the County is the sole responsibility of the State Department of Assessments and Taxation, an independent State agency. In February 2008 the County imposed a personal property tax applicable to all fiscal years beginning after June 30, 2008. The tax is applicable only to the one subclass of personal property (machinery and equipment, other than operating personal property of a public utility, that is used to generate (i) electricity or steam for sale, or (ii) hot or chilled water for sale that is used to heat or cool a building). For State and County real property tax purposes, real property is valued at the currently phased-in market value. All property is physically inspected once every three years and any increase in value arising from such inspection is phased in over the ensuing three taxable years in equal annual installments.

Prior to legislation passed by the Maryland General Assembly during its 2000 Session, the Maryland real property assessment law had been a program of fractional property assessments. Beginning in fiscal year 2002, property tax rates are applied to 100% of the value of real property, rather than the 40% for most real property under prior law. On October 1, 2000, real property tax rates were reduced to 40% of their levels as of July 1, 2000. The County and municipal rates applicable to all personal property and operating real property of public utilities will be 2.5 times the property tax rate for real property so as to maintain them at their former levels. The changes made by this legislation are intended to be revenue neutral.

A tax credit is permitted against local real property taxes on certain owner-occupied residential property. The tax credit for tax years 1991-1992 and thereafter was computed by multiplying the prior year's taxable assessment by a percentage of between 100% and 110% (as determined by the State, each county and each municipality), subtracting that amount from the current year's assessment, and multiplying the difference, if it is positive, by the applicable tax rate. The County and most of its municipalities adopted 105% as the tax credit factor for tax year 2010-2011.

The State also provides a tax credit based on the ability of homeowners to pay property taxes. The credit is calculated by use of a scale, which indicates a maximum tax liability for various income levels. This credit can be supplemented at the local level. For fiscal year 2011, the County budgeted \$3,025,000 in tax credits which is entirely reimbursable from the State. In 2006, the County chose to supplement this credit however; subsequently the State expanded its credit eligibility, thereby substantially lessening the effect of the County's action. For 2011, the County's estimate of this supplement was less the \$100,000. Other budgeted tax credits not reimbursed by the State include \$75,000 for historic districts, and \$897,800 for agriculture land and buildings.

Exemptions from State and County property taxation include public property; property owned by religious groups or organizations for public religious worship; property owned by charitable, fraternal, benevolent, educational and literary organizations; property owned by a national organization of veterans; property owned by historical societies and museums; property owned by fire companies and rescue squads; operating property owned by railroad and transportation companies (exempt from State taxation only); tangible personal property of certain domestic corporations, savings institutions and commercial banks; inventory, manufacturing equipment, manufacturing inventory and certain rolling stock (exempt from local

taxation only); vessels, aircraft and motor vehicles; farming implements, certain agricultural products and commodities; all personal property located at a taxpayer's place of residence other than property used in connection with any business, occupation or profession; tools of mechanics or artisans; and non-operating property of public utilities and contract carriers (exempt from State taxation only).

The following table sets forth the assessment of all taxable property in Frederick County for fiscal years 2007-2011 and the County and State tax rates applicable in each of those years. As of July 1, 2011, the assessment of tax exempt property owned by federal, State and county governments, churches, schools, fraternal organizations, cemeteries, disabled and the blind aggregated \$2,945,180,607. Under applicable law, there are no limits on the rates of property taxes.

**Assessments and Tax Rates of All Property by Class  
(Fiscal Years Ended June 30)**

Assessments .....	2011	2010	2009	2008	2007
Real Property .....	\$ 26,609,347,752	\$26,312,887,121	\$ 24,649,056,470	\$ 22,563,010,867	\$ 20,178,548,271
Public Utilities .....	200,922,760	298,307,100	297,661,810	327,415,720	342,190,640
Total Base .....	<u>\$ 26,810,270,512</u>	<u>\$ 26,611,194,221</u>	<u>\$ 24,946,718,280</u>	<u>\$ 22,890,426,587</u>	<u>\$ 20,520,738,911</u>
County Tax Rate..... (Per \$100 of Assessment)	\$0.936**	\$0.936**	\$0.936**	\$0.936**	\$0.936**
State Tax Rate..... (Per \$100 of Assessment)	\$0.112	\$0.112	\$0.112	\$0.112	\$0.112

\*\* Excludes Special Revenue Tax Districts.

Source: Frederick County Finance Division.

Tax rates for fiscal year 2012 are based on a budgeted taxable assessment of \$25,867,895,299 and are as follows:

	<b>2012</b>
County Tax Rate (Per \$100 of Assessment)	\$ 0.936 **
State Tax Rate (Per \$100 of Assessment)	\$ 0.112

Source: Frederick County Treasurer's Office.

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The following table lists the 20 largest taxpayers in Frederick County and the assessment of their property for fiscal year 2011:

<u>Name of Taxpayer</u>	<u>Assessment</u>	<u>Percentage of Total County Taxable Assessments</u>
Potomac Edison Company .....	\$125,969,200	0.47%
PR Financing Limited Partnership .....	73,405,433	0.27
Medimmune, Inc. .....	52,191,900	0.19
River X, LLC .....	44,901,000	0.17
Washington Gas Light company.....	42,689,890	0.16
State Farm Mutual Auto Insurance.....	41,615,200	0.16
Writ Frederick Crossing Land LLC .....	39,208,500	0.15
Frederick Westview Properties LLC.....	36,053,333	0.13
Fannie Mae.....	35,889,300	0.13
Westview Corporate Center, Inc. .....	34,953,800	0.13
Aldi, Inc. .....	34,199,900	0.13
Costco Wholesale Corporation .....	32,675,366	0.12
Toys R Us, Inc. ....	32,537,500	0.12
SP Joma Corp.....	31,818,400	0.12
Summit Clearbrook LLC .....	29,369,866	0.11
ASN Sunset, LLC.....	28,157,700	0.11
FCP Crystal Park LLC .....	28,000,000	0.11
West Freit Corporation .....	27,713,466	0.10
Wellington Trace Apartments LLC .....	27,035,000	0.10
Frederick Shopping Center LLC.....	25,978,400	0.10
Total .....	<u>\$824,363,154</u>	<u>3.08</u>

Source: Frederick County Treasurer's Office.

## Tax Levies and Collections

Property taxes are levied as of July 1. Effective July 1, 2000, taxes on owner-occupied residential real property may be paid in two installments: one by September 30, and one by December 31. Discounts for timely payments are allowed through August 31 and taxes due and not paid by September 30 are subject to interest and penalties at a rate of 1% per month for each month or fraction thereof that taxes remain unpaid. Tax liens on real property are sold at public auction the second Monday in May when taxes have remained delinquent during the current fiscal year.

The County bills and collects its own property taxes and those of the State and municipalities. County property tax revenues are recognized when levied to the extent that they result in current receivables. State and municipality property taxes collected are remitted to the State and municipalities.

The following table sets forth certain information with respect to the County's tax levies and tax collections for each of the five most recent fiscal years:

	<u>Total Tax Levy</u>	<u>Current Year's Taxes Collected in Year of Levy</u>		<u>Total Taxes Collected (Current and Delinquent)</u>	<u>Taxes Receivable</u>	<u>Taxes Receivable as a % of Current Year's Tax Levy</u>
		<u>Amount</u>	<u>Percentage</u>			
2011.....	\$243,679,892	\$243,273,651	99.83%	\$243,273,651	\$406,241	0.167%
2010.....	241,231,922	240,846,665	99.84	241,148,768	83,154	0.003
2009.....	226,056,440	225,751,007	99.76	226,019,342	37,098	0.016
2008.....	205,518,909	205,408,797	99.95	205,498,339	20,570	0.010
2007.....	184,125,330	183,777,116	99.81	184,114,065	11,265	0.006

Source: Frederick County Treasurer's Office.

## **Income Tax**

The State imposes an income tax on the adjusted gross income of individuals for the federal income tax purposes, subject to certain adjustments. Effective January 1, 2008, the personal State income tax rate is graduated up to 6.25%. Each county and Baltimore City must levy a local income tax at the rate of at least 1% of Maryland taxable income, but not in excess of 3.20%. The County's income tax rate is 2.96%, and has been the same since 2002. The County does not levy a local income tax on corporations. Local income tax was budgeted at \$139,145,505 for fiscal year 2011 and the fiscal year income tax is projected to be \$154,000,000.

## **Other Local Taxes**

In addition to property taxes and income taxes, the County levies and collects miscellaneous taxes, the largest of which is the recordation tax on instruments conveying title to property and securing debt. Budgeted revenues from this tax in fiscal year 2011 are \$19,280,280 (including General Fund revenues of \$10,442,000) as compared to actual revenues for fiscal year 2010 of \$19,728,496 (including General Fund revenues of \$10,686,142).

## **State and Federal Financial Assistance**

The County receives grants from the Federal and State governments for use in the General, Special Revenue, and Capital Projects Funds. In addition, the Board of Education, Frederick Community College, and the Frederick County Public Libraries receive grants directly from the Federal and State government.

## **Water and Sewer Enterprise Fund**

Water and sewer user charges are recorded when earned and expenses are recognized when they are incurred based on the accrual basis of accounting. Unpaid water and sewer user charges are a lien on the real property served and are collectible in the same manner as real property taxes.

Prior to fiscal year 2002, water and sewer connection fees (also referred to as tap fees, capacity charges or capital recovery charges) were recorded when received as contributed capital. Effective with fiscal year 2002 and with implementation of GASB 33, these fees were recorded as capital contributions to the Water Sewer Enterprise Fund and reported on the Statement of Revenues, Expenses and Changes in Fund Net Assets after Net Income (Loss) before contributions and transfers. Also included in capital contributions is the cost of developer funded capital projects. For fiscal year 2010, the Water and Sewer Enterprise Fund reported \$7,108,647 of connection fees and \$20,129,475 in developer contributions for a total capital contribution of \$27,238,122. Overall for fiscal year 2010, net assets increased \$21,415,817 consisting of (\$6,613,494) in net loss, \$27,238,122 in capital contributions and \$791,189 in transfers.

Per GASB 34 requirements, the Water and Sewer Enterprise Fund reported total Net Assets of \$381,879,830 for fiscal year 2010. Of this amount, \$310,195,652 was invested in capital assets, net of related debt, and \$62,410,232 was unrestricted.

The current schedule of rates and charges for water and sewer service became effective on May 1, 2001, which included a programmed increase in the rates over a period of several years.

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The following table summarizes the revenues and expenses of the Water and Sewer Enterprise Fund for the five most recent fiscal years:

**Water and Sewer Enterprise Fund**  
**Revenues and Expenses**

	<b>2011 *</b>	<b>2010</b>	<b>2009</b>	<b>2008</b>	<b>2007</b>
<b>Operating revenues</b>					
Water and sewer charges .....	\$ 22,737,000	\$ 20,495,421	\$ 20,233,419	\$ 19,464,032	\$ 19,237,028
Delinquent Fees.....	57,000	59,661	58,564	52,398	46,523
Other sources.....	1,163,000	319,756	424,917	363,305	367,526
Total operating revenues.....	<u>23,957,000</u>	<u>20,874,838</u>	<u>20,716,900</u>	<u>19,879,735</u>	<u>19,651,077</u>
<b>Operating expenses</b>					
Personnel services.....	8,809,000	8,601,821	8,545,477	7,856,334	6,580,328
Operating expenses .....	6,254,000	6,727,890	6,482,768	6,225,715	5,761,763
Supplies.....	1,121,000	916,696	735,710	691,942	1,002,178
Repairs and maintenance.....	2,214,000	1,686,517	1,503,916	1,844,752	1,643,501
Depreciation expense.....	8,259,000	7,387,986	6,738,461	5,941,067	5,465,600
Total operating expenses.....	<u>26,657,000</u>	<u>25,320,910</u>	<u>24,006,332</u>	<u>22,559,810</u>	<u>20,453,370</u>
Operating income (loss).....	<u>(2,700,000)</u>	<u>(4,446,072)</u>	<u>(3,289,432)</u>	<u>(2,680,075)</u>	<u>(802,293)</u>
<b>Nonoperating revenues (expenses)</b>					
Investment income.....	629,000	671,737	3,111,060	4,918,199	5,320,135
Miscellaneous Income (expense).....	84,000	642,055	(386,348)	987,750	593,451
Build America Bonds subsidy.....	359,000	152,623	-	-	-
Interest expense.....	(3,728,000)	(3,602,715)	(3,364,201)	(3,323,929)	(2,706,660)
Gain (Loss) on disposition of capital assets.....	2,000	(31,122)	(189,006)	(270,784)	(14,510)
Total nonoperating revenues (expenses).....	<u>(2,654,000)</u>	<u>(2,167,422)</u>	<u>(828,495)</u>	<u>2,311,236</u>	<u>3,192,416</u>
Income (Loss) Before Capital Contributions and Transfers.....	<u>\$ (5,354,000)</u>	<u>\$ (6,613,494)</u>	<u>\$ (4,117,927)</u>	<u>\$ (368,839)</u>	<u>\$ 2,390,123</u>

\*Estimated/Unaudited.

Source: Frederick County Finance Division.

**Solid Waste Management Enterprise Fund**

As of July 1, 1989, the Solid Waste Management Enterprise Fund was established to account for the operations of the County landfill and future solid waste activities. Revenues from user fees are the primary source of funds for operations, debt service payments and capital projects.

Landfill user charges (tipping fees) are recorded as revenues when billed. Unpaid tipping fees are assessed interest at the rate of 1% per month and access is denied to landfill users whose accounts are over 60 days past due.

The following table summarizes the revenues and expenses of the Solid Waste Management Enterprise Fund for the five most recent fiscal years:

**Solid Waste Management Enterprise Fund**  
**Revenues and Expenses**

	<b>2011 *</b>	<b>2010</b>	<b>2009</b>	<b>2008</b>	<b>2007</b>
<b>Operating revenues</b>					
Tipping fee charges .....	\$12,290,000	\$13,083,868	\$14,371,408	\$15,356,147	\$14,766,820
System Benefit Charges.....	9,845,000	9,300,632	8,699,288	3,872,617	2,436,312
Recycling.....	1,375,000	856,500	-	-	-
Delinquent fees.....	60,000	72,156	70,058	57,962	52,713
Landfill gas revenues.....	240,000	0	0	0	-
Total operating revenues.....	<u>23,810,000</u>	<u>23,313,156</u>	<u>23,140,754</u>	<u>19,286,726</u>	<u>17,255,845</u>
<b>Operating expenses</b>					
Personnel services.....	2,055,000	2,067,983	2,605,492	2,211,367	1,681,958
Operating expenses.....	1,243,000	1,897,995	4,002,614	1,697,023	3,561,577
Supplies.....	28,000	31,571	3,083,987	55,932	33,297
Repairs and maintenance.....	206,000	269,739	245,169	157,131	207,091
Transfer Expense.....	8,721,000	8,852,884	10,039,156	11,555,116	13,947,361
Recycling.....	4,952,000	4,234,709	-	-	-
Depreciation expense.....	1,497,000	1,635,575	1,324,493	1,563,947	340,184
Total operating expenses.....	<u>18,702,000</u>	<u>18,990,456</u>	<u>21,300,911</u>	<u>17,240,516</u>	<u>19,771,468</u>
Operating income (loss).....	<u>5,108,000</u>	<u>4,322,700</u>	<u>1,839,843</u>	<u>2,046,210</u>	<u>(2,515,623)</u>
<b>Nonoperating revenues (expenses).....</b>					
Investment earnings.....	162,000	190,115	1,016,119	1,582,816	1,920,413
Miscellaneous income (expense).....	15,000	-	-	(2,484,382)	902
Build America Bond subsidy.....	14,184	3,997	-	-	-
Interest expense.....	(1,327,000)	(1,503,707)	(1,328,849)	(1,329,636)	(925,240)
Gain (loss) on disposition of capital assets.....	0	-	33,250	1,820	35,000
Total nonoperating revenues (expenses).....	<u>(1,135,816)</u>	<u>(1,309,595)</u>	<u>(279,480)</u>	<u>(2,229,382)</u>	<u>1,031,075</u>
Net income (loss) before capital contributions and transfers.....	<u>\$3,972,184</u>	<u>\$3,013,105</u>	<u>\$1,560,363</u>	<u>(\$183,172)</u>	<u>(\$1,484,548)</u>

\*Estimated/Unaudited.

Source: Frederick County Finance Division.

An increase in the system benefit charge rates in fiscal year 2009 increased revenues by \$4.8 million over fiscal year 2008. The expansion of the curbside recycling program and purchase of 64,000 carts increased supplies and operating expenses in fiscal year 2009.

**CERTAIN DEBT INFORMATION**

**Bonded Indebtedness of the County**

The County may not issue general obligation bonds unless specific enabling legislation is passed by the Maryland General Assembly. In addition to the Bonds, the County has been authorized by the General Assembly to, among other things, (i) issue temporary notes during any single year in an amount up to \$100,000 to pay debt service on bonded indebtedness and \$5,000,000 to pay any expenses or obligations of the County, (ii) incur debt for the purpose of providing funds for the construction of water, sewage, drainage systems and solid waste systems, as long as the amount issued, less any sinking funds or reserves to pay such bonds, does not exceed 6% of the valuation of all legally assessable property within Frederick County subject to unlimited County taxation, (iii) incur debt for the purposes of providing funds for the construction and improvement of public schools per Sections 5.601- 5.604 of the Education Volume of the Annotated Code of Maryland (2004 Replacement Volume, 2005 Supp.) as amended, (iv) to borrow not more than \$1,715,000 to finance the cost of construction of certain buildings and facilities for the use and benefit of the Tourism Council of Frederick County (this represents the remaining authority under Chapter 558 of the Laws of Maryland of 2000) and (v) issue bonds in an amount up to \$70,114,094 (this represents remaining authority under Chapter 382 of the Laws of Maryland of 2007, which is equal to the authorization remaining prior to the issuance of the Bonds). The County is not subject to any general debt limitations with regard to its issuance of general obligation bonds other than water, sewer, drainage system and solid waste bonds and other specific types of bonds which are authorized to be issued under certain provisions of the Maryland Code, but any debt limitation which would

be applicable to a particular issue of bonds would be contained within the enabling legislation enacted by the General Assembly of the State.

Any indebtedness authorized by the General Assembly may not be issued until a resolution authorizing the same has been adopted by the Board.

Except as described in "COUNTY GOVERNMENT AND ADMINISTRATION - Leases and Other Contracts", the County is not a party to any long-term leases, lease-purchase obligations, joint ventures, guaranteed debt, "moral obligation" indebtedness, output or supply contracts, take or pay or similar contracts or any other form of contingency indebtedness that does not appear on its balance sheet.

The following table sets forth the projected amount of the County's long-term general obligation bonded indebtedness issued and outstanding as of June 30, 2011:

**Schedule of Long-Term Loans and Bonded Indebtedness  
Issued and Outstanding  
Projected As of June 30, 2011 (Excluding proposed issue)**

	<b>Date of Debt Issue</b>	<b>Date of Debt Maturity</b>	<b>Amount of Original Issue</b>	<b>Amount Outstanding 6/30/2011</b>
<b>General Government Debt</b>				
US Environmental Protection Agency Loan .....	4/17/1992	11/30/2011	\$ 1,370,471	\$ 38,069
MD Retirement Note Payable .....	6/30/1993	12/31/2013	7,388,271	1,605,410
MD Industrial Land Act Loan - Dan Jay LLC (2) .....	2/11/1994	2/11/2021	630,000	344,343
MD Industrial Land Act Loan - Trading Lane (State Farm) (2) .....	6/23/1995	6/23/2022	181,059	104,559
Public Facilities Refunding Bonds of 1998, Series A (1) .....	10/15/1998	7/1/2015	19,346,419	10,274,178
Public Facilities Refunding Bonds of 2002, Series A (4) .....	4/1/2002	7/1/2016	13,999,267	2,822,783
Public Facility GO Bonds of 2002 (7) .....	11/1/2002	11/1/2022	38,200,000	13,602,172
Public Facilities & Refunding Bonds of 2003 (5) .....	9/1/2003	8/1/2018	41,788,860	20,205,060
Public Facility Refunding Bonds of 2005 (6) .....	5/1/2005	8/1/2020	91,781,972	87,098,575
Public Facility and Refunding Bonds of 2006 (7) .....	2/1/2006	11/1/2022	12,608,476	12,608,476
Public Facilities Bonds of 2007 .....	5/15/2007	6/1/2027	49,856,000	42,706,971
Public Facilities Bonds of 2008 .....	6/15/2008	6/1/2028	61,055,000	54,313,414
Public Facilities Bonds of 2010, Series A .....	01/26/2010	12/1/2020	47,213,456	43,457,256
Public Facilities Bonds of 2010, Series B (BAB) .....	01/26/2010	12/1/2030	71,261,044	71,261,044
Public Facility Refunding Bonds of 2010, Series C (9) .....	04/27/2010	12/01/2020	54,567,316	51,428,655
FY 2007 Capital Lease .....	09/22/2006	10/15/2016	5,325,000	2,194,925
FY 2008 Capital Lease .....	09/27/2007	10/15/2012	2,394,000	768,000
FY2009 Capital Lease .....	09/26/2008	10/15/2013	2,120,000	1,108,581
Installment Purchase Agreements .....	VARIOUS	VARIOUS	53,023,478	53,023,478
Total General Government Debt .....			574,110,089	468,965,949
Less: Notes Payable .....			9,569,801	2,092,381
Less: Capital Leases .....			9,389,000	4,071,506
Less: Installment Purchase Agreements .....			53,023,478	53,023,478
Total Serial Bond General Government Debt .....			501,677,810	409,778,584

**Proprietary Fund Debt (3)**

MDE Loan - 93A - Ballenger WWTP .....	VAR	2/1/2014	1,853,072	293,134
MDE Loan - 93A - Leachate Plant Stormwater-Site A Closure .....	VAR	2/1/2014	12,073,180	2,347,365
MDE Loan - 94A - New Market WWTP .....	VAR	2/1/2016	1,559,719	525,914
MDE Loan - 99-Reichs Ford Site A Closure #2 .....	VAR	2/1/2019	3,914,206	1,783,383
MDE Loan - 99-Adamstown Pump Station/New Design Force Main .....	VAR	2/1/2019	1,457,559	671,954
MDE Loan - 99-Lake Linganore Intake Structure .....	VAR	2/1/2019	2,021,568	961,988
MDE Loan - 99-Braddock Hts / Fountaindale WTP .....	VAR	2/1/2019	1,089,757	518,574
MDE Loan - 99B - Braddock Hts/Fountaindale WTP(2nd loan) .....	VAR	2/1/2020	4,592,849	1,993,246
MDE Loan - 99C-East County Water Distribution .....	VAR	2/1/2021	2,924,539	1,772,177
MDE Loan - 02-Buckeyestown Sewage Conveyance System .....	VAR	2/1/2019	2,829,246	1,385,919
MDE Loan - 05-Ballenger WWTP (8) .....	8/1/2006	2/1/2014	5,828,993	2,197,765
MDE Loan - 06 SW Rubblefill Cap / Cell 3 Liner .....	1/12/2006	2/1/2026	7,280,505	5,593,876

MDE Loan - 10 Ballenger-McKinney WWTP ENR Exp (10) .....	12/18/2009	2/1/2032	67,000,000	16,742,678
Interfund Loan – Solid Waste Cart Loan from W/S Fund	01/01/2009	12/31/2013	3,702,346	2,307,897
Public Facilities Refunding Bonds of 1998, Series A (1) .....	10/15/1998	7/1/2015	9,143,581	4,855,822
Public Facilities Refunding Bonds of 2002, Series A (4) .....	4/1/2002	7/1/2016	8,590,733	1,732,217
Public Facility GO Bonds of 2002 (7) .....	11/1/2002	11/1/2022	23,500,000	8,367,828
Public Facilities and Refunding Bonds of 2003 (5) .....	9/1/2003	8/1/2018	7,216,140	1,754,940
Public Facility Refunding Bonds of 2005 (6) .....	5/1/2005	8/1/2020	15,233,028	15,016,425
Public Facility and Refunding Bonds of 2006 (7) .....	2/1/2006	11/1/2022	7,756,524	7,756,524
Public Facilities Bonds of 2007 .....	5/15/2007	6/1/2027	42,024,000	35,998,029
Public Facilities Bonds of 2008 .....	6/15/2008	6/1/2028	18,325,000	16,301,586
Public Facilities Bonds of 2010, Series A .....	01/26/2010	12/1/2020	12,491,544	11,497,744
Public Facilities Bonds of 2010, Series B (BAB) .....	01/26/2010	12/1/2030	18,853,956	18,853,956
Public Facility Refunding Bonds of 2010, Series C (9).....	04/27/2010	12/01/2020	24,797,684	23,371,345
Total Proprietary Debt .....			306,059,729	184,602,286
Less: MDE Loans.....			114,425,193	36,787,973
Less: Interfund Solid Waste Cart Loan .....			3,702,346	2,307,897
Total Serial Bond Proprietary Debt .....			207,117,190	145,506,416
Total Serial Bond Long-Term Indebtedness .....			\$ 761,610,000	\$ 555,285,000

- (1) In fiscal year 1999, the County defeased the Public Facilities Bonds of 1995 by placing the proceeds of the new bonds, Public Facilities Refunding Bonds of 1998, Series A, in an irrevocable trust to provide for debt service payments on the old bonds, due in the year 2006 and later subject to a call provision and call premium of 1%. Accordingly, the trust account assets and liability for the defeased bonds are not included in the County's financial statements.
- (2) The proceeds of the loans in the original amounts of \$630,000 and \$181,059 under the Maryland Industrial Land Act ("MILA"), Article 83A, Section 5-401 *et. seq.* of the Annotated Code of Maryland, were reloaned to a certain private user to assist in the financing of the acquisition of certain industrial land in Frederick County. Although it is expected that said loans will be repaid by payments made by the private user, the loans are backed by the full faith and credit of the County.
- (3) Proprietary Fund debt service is funded by user charges in the appropriate fund (Water and Sewer or Solid Waste Management), although the debt is a general obligation of the County.
- (4) The County issued \$22,590,000 Public Facilities Refunding Bonds of 2002, Series A on 4/01/02 to refund callable maturities of the County's General Obligation Facilities Bonds of 1993.
- (5) The County issued \$49,005,000 Public Facilities Refunding Bonds of 2003 on 9/1/03 to refund callable maturities of the County's Public Facilities Bonds of 1993 (B) and 1993 (C) and provide new money to fund capital projects.
- (6) The County issued \$107,015,000 Public Facilities Refunding Bonds of 2005 on 5/1/05 to refund callable maturities of the County's Public Facilities Bonds of 1999 and 2000 and 1997 Bond Anticipation Notes, 2<sup>nd</sup> series.
- (7) The County issued \$20,365,000 Public Facilities Bonds of 2006 on 02/01/06 to refund callable maturities of the County's Public Facilities Bonds of 2002.
- (8) The County refinanced the 1992A MDE loan for the Ballenger Wastewater Treatment Plant.
- (9) The County issued \$79,365,000 Public Facilities Refunding Bonds of 2010, Series C, on 4/27/2010 to refund the Public Facilities Bonds of 2005.
- (10) Amount outstanding at June 30, 2011, includes all draws through June 30, 2011, including an estimated draw of \$4,476,971 to be made prior to June 30, 2011.

## Maryland Department of the Environment Loans

The Department of the Environment of the State of Maryland ("MDE") through the Maryland Water Quality Financing Administration, makes funds available to local governments at below market interest rates for certain water quality and drinking water projects. Proceeds of the loans are dispersed to the County as draws according to construction payments.

The County has been a participant in the MDE's loan program since fiscal year 1992. As of June 30, 2011, the County has authorized and approved borrowings in an aggregate principal amount of \$91,083,097 for ten water and sewer loans. The County has also authorized and approved borrowings in an aggregate principal amount of \$23,083,532 for three solid waste loans. The outstanding principal on these MDE loans as of June 30, 2011 is \$36,787,973. These loans have interest rates of 1.00 – 4.56%.

## Maryland Industrial Land Act Loans

The County has an outstanding loan from the Department of Business and Economic Development of the State ("DBED") in the original amount of \$630,000 under the Maryland Industrial Land Act, Article 83A, Section 5-401 *et. seq.* of the Maryland Code. The outstanding balance of this loan at June 30, 2011 was \$344,343. The proceeds of this loan have been reloaned by the County to a private user to assist in the financing of the acquisition of certain industrial land and shell buildings in Frederick County. It is anticipated that the repayment of this loan by the private user will generate sufficient moneys for the County to repay DBED; however, the loan is a full faith and credit obligation of the County. A loan in the amount of \$181,059 has also been received under the program and granted to a private user to assist in the financing of certain street and site improvements in Frederick County. The loan is a full faith and credit obligation of the County. The outstanding balance of this loan at June 30, 2011 was \$104,559.

## **United States Environmental Protection Agency**

On April 17, 1992, the County entered into a loan agreement with the United States Environmental Protection Agency. These funds were provided in accordance with the provisions of the Asbestos School Hazard Abatement Reauthorization Act of 1990, 20 U.S.C. 4011 et. seq., for the purpose of removing asbestos from Frederick County public schools. The original amount of this loan was \$1,370,471, and the balance due as of June 30, 2011 is \$38,069. This is a non-interest bearing note with a final payment due on November 30, 2011.

## **Maryland State Pension Plan**

See "COUNTY GOVERNMENT AND ADMINISTRATION – Retirement and Pension Programs – Plan Descriptions - Cost Sharing Multiple Employer Pension Plans herein."

## **Other Loans and Bonds**

The County issued taxable 8.16%, \$1,890,094 Tax Increment Financing Bonds due serially through fiscal year 2019 to finance part of the infrastructure needed in the Dudrow Industrial Park Lot Two Development District. The debt is a special obligation of the County. The County surrenders its tax revenues on the incremental increase in property taxes within the districts to pay the debt service on the bonds. Cash and the related liability to bondholders are accounted for in an Agency Fund.

The County issued special obligation bonds on September 16, 2010, for the Urbana Community Development Authority in the amount of \$77,675,000 (Series A) and subordinate bonds in the amount of \$20,020,000 (Series B). The bonds were for infrastructure costs related for the respective authority and also refunded the outstanding maturities of the 1998 and 2004 bonds. Neither the full faith and credit nor the general taxing power of the County is pledged to the payment of these special obligation bonds. The bonds are secured by special taxes levied on the property within the respective Authority. On September 20, 2007, the 2001 Villages of Lake Linganore Community Development Authority Bonds were refunded by two series of taxable bonds in the amounts of \$3,114,000 and \$3,232,142 designated Frederick County, Maryland Special Obligation Bonds ("Villages of Lake Linganore Community Development Authority") Series 2007 and Series 2007B. The County has authorized a Community Development Authority district for the Aspen North area of the County. While taxes have been levied on the Aspen North properties, debt has not yet been issued.

The County is using the Bell Court Apartment project as residential rental units for lower income households. The deed of trust deferred all principal and interest payments to the Department of Housing and Community Development of the State of Maryland (DHCD), which loaned funds for the construction project, in perpetuity, provided contractual responsibilities were followed. Should the County cease to use the project for this purpose or refinance, sell, transfer or convey the project, the County would be obligated to DHCD for the principal and interest amount of the loan and other specified costs. The principal, interest and associated costs would also become immediately due if any encumbrance is placed upon the project without the prior written consent of DHCD or in the event of default as defined in the deed of trust. The principal amount of the loan is \$1,813,056.

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## Summary of Debt Service Requirements

The following tables illustrate the County's schedules of projected debt service requirements for outstanding long-term obligations as of June 30, 2011.

### Summary of Debt Service Requirements for Outstanding Long-Term Loans and Bonds (1)(3)

Fiscal Year	General Government Debt (2)		Proprietary Debt		Total Long-Term Indebtedness		Total Indebtedness
	Principal	Interest	Principal	Interest	Principal	Interest	
2012.....	\$30,754,315	\$21,343,672	\$14,241,958	\$7,353,719	\$44,996,273	\$28,697,391	\$73,693,664
2013.....	30,777,630	20,230,196	13,315,656	6,934,164	44,093,286	27,164,360	71,257,646
2014.....	29,932,956	19,048,567	14,409,393	6,495,424	44,342,349	25,543,991	69,886,340
2015.....	33,129,256	17,743,459	12,381,405	5,836,617	45,510,661	23,580,076	69,090,737
2016.....	33,900,953	16,221,838	12,840,838	5,331,842	46,741,791	21,553,680	68,295,471
2017.....	35,378,536	14,753,734	12,090,557	4,814,901	47,469,093	19,568,635	67,037,728
2018.....	31,538,987	12,986,903	12,098,720	4,332,377	43,637,707	17,319,280	60,956,987
2019.....	33,432,775	11,490,437	12,142,212	3,799,232	45,574,987	15,289,669	60,864,656
2020.....	34,144,054	9,998,428	12,074,566	3,257,337	46,218,620	13,255,765	59,474,385
2021.....	25,555,538	8,531,238	12,145,005	2,763,925	37,700,543	11,295,163	48,995,706
2022.....	17,046,428	7,584,437	8,012,162	2,333,241	25,058,590	9,917,678	34,976,268
2023.....	21,732,249	6,908,393	8,284,822	2,011,837	30,017,071	8,920,230	38,937,301
2024.....	17,450,667	5,853,837	6,783,496	1,718,471	24,234,163	7,572,308	31,806,471
2025.....	17,807,067	4,938,726	7,013,873	1,438,379	24,820,940	6,377,105	31,198,045
2026.....	16,058,772	3,974,085	7,257,841	1,143,959	23,316,613	5,118,044	28,434,657
2027.....	18,237,857	3,217,178	7,108,313	822,131	25,346,170	4,039,309	29,385,479
2028.....	17,037,482	2,307,536	4,272,941	521,810	21,310,423	2,829,346	24,139,769
2029.....	12,228,274	1,452,692	3,059,689	335,293	15,287,963	1,787,985	17,075,948
2030.....	10,428,623	730,946	3,153,759	200,538	13,582,382	931,484	14,513,866
2031.....	2,393,530	181,957	952,777	61,795	3,346,307	243,752	3,590,059
2032.....	-	-	962,303	52,267	962,303	52,267	1,014,570
Total	<u>\$468,965,949</u>	<u>\$189,498,259</u>	<u>\$184,602,286</u>	<u>\$61,559,259</u>	<u>\$653,568,235</u>	<u>\$251,057,518</u>	<u>\$904,625,753</u>

(1) For an explanation of this obligation, see "CERTAIN DEBT INFORMATION".

(2) Includes debt supported by impact fees, recordation taxes and fire tax revenues.

(3) Does not include Bonds offered herein.

Source: Frederick County Finance Division.

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**Schedule of Debt Service Requirements  
As Adjusted to Reflect the Issuance of the Bonds**

Fiscal Years Ending June 30	Total Debt Service(1)	LESS: Refunded Bonds Debt Service	Public Facilities Bonds Series 2011A		Public Facilities Refunding Bonds of 2011 Series 2011B		Adjusted Total Debt Service (1)
			Principal	Interest (2)	Principal	Interest (3)	
2012 .....	\$73,693,664	\$650,210	\$ -	\$1,089,865	\$ -	\$257,437	\$74,390,756
2013 .....	71,257,646	650,210	-	2,216,675	-	523,600	73,347,711
2014 .....	69,886,340	3,589,803	2,045,000	2,191,113	2,605,000	497,550	73,635,200
2015 .....	69,090,737	3,598,945	2,090,000	2,134,200	3,170,000	423,950	73,309,942
2016 .....	68,295,471	3,608,395	2,140,000	2,060,050	3,280,000	327,200	72,494,326
2017 .....	67,037,728	3,613,698	2,205,000	1,973,150	3,400,000	210,000	71,212,180
2018 .....	60,956,987	3,624,550	2,275,000	1,872,175	3,550,000	71,000	65,100,612
2019 .....	60,864,656	-	2,355,000	1,756,425	-	-	64,976,081
2020 .....	59,474,385	-	2,450,000	1,636,300	-	-	63,560,685
2021 .....	48,995,706	-	2,550,000	1,511,300	-	-	53,057,006
2022 .....	34,976,268	-	2,655,000	1,381,175	-	-	39,012,443
2023 .....	38,937,301	-	2,775,000	1,259,300	-	-	42,971,601
2024 .....	31,806,471	-	2,920,000	1,160,000	-	-	35,886,471
2025 .....	31,198,045	-	3,070,000	1,066,313	-	-	35,334,358
2026 .....	28,434,657	-	3,225,000	951,925	-	-	32,611,582
2027 .....	29,385,479	-	3,390,000	828,100	-	-	33,603,579
2028 .....	24,139,769	-	3,565,000	706,388	-	-	28,411,157
2029 .....	17,075,948	-	3,750,000	569,000	-	-	21,394,948
2030 .....	14,513,866	-	3,940,000	415,200	-	-	18,869,066
2031 .....	3,590,059	-	4,120,000	254,000	-	-	7,964,059
2032 .....	1,014,570	-	4,290,000	85,800	-	-	5,390,370
Total.....	<u>\$904,625,753</u>	<u>\$19,335,810</u>	<u>\$55,810,000</u>	<u>\$27,118,453</u>	<u>\$16,005,000</u>	<u>\$2,310,737</u>	<u>\$986,534,132</u>

(1) Totals may not add due to rounding.

(2) Interest rates range from 2.50% to 5.00%.

(3) Interest rates range from 2.00% to 4.00%.

The following table sets forth the County's general obligation long-term debt (including, notes payable capital leases, and installment purchase agreements) per capita and ratio of debt to assessment for the five most recent fiscal years:

Fiscal Year	General Government Debt	Property Tax Assessment	Debt to Assessment	Population(1)	Debt
					Per Capita
2011 .....	\$468,965,949	\$26,810,270,512	1.75%	237,900	\$1,971
2010 .....	492,712,593	26,611,194,221	1.85	236,600	2,082
2009 .....	393,925,004	24,946,718,280	1.58	234,400	1,680
2008 .....	415,257,526	22,890,426,587	1.81	232,700	1,784
2007 .....	367,658,326	20,520,738,911	1.79	231,100	1,591

(1) Population estimate as per the Frederick County Division of Planning.

Source: Frederick County Finance Division.

The following table sets forth the County's General Fund debt service as a percentage of General Fund revenues for each of its five most recent fiscal years:

<b>Fiscal Year</b>	<b>General Fund Revenues</b>	<b>Debt Service Expenditures</b>	<b>Percentage</b>
2011* .....	\$429,170,000	\$33,140,000	7.72%
2010 .....	421,899,301	29,779,558	7.05
2009 .....	435,797,502	30,866,297	7.08
2008 .....	426,983,840	28,348,145	6.64
2007 .....	411,291,876	25,734,820	6.26

\*Estimated/Unaudited

Source: Frederick County Finance Division.

#### **Rapidity of Debt Amortization (Excluding Proposed Issue)**

<b>Number of Years</b>	<b>Principal Retired</b>	<b>Percent of Debt Retired</b>
5 .....	\$225,684,360	34.53%
10 .....	446,285,310	68.28
15 .....	573,732,687	87.78
20 .....	652,605,932	99.85
21 .....	653,568,235	100.00

The following table sets forth the computation of direct and overlapping governmental activities debt of the municipalities within Frederick County as of June 30, 2010:

<b>Jurisdiction</b>	<b>Debt Outstanding (1)</b>	<b>Estimated Percentage Applicable</b>	<b>Estimated Share of Direct and Overlapping Debt</b>
Brunswick .....	\$ 533,696	100%	\$ 533,696
Emmitsburg .....	390,146	100	390,146
Frederick City .....	75,031,396	100	75,031,396
Middletown .....	1,230,743	100	1,230,743
Myersville .....	3,633,076	100	3,633,076
Thurmont .....	1,799,617	100	1,799,617
Walkersville .....	780,230	100	780,230
Frederick County Public Schools .	17,918,100	100	17,918,100
Total Overlapping Debt .....			101,317,004
Frederick County Direct Debt .			492,712,593
Total Direct and Overlapping Debt			\$594,029,597

(1) Debt repaid by general government activities

Source: Frederick County Finance Division.

The following table sets forth the different classes of capital projects and the amounts included in the Capital Budget for fiscal year 2012 and the amounts included in the Capital Program for the next five fiscal years indicated:

**Capital Budget, Program Requirements and Sources of Funds**  
**(000s)**

	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>
<b>Classification</b>						
General Government.....	\$5,631.52	\$7,229.83	\$10,976.90	\$11,562.83	\$9,603.98	\$15,443.19
Water & Sewer.....	1,205.00	643.00	-	-	4,820.00	46,370.00
Solid Waste .....	-	358.00	-	-	-	-
Parks and Recreation.....	1,001.50	6,632.13	1,343.46	2,769.46	2,456.23	6,892.07
Watershed Restoration.....	-	144.00	148.00	216.50	404.25	216.50
Roads.....	582.75	6,845.00	2,222.45	5,247.00	701.00	403.00
Bridges.....	5,721.00	-	840.00	1,507.00	1,026.00	1,770.00
Highways.....	3,821.00	6,497.00	9,122.00	11,705.00	13,144.83	11,809.00
Community College.....	6,683.00	2,450.00	889.47	1,472.46	535.00	2,985.61
Board of Education.....	27,994.96	4,493.00	1,750.00	38,518.00	10,375.00	96,383.00
Municipalities.....	<u>100.00</u>	<u>364.47</u>	<u>374.50</u>	<u>15.39</u>	<u>135.50</u>	<u>-</u>
Total - Projects .....	<u><b>\$52,740.73</b></u>	<u><b>\$35,656.43</b></u>	<u><b>\$ 27,666.78</b></u>	<u><b>\$73,013.64</b></u>	<u><b>\$43,201.79</b></u>	<u><b>\$182,272.37</b></u>
<b>Sources of Funds</b>						
General Fund.....	6,639.61	8,832.22	8,642.52	11,172.81	11,887.60	12,112.44
General Obligation Bonds...	11,337.46	1,505.00	2,588.17	43,806.78	8,615.00	101,900.10
Fire Tax District Bonds.....	2,241.00	4,814.58	3,378.00	4,500.75	3,567.53	-
Recordation Tax Bonds.....	2,500.00	1,250.00	1,250.00	1,250.00	-	-
Impact Fee Bonds.....	-	-	-	-	-	-
Enterprise Fund Bonds.....	400.00	643.00	-	-	4,000.00	38,487.00
Grants.....	25,303.16	11,134.27	10,093.46	10,682.46	10,590.27	12,790.83
Fire Tax.....	100.00	235.00	235.00	235.00	235.00	-
Impact Fees.....	-	-	-	-	-	4,600.00
Building Excise Taxes.....	1,300.00	1,500.00	1,464.00	1,175.00	981.00	1,033.00
Recordation Tax.....	2,114.50	5,121.86	-	176.00	2,415.96	3,466.00
Water & Sewer Fees.....	805.00	24.50	-	-	7.00	-
Solid Waste Fees.....	-	358.00	-	-	-	-
DPDR Fees.....	-	238.00	-	-	68.00	-
City of Frederick.....	-	-	15.63	14.84	834.43	7,883.00
Total - Projects .....	<u><b>\$52,740.73</b></u>	<u><b>\$35,656.43</b></u>	<u><b>\$ 27,666.78</b></u>	<u><b>\$73,013.64</b></u>	<u><b>\$43,201.79</b></u>	<u><b>\$182,272.37</b></u>

Source: Frederick County Finance Division.

The County has consistently used a plan of “pay-as-you-go” financing. Under the pay-as-you-go approach, the County financed the construction of certain of its capital projects by appropriation of revenues from the current funds of the County. Monies expended under General Fund “pay-as-you-go” are as follows:

\$38.3 million for fiscal year 2007
\$24.4 million for fiscal year 2008
\$14.5 million for fiscal year 2009
*\$1.2 million for fiscal year 2010
\$ 2.9 million for fiscal year 2011

\* In fiscal year 2010, unspent pay-as-you-go funds were returned to the General Fund to assist with budget shortfalls.

Through use of pay-as-you-go, the County has sought to reduce the aggregate amount of general obligation indebtedness issued that would otherwise bear interest to finance the construction of capital projects.

### **Future Plans to Issue Debt**

The County’s capital improvement program is an ongoing process, which requires periodic issuance of the County’s general obligation bonds to fund any portion of such program appropriated from general obligation funds. The County anticipates the next general obligation bond in the winter of 2012.

### **COUNTY LITIGATION**

The County is currently involved in a number of legal disputes involving such matters as civil rights violations, construction contracts, land use, personnel matters, automotive vehicle accidents and other negligence claims. Many of these are covered by insurance in whole or in part. Since certain of these disputes involve unspecified damages, it is not possible to provide a total of the damages claimed. In the opinion of the County Attorney, such matters are unlikely to result, singly or collectively, in total liabilities that would have a material effect on the financial condition of the County.

### **INDEPENDENT CERTIFIED PUBLIC ACCOUNTANT**

The fiscal year 2010 financial statements of the County have been audited by Linton Shafer Warfield & Garrett, P.A., independent certified public accountants. The fiscal year 2010 financial statements can be found on the County’s web site ([www.FrederickCountyMD.gov/reports](http://www.FrederickCountyMD.gov/reports)). The fiscal year 2011 financial statements of the County will be audited by SB & Company, LLC, independent certified public accountants. That audit is not yet complete.

### **FINANCIAL ADVISOR**

Davenport & Company LLC, Towson, Maryland, has rendered financial advice to the County in the preparation of this Official Statement.

### **VERIFICATION OF MATHEMATICAL COMPUTATIONS**

The Arbitrage Group, Inc., a firm of independent arbitrage agents, will deliver to the County its attestation report indicating that it has examined, in accordance with standards established by the American Institute of Certified Public Accountants, the mathematical accuracy of computations prepared by Davenport & Company LLC relating to (a) the sufficiency of the anticipated receipts from the Government Obligations, together with the initial cash deposit, if any, to pay, when due, the principal, interest and redemption premium requirements of the Refunded Bonds and (b) the “yield” on the Government Obligations and on the Bonds.

The report of The Arbitrage Group, Inc. will include the statement that the scope of their engagement was limited to verifying the mathematical accuracy of the computations contained in such schedules provided to them and that they have no obligations to update their report because of events occurring, or data or information coming to their attention, subsequent to the date of their report.

## **CERTIFICATE OF COUNTY OFFICIALS**

Simultaneously with or before delivery of and payment for the Bonds, the County will furnish to the purchaser or purchasers a certificate of the President of the Board and the Director of Finance, which shall state that, to the best of their knowledge and belief, this Official Statement (and any amendment or supplement thereto) as of the date of sale and as of the date of delivery of the Bonds does not contain any untrue statement of a material fact and does not omit to state a material fact necessary to make the statements herein, in the light of the circumstances under which they were made, not misleading; and that between the date of sale and the date of delivery of the Bonds there has been no material adverse change in the financial position or revenues of the County, except as reflected or contemplated in this Official Statement (and any amendment or supplement thereto).

## **CONTINUING DISCLOSURE UNDERTAKING**

In order to enable participating underwriters, as defined in Rule 15c2-12 of the Securities and Exchange Commission (“Rule 15c2-12”) to comply with the requirements of paragraph (b)(5) of Rule 15c2-12, the County will execute and deliver a continuing disclosure agreement (the “Continuing Disclosure Agreement”) on or before the date of issuance and delivery of the Bonds, the form of which is attached to this Official Statement as Appendix C. Potential purchasers of the Bonds should note that the definition of Reportable Events in Appendix C is intended to completely restate the events specified in Rule 15c2-12. It is noted that certain Reportable Events are expected to have no applicability to the Bonds, such as the possibility of unscheduled draws on debt service reserves and matters affecting collateral for the Bonds.

The County has not failed to comply with any prior continuing disclosure undertaking made pursuant to Rule 15c2-12.

## **SALE AT COMPETITIVE BIDDING**

The Bonds were offered by the County at competitive bidding on July 21, 2011 in accordance with the Notice of Sale (the form of which is included herewith as Appendix D). The interest rates shown on the cover page of this Official Statement are interest rates to the County resulting from the award of the Bonds at the competitive bidding therefore. Yields or prices shown on the cover page of this Official Statement are based on information supplied to the County by the successful bidder. Any other information concerning the terms of reoffering of the Bonds, if any, including yields or prices should be obtained from the successful bidders therefore, and not from the County.

## **MISCELLANEOUS**

Financial data presented in this Official Statement which are identified as having been furnished by the County from its records, unless otherwise stated, reflect data prepared from the County’s official records, which are public documents and which are believed to be accurate and reliable. Other data have been prepared by or furnished by sources (identified herein) which the County believes to be accurate and reliable, but the County does not guarantee the accuracy of such data. The information and expressions of opinion herein are subject to change without notice and neither the delivery of this Official Statement or any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the County since the date hereof.

This Official Statement has been prepared by the County. Davenport & Company LLC, Financial Advisor to the County, has assisted the County, with this financing. This Official Statement has been approved, authorized and executed by the appropriate officials of the County for use in connection with the sale of the Bonds, all pursuant to the legislation authorizing the issuance of the Bonds.

So far as any statements are made in this Official Statement involving matters of opinion or of estimates, whether or not so expressly stated, they are set forth as such and not as representations of fact, and no representation is made that any of the estimates will be realized. Neither this Official Statement nor any statement which may have been made verbally or in writing is to be construed as a contract with the holders of any of the Bonds.

Reference is made to Appendix B for the forms of legal opinions on the validity of the Bonds.

The execution of this Official Statement and its delivery have been approved by the County.

COUNTY COMMISSIONERS OF  
FREDERICK COUNTY

BY: /S/ BLAINE R. YOUNG

Blaine R. Young  
President  
Board of County Commissioners of Frederick County

BY: /S/ JOHN R. KROLL

John R. Kroll  
Director of Finance

## **Appendix A**

The County's Fiscal Year 2010 Comprehensive Annual Financial Report can be viewed at [www.FrederickCountyMD.gov/reports](http://www.FrederickCountyMD.gov/reports).

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**FORM OF BOND COUNSEL OPINION FOR SERIES 2011A BONDS**

County Commissioners of Frederick County  
Winchester Hall  
12 East Church Street  
Frederick, Maryland 21701

Ladies and Gentlemen:

We have acted as bond counsel in connection with the issuance by County Commissioners of Frederick County (the "County"), a body politic and corporate and a political subdivision of the State of Maryland, of its Frederick County, Maryland, General Obligation Public Facilities Bonds Series 2011A, in an aggregate principal amount of \$55,810,000 (the "Series 2011A Bonds") dated August 4, 2011.

In such capacity, we have examined the law and such certified proceedings and other papers as we deem necessary to render the opinions set forth below.

We are qualified to practice law in the State of Maryland, and we do not purport to be experts on, or to express any opinion herein concerning, any law other than the law of the State of Maryland and the federal law of the United States of America.

This opinion is given as of the date hereof, and we assume no obligation to revise or supplement this opinion to reflect any facts or circumstances that may hereafter come to our attention, or any changes in law that may hereafter occur.

We express no opinion herein as the accuracy, adequacy or completeness of the Official Statement relating to the Series 2011A Bonds.

As to questions of fact material to our opinion, without undertaking to verify the same by independent investigation, we have relied upon the certified proceedings of the County and other certifications by public officials.

Based upon the foregoing, we are of the opinion that, under existing Maryland and federal law and as of the date hereof:

1. The County is a validly created and existing body politic and corporate and political subdivision of the State of Maryland (the "State"), possessing authority under the Acts (as hereafter defined) to issue the Series 2011A Bonds.

The Series 2011A Bonds are issued for valid public purposes as provided in Chapter 558 of the Laws of Maryland of 2000, as amended (the "2000 Act"), Chapter 382 of the Laws of Maryland of 2007, as amended (the "2007 Act"), Sections 5-601 through 5-604 of the Education Volume of the Annotated Code of Maryland, as amended (the "Education Act" and, together with the 2000 Act, 2007 Act, the "Acts"), and Resolution No. 11-14 of the County adopted on June 30, 2011 (the "Resolution"), and the issuance thereof is within every debt and other similar legal limit applicable to the County.

3. The Resolution has been validly adopted.

4. All actions for the authorization, approval, sale, execution and delivery of the Series 2011A Bonds have been taken in full compliance with the Constitution and laws of the State, the laws of the County, the Acts and the Resolution.

5. The Series 2011A Bonds are valid and binding general obligations of the County to the payment of which the County has pledged its full faith and credit and unlimited taxing power, and are payable as to principal, premium, if any, and interest from ad valorem property taxes upon all the legally assessable property within the corporate limits of Frederick County, and the County is required by law to levy and collect such taxes in rate and amount sufficient to provide for such payments when due.

6. By the terms of the Acts, the Series 2011A Bonds, their transfer, the interest payable on them, and any income derived therefrom, including any profit made in their sale shall be exempt from State, county, municipal or other taxation of every kind and nature whatsoever within the State, but no opinion is expressed as to estate or inheritance taxes or to any other taxes not levied or assessed directly on the Series 2011A Bonds or the income therefrom.

7. Interest on the Series 2011A Bonds is excluded from gross income for federal income tax purposes, and interest on the Series 2011A Bonds is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals and corporations; it should be noted, however, that such interest is taken into account in determining adjusted current earnings for the purpose of computing the alternative minimum tax imposed on certain corporations (as defined for federal income tax purposes). The opinion set forth in the preceding sentence is subject to the condition that the County comply with all requirements of the Internal Revenue Code of 1986, as amended, that must be satisfied subsequent to the issuance of the Series 2011A Bonds in order that interest thereon be, or continue to be, excluded from gross income for federal income tax purposes. The County has covenanted to comply with all such requirements. Failure to comply with certain of such requirements may cause interest on the Series 2011A Bonds to be included in gross income for federal income tax purposes retroactively to the date of issuance of the Series 2011A Bonds. In addition interest on the Series 2011A Bonds may be subject to the branch profits tax imposed on foreign corporations engaged in a trade or business in the United States.

Other than as set forth in the preceding paragraphs 6 and 7, we express no opinion regarding the federal or state income tax consequences arising with respect to the Series 2011A Bonds.

The rights of the holders of the Series 2011A Bonds and the enforceability of the Series 2011A Bonds are subject to bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights heretofore or hereafter enacted to the extent constitutionally applicable and to the exercise of judicial discretion in accordance with general principles of equity (whether applied by a court of law or a court of equity).

Very truly yours,

[to be signed "Venable LLP"]

**FORM OF BOND COUNSEL OPINION FOR SERIES 2011B BONDS**

County Commissioners of Frederick County  
Winchester Hall  
12 East Church Street  
Frederick, Maryland 21701

Ladies and Gentlemen:

We have acted as bond counsel in connection with the issuance by County Commissioners of Frederick County (the "County"), a body politic and corporate and a political subdivision of the State of Maryland, of its Frederick County, Maryland, General Obligation Public Facilities Refunding Bonds Series 2011B, in an aggregate principal amount of \$16,005,000 (the "Series 2011B Bonds") dated August 4, 2011.

In such capacity, we have examined the law and such certified proceedings and other papers as we deem necessary to render the opinions set forth below.

We are qualified to practice law in the State of Maryland, and we do not purport to be experts on, or to express any opinion herein concerning, any law other than the law of the State of Maryland and the federal law of the United States of America.

This opinion is given as of the date hereof, and we assume no obligation to revise or supplement this opinion to reflect any facts or circumstances that may hereafter come to our attention, or any changes in law that may hereafter occur.

We express no opinion herein as the accuracy, adequacy or completeness of the Official Statement relating to the Series 2011B Bonds.

As to questions of fact material to our opinion, without undertaking to verify the same by independent investigation, we have relied upon the certified proceedings of the County and other certifications by public officials.

Based upon the foregoing, we are of the opinion that, under existing Maryland and federal law and as of the date hereof:

1. The County is a validly created and existing body politic and corporate and political subdivision of the State of Maryland (the "State"), possessing authority under the Act (as hereafter defined) to issue the Series 2011B Bonds.

2. The Series 2011B Bonds are issued for valid public purposes as provided in Section 24 of Article 31 of the Annotated Code of Maryland, as amended (the "Act") and Resolution No. 11-15 of the County adopted on June 30, 2011 the ("Resolution"), and the issuance thereof is within every debt and other similar legal limit applicable to the County.

3. The Resolution has been validly adopted.

4. All actions for the authorization, approval, sale, execution and delivery of the Series 2011B Bonds have been taken in full compliance with the Constitution and laws of the State, the laws of the County, the Act and the Resolution.

5. The Series 2011B Bonds are valid and binding general obligations of the County to the payment of which the County has pledged its full faith and credit and unlimited taxing power, and are payable as to principal, premium, if any, and interest from ad valorem property taxes upon all the legally assessable property within the corporate limits of Frederick County, and the County is required by law to levy and collect such taxes in rate and amount sufficient to provide for such payments when due.

6. By the terms of the Act, the Series 2011B Bonds, their transfer, the interest payable on them, and any income derived therefrom, including any profit made in their sale shall be exempt from State, county, municipal or other taxation of every kind and nature whatsoever within the State, but no opinion is expressed as to estate or inheritance taxes or to any other taxes not levied or assessed directly on the Series 2011B Bonds or the income therefrom.

7. Interest on the Series 2011B Bonds is excluded from gross income for federal income tax purposes, and interest on the Series 2011B Bonds is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals and corporations; it should be noted, however, that such interest is taken into account in determining adjusted

current earnings for the purpose of computing the alternative minimum tax imposed on certain corporations (as defined for federal income tax purposes). The opinion set forth in the preceding sentence is subject to the condition that the County comply with all requirements of the Internal Revenue Code of 1986, as amended, that must be satisfied subsequent to the issuance of the Series 2011B Bonds in order that interest thereon be, or continue to be, excluded from gross income for federal income tax purposes. The County has covenanted to comply with all such requirements. Failure to comply with certain of such requirements may cause interest on the Series 2011B Bonds to be included in gross income for federal income tax purposes retroactively to the date of issuance of the Series 2011B Bonds. In addition interest on the Series 2011B Bonds may be subject to the branch profits tax imposed on foreign corporations engaged in a trade or business in the United States.

Other than as set forth in the preceding paragraphs 6 and 7, we express no opinion regarding the federal or state income tax consequences arising with respect to the Series 2011B Bonds.

The rights of the holders of the Series 2011B Bonds and the enforceability of the Series 2011B Bonds are subject to bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights heretofore or hereafter enacted to the extent constitutionally applicable and to the exercise of judicial discretion in accordance with general principles of equity (whether applied by a court of law or a court of equity).

Very truly yours,

[to be signed "Venable LLP"]

## **CONTINUING DISCLOSURE AGREEMENT**

This Continuing Disclosure Agreement (the “Disclosure Agreement”) is executed and delivered by **COUNTY COMMISSIONERS OF FREDERICK COUNTY** (the “Issuer”) in connection with the issuance of Frederick County, Maryland \$55,810,000 General Obligation Public Facilities Bonds, Series 2011A and \$16,005,000 General Obligation Public Facilities Refunding Bonds, Series 2011B (the “Bonds”). The Bonds are being issued pursuant to Resolutions No. 11-14 and 11-15 adopted on June 30, 2011 collectively (the “Resolutions”). The Issuer covenants and agrees as follows:

**SECTION 1. Purpose of the Disclosure Agreement.** This Disclosure Agreement is being executed and delivered by the Issuer for the benefit of the holders and the beneficial owners of the Bonds and to assist the Participating Underwriters in complying with Securities and Exchange Commission Rule 15c2-12(b)(5). The County’s obligations hereunder shall be limited to those required by written undertaking pursuant to the Rule.

**SECTION 2. Definitions.** In addition to the definitions set forth in the Resolutions, which apply to any capitalized term used in this Disclosure Agreement unless otherwise defined in this Section, the following capitalized terms shall have the following meanings:

“Annual Report” shall mean any Annual Report provided by the Issuer pursuant to, and as described in, Section 3 of this Disclosure Agreement.

“Annual Audited Financial Information” means the annual financial statements of the Issuer, as prepared in accordance with generally accepted accounting principles in effect from time to time consistently applied and which are audited by an independent certified public accountant or firm of such accountants.

“Electronic Municipal Market Access (EMMA)” described in 1934 Act Release No. 59062 and maintained by the MSRB for purposes of the Rule. The Electronic Municipal Market Access system, or EMMA, is a comprehensive, centralized online source for free access to municipal disclosures, market transparency data and educational materials about the municipal securities market. EMMA houses municipal disclosure documents that provide information for investors about municipal securities. EMMA also provides access to advance refunding documents, which detail arrangements made when new bonds are issued to establish escrows to pay-off existing bonds (usually to refinance their debt at a lower interest rate), and continuing disclosure documents that describe material information throughout the life of a bond and must be provided by municipal bond issuers. Additional disclosures that are voluntarily provided by issuers may be available for some bonds. EMMA is a service of the Municipal Securities Rulemaking Board, or MSRB, the federal regulator of broker-dealers and banks that market, trade and underwrite municipal bonds, notes and other securities issued by state and local governments. The MSRB promotes investor protection through rulemaking and information collection and dissemination designed to promote transparency and public access. The MSRB collaborates with the Securities and Exchange Commission, Financial Industry Regulatory Authority, Board of Governors of the Federal Reserve System, Federal Deposit Insurance Corporation, and the United States Department of the Treasury’s Office of the Comptroller of the Currency and Office of Thrift Supervision, all of which enforce compliance by brokers, dealers and banks with MSRB rules.

“Listed Events” shall mean any of the events listed in Section 4(a) of this Disclosure Agreement.

“MSRB” shall mean the Municipal Securities Rulemaking Board, and its successors.

“Official Statement” shall mean the Official Statement dated July 21, 2011 relating to the Bonds.

“Participating Underwriter” shall mean any of the original underwriters of the Bonds required to comply with the Rule in connection with offering of the Bonds.

“Rule” shall mean Rule 15c2-12(b)(5) adopted by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as the same may be amended from time to time.

**SECTION 3. Provision of Annual Financial Information, Operating Data, and Audited Information.**

(a) The Issuer shall provide to EMMA annual financial information and operating data generally consistent with the information contained under the headings “Certain Revenues and Expenditures” and “Certain Debt Information” in the Official Statement, such information to be made available within 270 days after the end of the Issuer’s fiscal year, commencing with the fiscal year ending June 30, 2011.

(b) The Issuer shall provide to EMMA Annual Audited Financial Information, such information to be made available within 270 days after the end of the Issuer's fiscal year, commencing with the fiscal year ending June 30, 2011, unless the audited financial statements are not available on or before such date, in which event said financial statements will be provided promptly when and if available.

(c) The presentation of the financial information referred to in paragraph (a) and in paragraph (b) shall be made in accordance with the same accounting principles as utilized in connection with the presentation of applicable comparable financial information included in the Official Statement, *provided*, that the Issuer may modify the accounting principles utilized in the presentation of financial information by amending this Disclosure Agreement pursuant to the provisions of Section 8 hereof. Changes in Generally Accepted Accounting Principles, where applicable to financial information to be provided by the Issuer, shall not require the Issuer to amend this Disclosure Agreement.

(d) If the Issuer is unable to provide the annual financial information and operating data within the applicable time periods specified in (a) and (b) above, the Issuer shall send in a timely manner a notice of such failure to EMMA or to the Municipal Securities Rulemaking Board and the State Repository, if any.

The Issuer has not failed to comply with any prior undertakings under the Rule.

#### **SECTION 4. *Reporting of Significant Events.***

(a) This Section 4 shall govern the giving of notices of the occurrence of any of the following events with respect to the Bonds:

- (i) principal and interest payment delinquencies;
- (ii) non-payment related defaults;
- (iii) unscheduled draws on debt service reserves reflecting financial difficulties;
- (iv) unscheduled draws on credit enhancements reflecting financial difficulties;
- (v) substitution of credit or liquidity providers, or their failure to perform;
- (vi) adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the security, or other material events affecting the tax status of the Bonds;
- (vii) modifications to rights of owners of the Bonds, if material;
- (viii) Bond calls, if material, and tender offers;
- (ix) defeasances;
- (x) release, substitution, or sale of property securing repayment of the Bonds; if material;
- (xi) rating changes.
- (xii) bankruptcy, insolvency, receivership or similar event of the Issuer;
- (xiii) the consummation of a merger, consolidation or acquisition involving the Issuer or the sale of all or substantially all of the assets of the Issuer, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such action, other than pursuant to its terms, if material; or

(xiv) appointment of a successor or additional trustee or the change of name of a trustee, if material.

For the purposes of the event identified in the above clause (a)(xii), the event is considered to occur when any of the following occur: the appointment of a receiver, fiscal agent or similar officer for an obligated person in a proceeding under the U.S. Bankruptcy Code or in any other proceeding under state or federal law in which a court or governmental authority has assumed jurisdiction over substantially all of the assets or business of the obligated person, or if such jurisdiction has been assumed by leaving the existing governmental body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement of liquidation by a court or governmental authority having supervision or jurisdiction over substantially all the assets or business of the obligated person.

(b) Whenever the Issuer obtains knowledge of the occurrence of a Listed Event, the Issuer shall as soon as possible determine if such event would constitute material information for owners of Bonds. If the Listed Event constitutes material information for owners of Bonds, the Issuer shall promptly file a notice of such occurrence with the MSRB through EMMA.

(c) The Issuer shall file or cause to be filed with the MSRB notice of any change in its Fiscal Year not later than the date on which it files any information in the then current Fiscal Year.

(d) Any information required to be included in the Annual Bond Disclosure Report or Annual Audited Financial Information may be included by specific reference to other documents previously provided to the MSRB, if any, or filed with the SEC; provided, however, that any final official statement incorporated by reference must be available from the MSRB.

**SECTION 5. *Termination of Reporting Obligation.*** The Issuer's obligations under this Disclosure Agreement shall terminate upon the defeasance, prior redemption or payment in full of all of the Bonds. In addition, the Issuer may terminate its obligations under this Disclosure Agreement if and when the Issuer no longer remains an obligated person with respect to the Bonds within the meaning of the Rule.

**SECTION 6. *Dissemination Agent.*** The Issuer may, from time to time, appoint or engage a Dissemination Agent to assist it in carrying out its obligations under this Disclosure Agreement, and may discharge any such Agent, with or without appointing a successor Dissemination Agent.

**SECTION 7. *Amendment; Waiver.*** Notwithstanding any other provision of this Disclosure Agreement, the Issuer may amend this Disclosure Agreement, and any provision of this Disclosure Agreement may be waived, if such amendment or waiver is supported by an opinion of counsel, expert in federal securities laws, to the effect that such amendment or waiver would not, in and of itself, cause the undertakings herein to violate the Rule if such amendment or waiver had been effective on the date hereof but taking into account any subsequent change in or official interpretation of the Rule.

**SECTION 8. *Additional Information.*** Nothing in this Disclosure Agreement shall be deemed to prevent the Issuer from disseminating any other information, using the means of dissemination set forth in this Disclosure Agreement or any other means of communication, or including any other information in any Annual Report or notice of occurrence of a Listed Event, in addition to that which is required by this Disclosure Agreement. If the Issuer chooses to include any information in any Annual Report or notice of occurrence of a Listed Event in addition to that which is specifically required by this Disclosure Agreement, the Issuer shall have no obligation under this Disclosure Agreement to update such information or include it in any future Annual Report or notice of occurrence of a Listed Event. The Issuer has not failed to comply with any prior undertakings pursuant to the Rule.

**SECTION 9. *Limitation of Remedies.*** The Issuer shall be given written notice at the address set forth below of any claimed failure by the Issuer to perform its obligations under the Disclosure Agreement, and the Issuer shall be given 15 days to remedy any such claimed failure. Any suit or other proceeding seeking further redress with regard to any such claimed failure by the Issuer shall be limited to specific performance as the adequate and exclusive remedy available in connection with such action. Written notice to the Issuer shall be given to the Director of Finance, Winchester Hall, 12 E. Church Street, Frederick, MD 21701, or at such alternate address as shall be specified by the Issuer with disclosures made pursuant to Section 4(a) or 4(b) hereof or a notice of occurrence of a Listed Event.

**SECTION 10. *Relationship to Bonds.*** The Disclosure Agreement constitutes an undertaking by the Issuer that is independent of the Issuer's obligations with respect to the Bonds; any breach or default by the Issuer under this Disclosure Agreement shall not constitute or give rise to a breach or default under the Bonds.

**SECTION 11. *Law of Maryland.*** This Disclosure Agreement, and any claim made with respect to the performance by the Issuer of its obligations hereunder, shall be governed by, subject to, and construed according to the laws of the State of Maryland.

**SECTION 12. *Limitation of Forum.*** Any suit or other proceeding seeking redress with regard to any claimed failure by the Issuer to perform its obligations under this Disclosure Agreement must be filed in the Circuit Court for Frederick County, Maryland.

**SECTION 13. *Beneficiaries.*** This Disclosure Agreement shall inure solely to the benefit of the Owners, including beneficial owners, from time to time of the Bonds, and shall create no rights in any other person or entity.

Date: \_\_\_\_\_, 2011

ATTEST:

COUNTY COMMISSIONERS OF  
FREDERICK COUNTY

---

Dave B. Dunn, Acting County Manager

By: \_\_\_\_\_  
Blaine R. Young, President  
Board of County Commissioners  
of Frederick County

## Appendix D

### NOTICE OF SALE

**\$72,375,000\***

**FREDERICK COUNTY, MARYLAND**  
**Relating to**

**\$55,810,000 General Obligation Public Facilities Bonds, Series 2011A**

**\$16,565,000\* General Obligation Public Facilities Refunding Bonds, Series 2011B**

Sealed proposals or electronic bids via **PARITY**  
will be received until 11 o'clock A.M., local Frederick, Maryland time, on  
**Thursday, July 21, 2011**  
**Winchester Hall, 12 East Church Street, 1st Floor Hearing Room**  
**Frederick, Maryland 21701**

Sealed proposals or electronic bids via **Parity®** will be received at the offices of the County for the purchase of \$72,375,000\* aggregate principal amount of general obligation bonds of Frederick County, Maryland, consisting of \$55,810,000 General Obligation Public Facilities Bonds, Series 2011A (the "Series 2011A Bonds") and \$16,565,000\* General Obligation Public Facilities Refunding Bonds, Series 2011B (the "Series 2011B Bonds" and, together with the Series 2011A Bonds, the "Bonds"). The Bonds will be dated the date of delivery (expected to be August 4, 2011) and bear interest payable semi-annually beginning on February 1, 2012 and thereafter on February 1 and August 1 until maturity.

The Series 2011A Bonds are issued pursuant to the authority of Chapter 558 of the Laws of Maryland of 2000 (the "2000 Act"), Chapter 382 of the Laws of Maryland of 2007, as amended (the "2007 Act"), Sections 5-601 through 5-604 of the Education Volume of the Annotated Code of Maryland, as amended (the "Education Act") and in accordance with Resolution No. 11-14 adopted by the Board on June 30, 2011. The Series 2011B Bonds are issued pursuant to the authority of Section 24 of Article 31 of the Annotated Code of Maryland, as amended (the "Refunding Act" and, together with the 2000 Act, the 2007 Act and the Education Act, the "Acts"), and in accordance with Resolution No. 11-15 adopted by the Board on June 30, 2011.

The Series 2011A Bonds will mature on the first days of August in the following years and aggregate amounts:

<b>Year of Maturity</b>	<b>Annual Amount Maturing</b>
2013.....	\$2,045,000
2014.....	2,090,000
2015.....	2,140,000
2016.....	2,205,000
2017.....	2,275,000
2018.....	2,355,000
2019.....	2,450,000
2020.....	2,550,000
2021.....	2,655,000
2022.....	2,775,000
2023.....	2,920,000
2024.....	3,070,000
2025.....	3,225,000
2026.....	3,390,000
2027.....	3,565,000
2028.....	3,750,000
2029.....	3,940,000
2030.....	4,120,000
2031.....	4,290,000

\*Preliminary, subject to change.

The Series 2011B Bonds will mature on the first days of August in the following years and aggregate amounts:

<u>Year of Maturity</u>	<u>Annual Amount Maturing</u>
2013.....	\$2,945,000
2014.....	3,255,000
2015.....	3,345,000
2016.....	3,450,000
2017.....	3,570,000

The proceeds of the Series 2011A Bonds will be used to provide funds for the design, planning, renovation and construction of public schools, county buildings, county parks, roads and bridges, and tourism. The proceeds of the Series 2011B Bonds will be used to advance refund certain outstanding general obligation bonds of the County and to pay costs of issuance.

### **General Provisions for the Bonds**

The Bonds shall be issued only in fully registered form without coupons. One Bond representing each maturity will be issued to and registered in the name of Cede & Co., as nominee of The Depository Trust Company, New York, New York (“DTC”), as registered owner of the Bonds and each such Bond shall be immobilized in the custody of DTC. DTC will act as securities depository for the Bonds. Individual purchases will be made in book-entry form only, in the principal amount of \$5,000 or any integral multiple thereof. Purchasers will not receive physical delivery of certificates representing their interest in the Bonds purchased. The winning bidder, as a condition to delivery of the Bonds, will be required to deposit the bond certificates representing each maturity with DTC. The Bonds will bear interest payable semiannually on February 1 and August 1 in each year, commencing February 1, 2012, until maturity or redemption. Interest will be paid to the persons in whose names the Bonds are registered on the registration books maintained by the Bond Registrar on the Regular Record Date, which is the fifteenth day of the month immediately preceding the month in which each such interest payment date occurs, by check mailed to each such person's address as it appears on such bond registration books.

### **Optional Redemption**

*Series 2011A.* The Series 2011A Bonds stated to mature on or after August 1, 2022 are subject to redemption at the option of the County in whole or in part on any date on or after August 1, 2021, at a redemption price of 100% of the principal amount to be redeemed plus accrued interest to the date of redemption.

*Series 2011B.* The Series 2011B Bonds are not subject to redemption prior to their respective maturities.

### **All or None Bids**

The Board will not accept and will reject any bid for less than all of the above described Bonds. The right is reserved to reject any and all bids.

### **Electronic Bids**

Electronic bids will be received via **Parity®**, in the manner described below, until 11:00 A.M. local Frederick, Maryland time, on July 21, 2011.

Bids may be submitted electronically via **Parity®** pursuant to this Notice until 11:00 A.M., local Frederick, Maryland time, but no bid will be received after the time for receiving bids specified above. To the extent any instructions or directions set forth in **Parity®** conflict with this notice, the terms of this Notice shall control. For further information about **Parity®**, potential bidders may contact **Parity®** at Dalcomp (212) 849-5021.

### **Disclaimer**

Each prospective electronic bidder shall be solely responsible to register to bid via **Parity®** as described above. Each qualified prospective electronic bidder shall be solely responsible to make necessary arrangements to access **Parity®** for the purposes of submitting its bid in a timely manner and in compliance with the requirements of the Notice of Sale. Neither the

County nor **Parity®**, shall have any duty or obligation to provide or assure access to **Parity®** to any prospective bidder, and neither the County nor **Parity®** shall be responsible for a bidder's failure to register to bid or for proper operation of, or have any liability for any delays or interruptions of, or any damages caused by, **Parity®**. The County is using **Parity®** as a communication mechanism, and not as the County's agent, to conduct the electronic bidding for the Bonds. The County is not bound by any advice and determination of **Parity®** to the effect that any particular bid complies with the terms of this Notice of Sale and in particular the "Bid Specifications" hereinafter set forth. All costs and expenses incurred by prospective bidders in connection with their registration and submission of bids via **Parity®** are the sole responsibility of the bidders; and the County is not responsible, directly or indirectly, for any of such costs or expenses. If a prospective bidder encounters any difficulty in submitting, modifying or withdrawing a bid for the Bonds, he should telephone **Parity®** at Dalcomp (212) 849-5021 and notify the County's Financial Advisor, A. Samuel Ketterman, at Davenport & Company LLC by facsimile at (410) 296-8517.

### **Electronic Bidding Procedures**

Electronic bids must be submitted for the purchase of the Bonds (all or none) via **Parity®**. Bids will be communicated electronically to the County at 11:00 a.m., local Frederick, Maryland time, on July 21, 2011. Prior to that time, a prospective bidder may (1) submit the proposed terms of its bid via **Parity®**, (2) modify the proposed terms of its bid, in which event the proposed terms as last modified will (unless the bid is withdrawn as described herein) constitute its bid for the Bonds, or (3) withdraw its proposed bid. Once the bids are communicated electronically via **Parity®**, to the County, each bid will constitute an irrevocable offer to purchase the Bonds on the terms therein provided. For purposes of the electronic bidding process, the time as maintained on **Parity®** shall constitute the official time.

**Written bids will also be accepted in written form on the form of Proposal for Bonds attached to this Notice until 11:00 a.m. local Frederick, Maryland time at the place specified above.** Written bids must be submitted on the prescribed form provided for that purpose by the Director of Finance and must be enclosed in a sealed envelope marked "Proposal for Bonds" and addressed to County Commissioners, 1<sup>st</sup> Floor Hearing Room, Winchester Hall, 12 East Church Street, Frederick, Maryland 21701.

### **Adjustments of Principal Amounts**

The principal amounts of the Series 2011A Bonds are not subject to adjustment, either before or after the receipt of bids for their purchase.

The aggregate principal amount and the principal amount of each maturity of the Series 2011B Bonds are subject to adjustment by the County, both before and after the receipt of bids for their purchase. Changes to be made prior to the sale will be published on TM3 News Service not later than 9:30 a.m. prevailing Eastern time on the date of sale and will be used to compare bids and select a winning bidder. Changes to be made after the sale and the maturity amounts for the Series 2011B Bonds will be communicated to the successful bidder by 3:00 p.m. prevailing Eastern time on the date of the sale, will be made only as necessary to effect the refunding, and will not reduce or increase the aggregate principal amount of the Series 2011B Bonds by more than 10% from the amount bid upon. Such changes may result in the elimination of one or more maturities of the Series 2011B Bonds. In addition, the final maturity schedule for the Series 2011B Bonds will be communicated to the successful bidder by 4:00 p.m. prevailing Eastern time on the date of the sale. The dollar amount bid by the successful bidder shall be adjusted to reflect any adjustments in the principal amount of the Series 2011B Bonds to be issued. The adjusted bid price will reflect changes in the dollar amount of the underwriter's discount and the original issue premium or discount, but will not change the per bond underwriter's discount as calculated from the bid and initial offering prices (as herein defined) required to be delivered to the County as stated herein. The coupon rates specified by the successful bidder for all maturities will not change. The successful bidder may not withdraw its bid as a result of any changes made within these limits.

In addition to the foregoing, the County reserves the right to eliminate all of the maturities of the Series 2011B Bonds after the opening of bids if, upon the advice of Bond Counsel, it is unable to structure the investment of the proceeds of the Series 2011B Bonds in a manner that complies with the federal income tax requirements for advance refunding escrows. Any such elimination will be communicated to the successful bidder by 11:45 a.m. prevailing Eastern time on the date of the sale. The dollar amount bid by the successful bidder shall be adjusted to reflect such elimination of the Series 2011B Bonds. The adjusted bid price will reflect changes in the dollar amount of the underwriter's discount and the original issue premium or discount, but will not change the per bond underwriter's discount as calculated from the bid and initial offering prices (as herein defined) required to be delivered to the County as stated herein. The coupon rates specified by the successful bidder for

all maturities will not change. The successful bidder may not withdraw its bid as a result of any changes made within these limits.

### **Bid Specifications**

Bidders shall state in their proposals the rate or rates of interest to be paid on the Bonds in multiples of one-eighth (1/8) or one-twentieth (1/20) of one percent (1%), and each proposal shall be based and submitted on the rate or rates stated therein. Bidders may specify more than one rate of interest to be borne by the Bonds but the difference between the lowest rate and the highest rate may not exceed 3%. The highest rate of interest permitted may not exceed 5.50% in any year. Bidders may not specify more than one rate of interest for the Bonds of any single maturity. A zero rate may not be named for any maturity. Bonds of the two series stated to mature on the same date must bear interest at the same rate. The Bonds will be awarded to the bidder naming the lowest true interest cost for all of the Bonds in any legally acceptable proposal and offering to pay not less than 100% of par or more than 110% and accrued interest. The lowest true interest cost will be determined by doubling the semiannual interest rate, compounded semiannually, necessary to discount the debt service payments from the payment dates to the date of the Bonds and to the amount bid, not including interest accrued to the date of delivery. Where the proposals of two or more bidders result in the same lowest true interest cost for the Bonds, the Bonds may be apportioned between such bidders, but if this shall not be acceptable, the County shall have the right to award all of the Bonds to one bidder. The right is reserved to the County to reject any or all proposals and to waive any irregularity or informality in any proposal. The County's judgment shall be final and binding upon all bidders with respect to the form and adequacy of any proposal received and as to its conformity to the terms of this Notice of Sale. Any award of the Bonds may be made as late as 4:00 P.M. on the sale date. All bids remain firm until an award is made.

After receipt of bids is closed and prior to the award, the apparent successful bidder indicated on PARITY must submit a good faith deposit of \$723,750 to the County by wire transfer as instructed by the County or its financial advisor. The award to the apparent successful bidder is contingent upon receipt of the good faith deposit, and the Bonds will not be awarded to such bidder until the County has confirmation of receipt of the good faith deposit. No interest will be allowed on any good faith deposit. In the event the successful bidder shall fail to comply with the terms of its bid, the good faith deposit may be retained as and for full liquidated damages.

**THE SUCCESSFUL BIDDER OF BONDS SHALL MAKE A BONA FIDE PUBLIC OFFERING OF THE BONDS AT THE INITIAL OFFERING PRICES AND SHALL PROVIDE THE RELATED CERTIFICATION DESCRIBED BELOW.**

All Bonds herein described will constitute an irrevocable pledge of the full faith and credit and unlimited taxing power of the County.

The Bonds will be issued and sold subject to approval as to legality by Venable LLP, Baltimore, Maryland, Bond Counsel, whose approving opinions substantially in the forms included in the Preliminary Official Statement referred to below will be delivered, upon request, to the purchaser or purchasers of the Bonds, without charge.

In order to assist bidders in complying with SEC Rule 15c2-12(b)(5), the County will execute and deliver a continuing disclosure agreement on or before the date of issuance of the Bonds pursuant to which it will undertake to provide certain information annually and notices of certain events. A form of this agreement is set forth in the Preliminary Official Statement and will also be set forth in the Official Statement.

When delivered, the Bonds shall be duly executed and authenticated and registered in the name of Cede & Co., as nominee of DTC, as registered owner of the Bonds.

It is anticipated that CUSIP identification numbers will be printed on the Bonds, but neither the failure to print such number on any Bond nor any error with respect thereto shall constitute cause for failure or refusal by the successful bidder to accept delivery of and pay for the Bonds in accordance with the terms of this Notice of Sale. The Series 2011A Bonds will bear different CUSIP numbers than the Series 2011B Bonds.

Not later than seven (7) business days after the award of the Bonds to the successful bidder on the day of sale, the County will authorize an Official Statement, which is expected to be substantially in the form of the Preliminary Official Statement referred to below. If so requested by the purchaser or purchasers at or before the close of business on the date of the sale, the County will include in the Official Statement such pricing and other information with respect to the terms of the reoffering of

the Bonds by the successful bidder (“Reoffering Information”), if any, as may be specified and furnished in writing by such bidder. If no Reoffering Information is specified and furnished by the successful bidder, the Official Statement will include the interest rates on the Bonds resulting from the bid of the successful bidder and the other statements with respect to reoffering contained in the Preliminary Official Statement. The successful bidder for the Bonds shall be responsible to the County and its officials for the Reoffering Information, and for all decisions made by such bidder with respect to the use or omission of the Reoffering Information in any reoffering of the Bonds, including the presentation or exclusion of any Reoffering Information in any documents, including the Official Statement. The successful bidder will also be furnished, without cost, with up to 300 copies of the Official Statement (and any amendments or supplements thereto).

Delivery of the Bonds, without expense, will be made by the County to the purchaser or purchasers on or about August 4, 2011 or as soon as practicable thereafter, in New York, New York or at such other location as shall be mutually acceptable to the County and the purchasers, and, thereupon, said purchaser or purchasers will be required to accept delivery of the Bonds purchased and pay, in Federal funds, the balance of the purchase price due. The Bonds will be accompanied by the customary closing documents, including a no-litigation certificate, effective as of the date of delivery, stating that there is no litigation pending affecting the validity of any of the Bonds. It shall be a condition to the obligation of said purchaser or purchasers to accept delivery of and pay for the Bonds that, simultaneously with or before delivery and payment for the Bonds, said purchaser or purchasers shall be furnished a certificate or certificates of the President or Vice President of the Board of County Commissioners of Frederick County and the Director of Finance to the effect that, to the best of their knowledge and belief, the Official Statement (and any amendment or supplement thereto) (except for the Reoffering Information provided by the purchaser and information regarding DTC and DTC’s book-entry system provided by DTC, as to which no view will be expressed) as of the date of sale and as of the date of delivery of the Bonds does not contain any untrue statement of a material fact and does not omit to state a material fact necessary to make the statements therein, in the light of the circumstances under which they were made, not misleading and that between the date of sale and the date of delivery of the Bonds there has been no material adverse change in the financial position or revenues of the County, except as reflected or contemplated in the Official Statement (and any amendment or supplement thereto).

**SIMULTANEOUS WITH OR BEFORE DELIVERY OF THE BONDS, THE SUCCESSFUL BIDDER OF THE BONDS SHALL FURNISH TO THE COUNTY A CERTIFICATE ACCEPTABLE TO BOND COUNSEL TO THE EFFECT THAT (i) THE SUCCESSFUL BIDDER HAS MADE A BONA FIDE PUBLIC OFFERING OF THE BONDS AT THE INITIAL REOFFERING PRICES; AND (ii) A SUBSTANTIAL AMOUNT OF THE BONDS WAS SOLD TO THE PUBLIC (EXCLUDING BOND HOUSES, BROKERS AND OTHER INTERMEDIARIES) AT SUCH INITIAL REOFFERING PRICES.**

Bond Counsel advises that (i) such certificate must be made on the best knowledge, information and belief of the successful bidder; (ii) the sale to the public of 10% or more in par amount of the Bonds of each maturity at (or below) the Reoffering Prices would be sufficient to certify as to the sale of a substantial amount of the Bonds; and (iii) reliance on other facts as a basis for such certification would require evaluation by Bond Counsel to assure compliance with the statutory requirement to avoid the establishment of an artificial price for the Bonds.

NOTE: The County may revise this Notice of Sale by written notice available to prospective bidders at the place of sale at the time for submission of bids or by publishing notice of any revisions on TM3 at or before the time for submission of bids. Any bid submitted shall be in accordance with, and incorporate by reference, this Notice of Sale including any revisions made pursuant to this paragraph.

The County reserves the right to postpone, from time to time, the date and or time established for the receipt of bids. Any such postponement will be announced by TM3 by notice given not later than 1:00 p.m., local Frederick, Maryland time, on the last business day prior to any announced date for receipt of bids. If any date fixed for the receipt of bids and the sale of the Bonds is postponed, any Alternative Sale Date will be announced via TM3 at least 48 hours prior to such Alternative Sale Date. In addition, the County reserves the right, on the date established for the receipt of bids, to reject all bids and establish a subsequent Alternative Sale Date. If all bids are rejected and an Alternative Sale Date for receipt of bids established, notice of the Alternative Sale Date will be announced via TM3 not less than 48 hours prior to such Alternative Sale Date. On any such Alternative Sale Date, any bidder may submit a bid for the purchase of the Bonds in conformity in all respects with the provisions of this Notice of Sale except for the date of sale and except for the changes announced by TM3 at the time the sale date and time are announced.

The Preliminary Official Statement, together with this Notice of Sale and the required form of proposal, may be obtained from the Director of Finance, Winchester Hall, 12 East Church Street, Frederick, Maryland 21701, or from Davenport & Company LLC, 8600 LaSalle Road, Suite 324, Towson, Maryland 21286, (410) 296-9426. Such Preliminary Official Statement is deemed final by the County as of its date for purposes of SEC Rule 15c2-12 but is subject to revision, amendment and completion in the Official Statement referred to above.

By order of COUNTY COMMISSIONERS OF FREDERICK COUNTY

*[Form of Proposal]*

**PROPOSAL FOR  
GENERAL OBLIGATION PUBLIC FACILITIES BONDS, SERIES 2011A  
GENERAL OBLIGATION PUBLIC FACILITIES REFUNDING BONDS, SERIES 2011B**

July 21, 2011

County Commissioners of Frederick County  
1st Floor, Hearing Room  
Winchester Hall  
12 East Church Street  
Frederick, Maryland 21701

### Commissioners:

Subject to the provisions and in accordance with the terms of the annexed Notice of Sale, which is made a part of this Proposal, we offer to purchase the General Obligation Public Facilities Bonds, Series 2011A and the General Obligation Public Facilities Refunding Bonds, Series 2011B (collectively, the "Bonds") of County Commissioners of Frederick County, described in such Notice of Sale, such Bonds to mature in the several years shown in the table below and to bear interest at the rate per annum set opposite such years, respectively.

We will pay an amount equal to the par value of the Bonds  
plus a dollar premium in the amount of ..... +  
Total ..... \$

We understand that (a) if we are selected as the winning bidder, we are to provide a good faith deposit in the amount of \$723,750 as a condition to award, as provided in the Notice of Sale, (b) we are to provide a certification regarding the public sale of the bonds as described in the notice of sale on or prior to the closing date and (c) if notified that we are the successful bidder, we will be required to advise the County of the initial reoffering prices (as described in the notice of sale) for each maturity of the bonds at the time of such notification. In this regard, you may contact and rely on the information provided by , whose telephone number is .

and Associates (See List Attached)

(Not a part of this proposal. The following information is requested to expedite and facilitate prompt determination of the best bid. The inclusion, omission, accuracy or inaccuracy of these figures will not affect the validity of the proposal. The total amount of interest payable on the bonds referred to above under this proposal is \$\_\_\_\_\_. The rate of interest determined in the manner set forth in the Notice of Sale is \_\_\_\_\_% per annum.)

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Bidder

By: \_\_\_\_\_

## Appendix E

### Refunded Bonds Outstanding as of June 30, 2011

#### General Obligation Public Facilities Bonds of 2002

<u>Date of Maturity</u> <u>November 1</u>	<u>CUSIP No.</u>	<u>Principal Amount*</u>	<u>Rate of Interest</u>	<u>Principal Amount Payable Stated as Percentage of Principal(1)</u>
2013.....	355694B41	\$2,995,000	3.70%	101%
2014.....	355694B58	3,120,000	3.875	101
2015.....	355694B66	3,255,000	4.00	101
2016.....	355694B74	3,395,000	4.10	101
2017.....	355694B82	3,550,000	4.20	101

Bonds redeemable on November 1, 2012 at the principal amount thereof, plus a premium of 1% of such principal amount and accrued interest.

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